



## Marin County Employees' Retirement Association

**GASB 67/68 Report** as of June 30, 2023

**Produced by Cheiron** 

November 2023

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November 9, 2023

Board of Retirement Marin County Employees' Retirement Association 1 McInnis Parkway, Suite 100 San Rafael, CA 94903-2764

Dear Members of the Board:

The purpose of this report is to provide accounting and financial reporting information under GASB 67 for the Marin County Employees' Retirement Association (MCERA) and under GASB 68 for the County of Marin and the other participating employers. This information includes:

- Determination of the discount rate as of June 30, 2023,
- Projection of MCERA's Total Pension Liability from the valuation date to the measurement date,
- Note disclosures and required supplementary information under GASB 67 for MCERA,
- Determination of collective amounts under GASB 68, and
- Schedules for the financial reporting of participating employers under GASB 68.

If you have any questions about the report or would like additional information, please let us know.

Sincerely,

Cheiron

Graham A Schmidt, ASA EA, FCA, MAAA

**Consulting Actuary** 

William R. Hallmark, ASA, EA, FCA, MAAA

William R. Hallank

Consulting Actuary

#### SECTION I – BOARD SUMMARY

### **Highlights**

The measurement date for the Marin County Employees' Retirement Association is June 30, 2023. Measurements are based on the fair value of assets as of June 30, 2023 and the Total Pension Liability (TPL) as of the valuation date, June 30, 2022 updated to June 30, 2023. To the best of our knowledge, there were no significant events between the valuation date and the measurement date, so the update procedures only included the addition of service cost and interest cost offset by actual benefit payments.

The table below provides a summary of the key collective results during this measurement period.

Table I-1 Summary of Collective Results														
Measurement Date														
	6/30/2023 6/30/2022													
Net Pension Liability	\$	288,821,503	\$	312,688,342										
Deferred Outflows		(94,077,521)		(115,606,706)										
Deferred Inflows		8,631,685		12,947,528										
Net Impact on Statement of Net Position	\$	203,375,667	\$	210,029,164										
Pension Expense (\$ Amount) Pension Expense (% of Payroll)	\$	75,659,810 25.40%	\$	34,320,065 12.29%										

The Net Pension Liability (NPL) decreased approximately \$24 million since the prior measurement date due to contributions and investment income in excess of service cost, administrative expenses, and interest on the NPL, offset by actuarial experience losses on the TPL.

The gains due to investment earnings being more than expected are recognized over five years. The losses due to liability experience are recognized over the average remaining service life as of the beginning of the measurement period, which is four years. Unrecognized amounts are reported as deferred inflows and deferred outflows.

As of the end of the reporting year, MCERA and its participating employers would report a Net Pension Liability of \$288,821,503, Collective Deferred Inflows of \$8,631,685, and Collective Deferred Outflows of \$94,077,521. Consequently, the net impact on the aggregate of participating employers' Statements of Net Position due to MCERA would be a net liability of \$203,375,667 (\$288,821,503 + \$8,631,685 - \$94,077,521) at the end of the measurement year. In addition, any contributions between the measurement date and each individual employer's reporting date would be reported as deferred outflows to offset the cash outflow reported.



#### SECTION I – BOARD SUMMARY

For the measurement year ending June 30, 2023, the collective annual pension expense is \$75,659,810 or 25.40% of covered payroll. This amount is not related to participating employers' contributions to MCERA (\$82,313,307), but instead represents the change in the net impact on participating employer's Statements of Net Position plus employer contributions (\$203,375,667 – \$210,029,164 + \$82,313,307). The collective pension expense is considerably larger than the prior year. Volatility in pension expense from year to year is to be expected. For the measurement year ending June 30, 2023, the volatility was largely due to the increase in financing expenses. A breakdown of the financing expenses and other components of the collective net pension expense is shown in Section VI of the report.



#### **SECTION II - CERTIFICATION**

The purpose of this report is to provide accounting and financial reporting information under Government Accounting Standards Board Statement 67 (GASB 67) for the Marin County Employees' Retirement Association (MCERA) and under GASB 68 for the employers that participate in MCERA. This report is for the use of MCERA, the participating employers, and their auditors in preparing financial reports in accordance with applicable law and accounting requirements. Other users of this report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user. This report is not appropriate for other purposes, including the measurement of funding requirements for MCERA.

In preparing our report, we relied on information (some oral and some written) supplied by MCERA. This information includes, but is not limited to, the plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23. The assumptions have been selected by the Board based on our recommendations and analysis. We believe the assumptions to be reasonable.

Future actuarial measurements may differ significantly from the current measurements due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; and, changes in plan provisions or applicable law.

Cheiron utilizes ProVal, an actuarial valuation software leased from Winklevoss Technologies (WinTech) to calculate liabilities and project benefit payments. We have relied on WinTech as the developer of ProVal. We have reviewed ProVal and have a basic understanding of it and have used ProVal in accordance with its original intended purpose. We have not identified any material inconsistencies in assumptions or output of ProVal that would affect this report.

This report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys, and our firm does not provide any legal services or advice.

Graham A. Schmidt, ASA, EA, FCA, MAAA Consulting Actuary

William R. Hallmark, ASA, EA, FCA, MAAA Consulting Actuary



#### SECTION III – DETERMINATION OF DISCOUNT RATE

The discount rate used to measure the Total Pension Liability was 6.75%.

We have assumed that the employees will continue to contribute to MCERA at the current rates and the employers will continue the historical and legally required practice of contributing to the Plan based on an Actuarially Determined Contribution (ADC), reflecting a payment equal to annual normal cost, a portion of the expected administrative expenses, and an amount necessary to amortize the remaining Unfunded Actuarial Liability (UAL) as a level percent of payroll over a closed period.

Effective with the June 30, 2013 valuation, the UAL as of June 30, 2013 is amortized over a closed 17-year period (8 years remaining as of June 30, 2022), except for the additional UAL attributable to the outstanding unfunded actuarial loss from 2009, which is being amortized over a separate closed period (16 years remaining as of June 30, 2022).

Effective with the June 30, 2014 valuation, any new sources of UAL due to actuarial gains and losses or method changes are amortized over a closed 24-year period, with a five-year ramp up period at the beginning of the period, a four-year ramp down at the end of the period, and 15 years of level payments as a percentage of payroll in conjunction with traditional five-year asset smoothing. Assumption changes are amortized over a closed 22-year period, with a 3-year ramp up period, 2-year ramp down period, and 17 years of level payments as a percentage of payroll.

We have not performed a formal cash flow projection as described under Paragraph 41 of GASB Statement 67. However, Paragraph 43 allows for alternative methods to confirm the sufficiency of the Net Position if the evaluations "can be made with sufficient reliability without a separate projection of cash flows into and out of the pension plan..." In our professional judgment, adherence to the contribution policy described above will result in the pension plan's projected fiduciary net position being greater than or equal to the benefit payments projected for each future period.

Therefore, the long-term expected rate of return on MCERA investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.



#### SECTION IV - PROJECTION OF TOTAL PENSION LIABILITY

The Total Pension Liability (TPL) at the end of the measurement year, June 30, 2023 is measured as of a valuation date of June 30, 2022 and projected to June 30, 2023. The TPL shown in the prior report was measured as of June 30, 2021 and projected to June 30, 2022. Because the TPLs are based on different valuations, the TPL from the prior report will not match the amounts measured as of June 30, 2022 that are shown in this exhibit.

There were no significant events during the projection period of which we are aware.

The table below shows the projection of the TPL at discount rates equal to the rate used for disclosure and plus and minus one percent from the rate used for disclosure.

Projection of Collective	Table IV-1 Projection of Collective TPL from Valuation to Measurement Date														
Discount Rate	5.75%	6.75%	7.75%												
Valuation Collective TPL, 6/30/2	022														
Actives	\$ 1,129,198,918	\$ 955,443,255	\$ 815,120,386												
Deferred Vested	171,884,603	143,326,996	121,332,350												
Retirees	2,451,159,149	2,227,036,047	2,037,325,460												
Total	\$ 3,752,242,670	\$ 3,325,806,298	\$ 2,973,778,196												
Service Cost	91,875,474	72,065,376	57,177,614												
Benefit Payments	185,125,385	185,125,385	185,125,385												
Interest	213,110,487	220,738,455	225,602,344												
Collective TPL, 6/30/2023	\$ 3,872,103,246	\$ 3,433,484,744	\$ 3,071,432,769												



#### SECTION V – GASB 67 REPORTING INFORMATION

The table below shows the changes in the Total Pension Liability, the Plan Fiduciary Net Position (i.e., fair value of System assets), and the Net Pension Liability during the Measurement Year.

Change in Coll	Table V-1 ective Net Pensio	on Liability	
		Increase (Decrease)	
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at 6/30/2022	\$ 3,322,567,490	\$ 3,009,879,148	\$ 312,688,342
Changes for the year:			
Service cost	72,065,376		72,065,376
Interest	220,519,836		220,519,836
Changes of benefits	0		0
Differences between expected and actual			
experience	3,457,427		3,457,427
Changes of assumptions	0		0
Contributions - employer		82,313,307	(82,313,307)
Contributions - member		35,813,903	(35,813,903)
Net investment income		207,213,820	(207,213,820)
Benefit payments	(185,125,385)	(185,125,385)	0
Administrative expense		(5,431,552)	5,431,552
Net changes	110,917,254	134,784,093	(23,866,839)
Balances at 6/30/2023	\$ 3,433,484,744	\$ 3,144,663,241	\$ 288,821,503

During the measurement year, the NPL decreased by approximately \$24 million. The service cost and interest cost increased the NPL by approximately \$293 million while contributions and investment income offset by administrative expenses decreased the NPL by approximately \$320 million.

There were no changes in assumptions or benefits during the year. There were actuarial experience losses during the year that increased the collective NPL by approximately \$3 million.



#### SECTION V – GASB 67 REPORTING INFORMATION

Changes in the discount rate affect the measurement of the TPL. Lower discount rates produce a higher TPL and higher discount rates produce a lower TPL. Because the discount rate does not affect the measurement of assets, the percentage change in the NPL can be very significant for a relatively small change in the discount rate. The table below shows the sensitivity of the NPL to the discount rate.

Sensitivity of Collective Net Per	Table V-2 nsion Liability to	Changes in Di	scount Rate
	1%	Discount	1%
	Decrease	Rate	Increase
	5.75%	6.75%	7.75%
Total Pension Liability Plan Fiduciary Net Position Collective Net Pension Liability	\$ 3,872,103,246	\$ 3,433,484,744	\$ 3,071,432,769
	3,144,663,241	3,144,663,241	3,144,663,241
	\$ 727,440,005	\$ 288,821,503	\$ (73,230,472)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	81.2%	91.6%	102.4%

A one percent decrease in the discount rate increases the TPL by approximately 13%, while a one percent increase in the discount rate decreases the TPL by approximately 11%. The increase and decrease in the NPL from these respective discount rate changes are substantially higher.



### SECTION V – GASB 67 REPORTING INFORMATION

The schedules on the next two pages show the changes in collective NPL and related ratios required by GASB for the last 10 years.

Schedule of Cha	ng	es in Colle	ct	Table V-3		ion Liabilit	y a	and Related	dl l	Ratios
		FYE 2023		FYE 2022		FYE 2021		FYE 2020		FYE 2019
Total Pension Liability										
Service cost (MOY)	\$	72,065,376	\$	69,061,416	\$	68,379,239	\$	63,855,331	\$	63,587,459
Interest		220,519,836		214,652,039		207,084,921		203,816,884		195,274,190
Changes of benefit terms		0		0		0		0		0
Differences between expected										
and actual experience		3,457,427		(17,263,371)		8,570,419		15,620,886		16,721,629
Changes of assumptions Benefit payments, including		0		0		33,674,504		0		0
refunds		(185,125,385)		(177,001,703)		(167,679,802)		(158,293,527)		(149,212,983)
Net change in TPL	\$	110,917,254	\$	89,448,381	\$	150,029,281	\$	124,999,574	\$	126,370,295
TPL - beginning	3	3,322,567,490		3,233,119,109		3,083,089,828		2,958,090,254		2,831,719,959
TPL - ending	\$ 3	3,433,484,744	\$	3,322,567,490	\$	3,233,119,109	\$ :	3,083,089,828	\$	2,958,090,254
Plan fiduciary net position										
Contributions - employer	\$	82,313,307	\$	85,165,422	\$	80,359,731	\$	75,643,074	\$	78,738,814
Contributions - member		35,813,903		33,878,121		32,019,007		30,913,996		30,010,459
Net investment income		207,213,820		(322,722,434)		829,890,325		89,273,498		136,483,513
Benefit payments, including										
refunds		(185,125,385)		(177,001,703)		(167,679,802)		(158,293,527)		(149,212,983)
Administrative expense		(5,431,552)		(4,960,544)	_	(4,383,839)		(4,607,760)	_	(5,056,351)
Net change in plan fiduciary										
net position	\$	134,784,093	\$	(385,641,138)	\$	770,205,421	\$	32,929,281	\$	90,963,452
Plan fiduciary net position -										
beginning	_3	3,009,879,148	_	3,395,520,286	_	2,625,314,865		2,592,385,584		2,501,422,132
Plan fiduciary net position - ending	\$ 3	3,144,663,241	\$ :	3,009,879,148	\$	3,395,520,286	\$ :	2,625,314,865	\$ :	2,592,385,584
Net pension liability - ending	\$	288,821,503	\$	312,688,342	\$	(162,401,177)	\$	457,774,963	\$	365,704,670
, ,	4		Ψ	,,	Ψ	(	4		<del>"</del>	200,.01,070
Plan fiduciary net position as a percentage of the TPL		91.59%		90.59%		105.02%		85.15%		87.64%
Covered payroll	\$	297,919,324	\$	279,282,881	\$	272,441,885	\$	264,730,129	\$	253,964,938
Net pension liability as a percentage of covered payroll		96.95%		111.96%		-59.61%		172.92%		144.00%



### SECTION V – GASB 67 REPORTING INFORMATION

Schedule of Cha	ng	es in Colle	ct	Table V-3		ion Liabilit	<b>y</b> .	and Relate	<b>d</b> ]	Ratios
	]	FYE 2018		FYE 2017		FYE 2016		FYE 2015		FYE 2014
Total Pension Liability										
Service cost (MOY)	\$	61,074,664	\$	57,090,773	\$	55,208,834	\$	49,064,492	\$	49,014,858
Interest		188,096,539		184,139,800		176,564,792		166,718,783		159,521,975
Changes of benefit terms Differences between expected		0		0		0		0		0
and actual experience		(3,412,765)		(904,678)		(212,631)		(31,054,299)		0
Changes of assumptions Benefit payments, including		40,801,678		0		0		144,753,646		C
refunds		(139,856,672)	_	(131,937,062)	_	(124,203,519)	_	(115,984,752)	_	(109,342,861
Net change in TPL	\$	146,703,444	\$	108,388,833	\$	107,357,476	\$	213,497,871	\$	99,193,972
TPL - beginning	2	2,685,016,515		2,576,627,682	_	2,469,270,206	_	2,255,772,335		2,156,578,363
TPL - ending	\$ 2	2,831,719,959	\$ :	2,685,016,515	\$	2,576,627,682	\$	2,469,270,206	\$	2,255,772,335
Plan fiduciary net position										
Contributions - employer	\$	78,754,476	\$	77,502,945	\$	75,260,980	\$	68,915,072	\$	69,980,201
Contributions - member		28,628,627		28,053,775		27,207,157		24,920,493		22,952,689
Net investment income Benefit payments, including		221,839,196		248,347,501		42,927,728		100,055,573		309,002,468
refunds		(139,856,672)		(131,937,062)		(124,203,519)		(115,984,752)		(109,342,861
Administrative expense		(4,203,705)	_	(4,404,191)	_	(4,379,760)	_	(4,654,623)	_	(4,503,845
Net change in plan fiduciary net position	\$	185,161,922	\$	217,562,968	\$	16,812,586	\$	73,251,763	\$	288,088,652
Plan fiduciary net position - beginning Plan fiduciary net position -		2,316,260,210		2,098,697,242	_	2,081,884,656	_	2,008,632,893		1,720,544,241
ending	\$ 2	2,501,422,132	\$ :	2,316,260,210	\$	2,098,697,242	\$	2,081,884,656	\$	2,008,632,893
Net pension liability - ending	\$	330,297,827	\$	368,756,305	\$	477,930,440	\$	387,385,550	\$	247,139,442
Plan fiduciary net position as a percentage of the TPL		88.34%		86.27%		81.45%		84.31%		89.049
Covered payroll	\$	248,532,086	\$	242,045,311	\$	238,185,040	\$	223,825,880	\$	218,340,721
Net pension liability as a percentage of covered payroll		132.90%		152.35%		200.66%		173.07%		113.199



### SECTION V – GASB 67 REPORTING INFORMATION

The following schedule shows information on the Actuarially Determined Contributions (ADC) and related contributions.

Schedule	of Collectiv	Table V-4 ve Employe	r Contribut	ions	
	FYE 2023	FYE 2022	FYE 2021	FYE 2020	FYE 2019
Actuarially Determined Contribution Contributions in Relation to the	\$ 82,313,307	\$ 85,165,422	\$ 80,359,731	\$ 75,643,074	\$ 78,738,814
Actuarially Determined Contribution	82,313,307	85,165,422	80,359,731	75,643,074	78,738,814
Contribution Deficiency/(Excess)	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Covered Payroll	\$297,919,324	\$279,282,881	\$272,441,885	\$264,730,129	\$253,964,938
Contributions as a Percentage of Covered Payroll	27.63%	30.49%	29.50%	28.57%	31.00%
	FYE 2018	FYE 2017	FYE 2016	FYE 2015	FYE 2014
Actuarially Determined Contribution Contributions in Relation to the	\$ 78,754,476	\$ 77,502,945	\$ 75,260,980	\$ 68,915,072	\$ 69,660,201
Actuarially Determined Contribution	78,754,476	77,502,945	75,260,980	68,595,072	69,980,201
Contribution Deficiency/(Excess)	\$ 0	\$ 0	\$ 0	\$ 320,000	\$ (320,000)
Covered Payroll	\$248,532,086	\$242,045,311	\$238,185,040	\$223,825,880	\$218,340,721
Contributions as a Percentage of Covered Payroll	31.69%	32.02%	31.60%	30.65%	32.05%



### SECTION V – GASB 67 REPORTING INFORMATION

The following information on key methods and assumptions used to calculate the ADC for FYE 2023 should be presented as notes to the schedule.

	Notes to Schedule
Valuation date	June 30, 2021 (to determine FY2022-23 contribution)
Timing	Actuarially Determined Contribution rates are calculated based on the actuarial valuation one year prior to the beginning of the plan year
Actuarial cost method	Entry age
Amortization method	Level percentage of payroll with separate periods for Extraordinary Actuarial Gains or Loss (17 years remaining as of (6/30/2021), the remaining UAL as of June 20, 2013 (9 years as of 6/30/2021), and additional layers for unexpected changes in UAL after 6/30/2013 (24 years for gains and losses with a 5-year phase in/out and 22 years for assumption changes with a 3-year phase in/out).
Discount rate	6.75%
Amortization growth rate	2.75%
Price Inflation	2.50%
Salary increases	3.00% plus merit component based on employee classification and years of service.
Base Mortality	Sex-distinct Public General 2010 Employee, Healthy Retiree, Disabled Retiree, and Contingent Survivor Mortality Tables, for Miscellaneous actives, healthy retirees (and their beneficiaries prior to the death of the member), disabled retirees, and all beneficiaries in pay status, respectively, with female beneficiaries in pay status adjusted by 105%.
	Sex-distinct Public Safety 2010 Above-Median Income Employee, Healthy Retiree, and Disabled Retiree Mortality Tables for Safety actives, healthy retirees (and their beneficiaries prior to the death of the member), and disabled retirees, respectively, with male disabled members adjusted by 95%.
Mortality Improvement	All base tables are projected with generational mortality improvements from a base year of 2010 using Projection Scale MP-2020.
* *	the methods and assumptions used to determine contribution rates for 30, 2023, can be found in the June 30, 2021 actuarial valuation report.



#### SECTION VI – GASB 68 COLLECTIVE AMOUNTS

We understand that MCERA's participating employers elected to use the 2014 measurement date for their initial reporting under GASB 68 on their June 30, 2015 reporting dates. As a result, the schedules in this section will be used by employers for their FYE 2024 reporting.

The table below summarizes the current balances of deferred outflows and deferred inflows of resources along with the net recognition over the next five years and the total amount recognized thereafter.

Table Schedule of Collective Deferred In		nd Outflows of	Resou	ırces
		Deferred Outflows of Resources	1	Deferred Inflows of Resources
Differences between expected and actual experience	\$	4,735,674	\$	8,631,685
Changes in assumptions		8,418,626		0
Net difference between projected and actual earnings of	on			
pension plan investments		80,923,221		0
Total	<u>\$</u>	94,077,521	\$	8,631,685
Amounts reported as deferred outflows and deferred in expense as follows:	nflows of re	esources will be rec	ognized	in pension
Measurement vear ended J	June 30:			
Measurement year ended J	June 30: 2024	2,904,025		
Measurement year ended J		2,904,025 (25,708,163)		
Measurement year ended J	2024			
Measurement year ended J	2024 2025	(25,708,163)		
Measurement year ended J	2024 2025 2026	(25,708,163) 109,540,288		

The tables on the following pages provide details on the current balances of deferred inflows and outflows of resources along with the recognition of each base for each of the current and following five years, as well as the total for any years thereafter.



### SECTION VI – GASB 68 COLLECTIVE AMOUNTS

					Recogn	itio		e VI-2 ence (Gains) a	an	nd Losses					
Experience Year	Recognition Period		Total Amount		Beginning Remaining Amount	]	Ending Remaining Amount	2023		Re 2024	ecognition Year 2025	r <b>20</b>	26		2027
2023	4.0	\$	3,457,427	\$	3,457,427	\$	2,593,070	\$ 864,357 \$		864,357 \$	864,357	\$ 8	64,356	\$	0
2022	4.0		(17,263,371)	·	(12,947,528)	·	(8,631,685)	(4,315,843)		(4,315,843)	(4,315,842)		0	·	0
2021	4.0		8,570,419		4,285,209		2,142,604	2,142,605		2,142,604	0		0		0
2020	4.0		15,620,886		3,905,220		0	3,905,220		0	0		0		0
Deferred Ou	tflows				11,647,856		4,735,674	6,912,182		3,006,961	864,357	8	64,356		0
Deferred (In	flows)				(12,947,528)		(8,631,685)	(4,315,843)		(4,315,843)	(4,315,842)		0		0
Net Change	in Pension Exp	ens	e	\$	(1,299,672)	\$	(3,896,011)	\$ 2,596,339 \$		(1,308,882) \$	(3,451,485)	\$ 8	64,356	\$	0

					Re	co	Ta ognition of A		e VI-3 sumption (	Cha	anges						
Change Year	Recognition Period		Total Amount		Beginning Remaining Amount		Ending Remaining Amount		2023		2024	Rec	ognition Yea 2025	r	2026		2027
2023	4.0	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0
2022	4.0	Ψ	0	Ψ	0	Ψ	0	Ψ	0	Ψ	0	Ψ	0	Ψ	0	Ψ	0
2021	4.0		33,674,504		16,837,252		8,418,626		8,418,626		8,418,626		0		0		0
2020	4.0		0		0		0		0		0		0		0		0
Deferred Ou	tflows				16,837,252		8,418,626		8,418,626		8,418,626		0		0		0
Deferred (Inf	flows)				0		0		0		0		0		0		0
Net Change	in Pension Exp	enso	e	\$	16,837,252	\$	8,418,626	\$	8,418,626	\$	8,418,626	\$	0	\$	0	\$	0



### SECTION VI – GASB 68 COLLECTIVE AMOUNTS

	Table VI-4  Recognition of Investment (Gains) and Losses													
Experience	Recognition	Total	Beginning Remaining	Ending Remaining			Recognition Year							
Year	Period	Amount	Amount	Amount	2023	2024	2025	2026	2027					
2023	5.0	\$ (6,451,566)	\$ (6,451,566)	\$ (5,161,253)	\$ (1,290,313)	\$ (1,290,313)	\$ (1,290,313)	\$ (1,290,313) \$	(1,290,314)					
2022	5.0	549,831,221	439,864,977	329,898,733	109,966,244	109,966,244	109,966,244	109,966,245	0					
2021	5.0	(654,663,045)	(392,797,827)	(261,865,218)	(130,932,609)	(130,932,609)	(130,932,609)	0	0					
2020	5.0	90,254,799	36,101,919	18,050,959	18,050,960	18,050,959	0	0	0					
2019	5.0	37,049,780	7,409,956	0	7,409,956	0	0	0	0					
Net Change	in Pension Exp	ense	\$ 84,127,459	\$ 80,923,221	\$ 3,204,238	\$ (4,205,719)	\$ (22,256,678)	\$ 108,675,932 \$	(1,290,314)					



### SECTION VI - GASB 68 COLLECTIVE AMOUNTS

The collective annual pension expense recognized by participating employers can be calculated two different ways. First, it is the change in the amounts reported on the participating employers' Statement of Net Position that relate to MCERA and are not attributable to employer contributions. That is, it is the change in NPL plus the changes in deferred outflows and inflows plus employer contributions.

Alternatively, annual pension expense can be calculated by its individual components. While GASB does not require or suggest the organization of the individual components shown in the table below, we believe it helps to understand the level and volatility of pension expense.

Table V Calculation of Collecti	nsion Expens	e	
	Measurement 2023	t Yea	r Ending 2022
Change in Net Pension Liability	\$ (23,866,839)	\$	475,089,519
Change in Deferred Outflows	21,529,185		(71,932,164)
Change in Deferred Inflows	(4,315,843)		(454,002,712)
Employer Contributions	 82,313,307		85,165,422
Pension Expense	\$ 75,659,810	\$	34,320,065
Pension Expense as % of Payroll	25.40%		12.29%
Operating Expenses			
Service cost	\$ 72,065,376	\$	69,061,416
Employee contributions	(35,813,903)		(33,878,121)
Administrative expenses	5,431,552		4,960,544
Total	\$ 41,683,025	\$	40,143,839
Financing Expenses			
Interest cost	\$ 220,519,836	\$	214,652,039
Expected return on assets	 (200,762,254)		(227,108,787)
Total	\$ 19,757,582	\$	(12,456,748)
Changes			
Benefit changes	\$ 0	\$	0
Recognition of assumption changes	8,418,626		8,418,626
Recognition of liability gains and losses	2,596,339		5,912,392
Recognition of investment gains and losses	 3,204,238		(7,698,044)
Total	\$ 14,219,203	\$	6,632,974
Pension Expense	\$ 75,659,810	\$	34,320,065



#### SECTION VI – GASB 68 COLLECTIVE AMOUNTS

Operating expenses are items directly attributable to the operation of the plan during the measurement year. Service cost less employee contributions represents the increase in employer-provided benefits attributable to the year, and administrative expenses are the cost of operating MCERA for the year.

Financing expenses equal the interest on the Total Pension Liability less the expected return on assets. Since, the discount rate is equal to the long-term expected return on assets, the financing expense is primarily the interest on the Net Pension Liability with an adjustment for the difference between the interest on the service cost and contributions.

The recognition of changes will drive most of the volatility in pension expense from year to year. Changes include any changes in benefits made during the year and the recognized amounts due to assumption changes, gains or losses on the TPL, and investment gains or losses.

The total pension expense increased from the prior year by about \$41 million. In the current year pension expense, the recognition of changes increased by approximately \$8 million, operating expenses increased by \$1.5 million, and financing expenses increased by \$32 million compared to the prior year.



## SECTION VII – GASB 68 REPORTING INFORMATION FOR PARTICIPATING EMPLOYERS

### **Proportionate Shares**

Because MCERA is a cost-sharing multiple-employer pension plan, each employer participating in MCERA must report a portion of the collective Net Pension Liability, Pension Expense, and Deferred Outflows and Inflows in its financial statements. GASB 68 requires that the proportionate share for each employer be determined based on the "employer's projected long-term contribution effort to the pension ... as compared to the total projected long-term contribution effort of all employers ...."

Beginning with the June 30, 2022 measurement date, proportionate shares are determined based on the projected UAL as of the measurement date for each employer. For this report we projected the liabilities for each employer from the June 30, 2022 actuarial valuation to June 30, 2023 using the same procedures used to update the TPL between these dates. We allocated the assets as of June 30, 2023 to each of the three main cost-sharing groups – the County and related employers, the City of San Rafael, and the Novato Fire Protection District – based on the reserves provided by MCERA as of the measurement date, and within each cost-sharing group allocated the assets using the policy adopted by the Board with the June 30, 2021 actuarial valuation to produce an equal funded ratio for each employer within the group.

	Table VII-1  Determination of Employers' Proportionate Share*														
		June 30, 20	23		June 30, 2	022									
	Proportionate Proportionate														
Employer Projected UAL Share Projected UAL Share															
County	\$	151,192,915	52.3482%	\$	167,182,825	53.4663%									
LAFCO		85,362	0.0296%		94,887	0.0303%									
Marin City		58,743	0.0203%		74,948	0.0240%									
Mosquito District		2,412,781	0.8354%		2,602,440	0.8323%									
South Marin Fire		7,153,525	2.4768%		7,896,941	2.5255%									
Tamalpais CSD		744,597	0.2578%		826,499	0.2643%									
Courts		6,182,527	2.1406%		6,842,623	2.1883%									
City of San Rafael		99,372,303	34.4061%		105,476,578	33.7322%									
Novato Fire		21,618,751	7.4852%		21,690,607	6.9368%									
Total	\$	288,821,503	100.0000%	\$	312,688,348	100.0000%									

<sup>\*</sup> Numbers may not sum to total due to rounding



# SECTION VII – GASB 68 REPORTING INFORMATION FOR PARTICIPATING EMPLOYERS

The table below shows the proportionate share of the collective NPL (under three discount rates), the collective deferred outflows, the collective deferred inflows, and the collective pension expense allocated to each participating employer as of June 30, 2023.

Sched	Table VII-2 Schedule of Employers' Proportionate Share of Collective Amounts at June 30, 2023*												
Employer	Proportionate Share	Share of NPL @ 5.75%	Share of NPL @ 6.75%	Share of NPL @ 7.75%	Share of Deferred Outflows	Share of Deferred Inflows	Pension Expense						
County	52.3482%	380,801,749	151,192,858	(38,334,834)	49,247,889	4,518,532	39,606,549						
LAFCO	0.0296%	215,322	85,491	(21,676)	27,847	2,555	22,395						
Marin City	0.0203%	147,670	58,631	(14,866)	19,098	1,752	15,359						
Mosquito District	0.8354%	6,077,034	2,412,815	(611,767)	785,924	72,109	632,062						
South Marin Fire	2.4768%	18,017,234	7,153,531	(1,813,772)	2,330,112	213,790	1,873,942						
Tamalpais CSD	0.2578%	1,875,340	744,582	(188,788)	242,532	22,252	195,051						
Courts	2.1406%	15,571,581	6,182,513	(1,567,571)	2,013,823	184,770	1,619,574						
City of San Rafael	34.4061%	250,283,736	99,372,215	(25,195,749)	32,368,406	2,969,826	26,031,590						
Novato Fire	7.4852%	54,450,339	21,618,867	(5,481,447)	7,041,891	646,099	5,663,288						
Total	100.0000%	\$727,440,005	\$288,821,503	\$ (73,230,472)	\$ 94,077,521	\$ 8,631,685	\$ 75,659,810						

<sup>\*</sup> Numbers may not sum to total due to rounding

The proportionate share allocated to each individual employer will change on each measurement date. The net effect of the change in proportion on the share of the collective NPL, collective deferred outflows, and collective deferred inflows allocated to each employer becomes a deferred outflow or inflow for that employer and is recognized over the average future working life of MCERA's active and inactive members (four years).



# SECTION VII – GASB 68 REPORTING INFORMATION FOR PARTICIPATING EMPLOYERS

Similarly, the difference between each employer's actual contributions and the employer's proportionate share of collective employer contributions becomes a deferred outflow or inflow for that employer and is recognized over the average future working life of MCERA's active and inactive members (four years).

The table below shows the change in proportion and the impact of that change in proportion on the proportionate share of the collective NPL, collective deferred outflows, and collective deferred inflows. It also shows any contribution differences.

	Schedu	ıle of Empl	oyers' Chan	Table V ges in Prop		and	Contributio	n I	Difference	es*		
	Proportion	ate Shares	on			Cor	ntributions					
			<b>Net Pension</b>				Pro	oportionate				
Employer	6/30/2022	6/30/2023	Liability Outflows Inflow			WS	Net Effect		Actual		Share	Difference
County	53.4663%	52.3482%	\$ (3,496,168)	\$ (1,292,599)	\$ 14	4,766	\$ (2,348,336)	\$	50,371,278	\$	43,089,535	\$ 7,281,743
LAFCO	0.0303%	0.0296%	(2,189)	(809)		91	(1,470)		35,373		24,365	11,008
Marin City	0.0240%	0.0203%	(11,569)	(4,277)		479	(7,771)		139,691		16,710	122,981
Mosquito District	0.8323%	0.8354%	9,693	3,584		(401)	6,511		1,754,536		687,645	1,066,891
South Marin Fire	2.5255%	2.4768%	(152,279)	(56,300)		6,305	(102,284)		2,726,587		2,038,736	687,851
Tamalpais CSD	0.2643%	0.2578%	(20,325)	(7,514)		842	(13,652)		352,811		212,204	140,607
Courts	2.1883%	2.1406%	(149,152)	(55,144)		6,176	(100,184)		1,793,008		1,761,999	31,009
City of San Rafael	33.7322%	34.4061%	2,107,207	779,074	(8	7,253)	1,415,387		20,570,206		28,320,799	(7,750,593)
Novato Fire	6.9368%	7.4852%	1,714,783	633,987	(7	1,004)	1,151,800		4,569,817		6,161,316	(1,591,499)
Total	100.0000%	100.0000%	\$ 0	\$ 0	\$	0	\$ 0	\$8	32,313,307	\$8	32,313,307	\$ 0

<sup>\*</sup> Numbers may not sum to total due to rounding



# SECTION VII – GASB 68 REPORTING INFORMATION FOR PARTICIPATING EMPLOYERS

The table below shows the reconciliation of deferred outflows and inflows due to proportion changes for each participating employer from the prior measurement date to the current measurement date.

	Table VII-4  Reconciliation of Deferred Outflows and Inflows Due to Proportion Change*																		
	and the control of th														erred Inflows				
				irrent Year								irrent Year							
Employer	6	/30/2022	N	Net Effect	R	ecognition	6	/30/2023		6/30/2022	1	Net Effect	R	ecognition		6/30/2023			
County	\$	6,891,880	\$	0	\$	4,009,284	\$	2,882,595	\$	(4,712,568)	\$	(2,348,336)	\$	(2,157,940)	\$	(4,902,964)			
LAFCO		65,569		0		26,046		39,522		(13,222)		(1,470)		(6,978)		(7,713)			
Marin City		46,957		0		15,652		31,305		(2,334)		(7,771)		(4,277)		(5,828)			
Mosquito District		396,752		6,511		398,380		4,883		(1,411,625)		0		(476,145)		(935,480)			
South Marin Fire		1,321,839		0		741,410		580,429		(1,944,428)		(102,284)		(673,714)		(1,372,999)			
Tamalpais CSD		385,040		0		132,943		252,097		(260,192)		(13,652)		(263,605)		(10,239)			
Courts		602,733		0		400,442		202,291		(250,831)		(100,184)		(108,656)		(242,359)			
City of San Rafael		7,957,716		1,415,387		3,006,419		6,366,684		(10,883,765)		0		(6,452,257)		(4,431,507)			
Novato Fire		1,946,068		1,151,800		1,458,193		1,639,675		(135,590)		0		(45,197)		(90,393)			
Total	\$1	9,614,554	\$	2,573,697	\$1	10,188,769	\$1	1,999,482	\$(	19,614,554)	\$	(2,573,697)	<b>\$</b> (	10,188,769)	\$(	11,999,482)			

<sup>\*</sup> Numbers may not sum to total due to rounding



# SECTION VII – GASB 68 REPORTING INFORMATION FOR PARTICIPATING EMPLOYERS

The table below shows the reconciliation of deferred outflows and inflows due to contribution differences for each participating employer from the prior measurement date to the current measurement date.

Table VII-5 Reconciliation of Deferred Outflows and Inflows Due to Contribution Differences*																
				Deferred	lO	utflows						Deferred	l In	ıflows		
Employer	6	/30/2022		irrent Year Difference	R	ecognition	Ć	5/30/2023	Current Year  6/30/2022 Difference Recognition						6	/30/2023
County	\$	9,128,038	\$	7,281,743	\$	6,322,136	\$	10,087,645	\$	0	\$	0	\$	0	\$	0
LAFCO		45,735		11,008		27,717		29,026		0		0		0		0
Marin City		65,898		122,981		64,201		124,678		0		0		0		0
Mosquito District		316,606		1,066,891		372,258		1,011,238		(157,950)		0		(103,307)		(54,643)
South Marin Fire		716,725		687,851		478,358		926,218		(46,758)		0		(23,379)		(23,379)
Tamalpais CSD		268,111		140,607		199,341		209,377		0		0		0		0
Courts		71,484		31,009		71,235		31,259		(11,273)		0		(3,758)		(7,516)
City of San Rafael		0		0		0		0		(8,812,125)		(7,750,593)		(6,345,578)		(10,217,140)
Novato Fire		0		0		0		0		(1,584,490)		(1,591,499)		(1,059,225)		(2,116,764)
Total	\$ 1	0,612,596	\$	9,342,091	\$	7,535,246	\$	12,419,441	\$ (	10,612,596)	\$ (	9,342,091)	\$	(7,535,246)	<b>\$</b> (1	12,419,441)

<sup>\*</sup> Numbers may not sum to total due to rounding



# SECTION VII – GASB 68 REPORTING INFORMATION FOR PARTICIPATING EMPLOYERS

The table below summarizes the deferred outflows allocated to each employer for experience, assumption changes, investment returns, proportion changes, and contribution differences.

	Schedule of Emplo	yer	Table 's' Deferr			ıt J	June 30, 20	)23 <sup>:</sup>	ķ					
ProportionateAssumptionInvestmentProportionContributionEmployerSharesExperienceChangesReturnChangeDifference														
County	52.3482%	\$	2,479,040	\$	4,406,999	\$	42,361,850	\$	2,882,595	\$	10,087,645			
LAFCO	0.0296%		1,402		2,492		23,953		39,522		29,026			
Marin City	0.0203%		961		1,709		16,427		31,305		124,678			
Mosquito District	0.8354%		39,562		70,329		676,033		4,883		1,011,238			
South Marin Fire	2.4768%		117,293		208,513		2,004,306		580,429		926,218			
Tamalpais CSD	0.2578%		12,209		21,703		208,620		252,097		209,377			
Courts	2.1406%		101,372		180,209		1,732,242		202,291		31,259			
City of San Rafael	34.4061%		1,629,361		2,896,521		27,842,524		6,366,684		0			
Novato Fire	7.4852%		354,475		630,151		6,057,265		1,639,675		0			
Total	100.0000%	\$	4,735,674	\$	8,418,626	\$	80,923,221	\$	11,999,482	\$	12,419,441			

<sup>\*</sup> Numbers may not sum to total due to rounding



# SECTION VII – GASB 68 REPORTING INFORMATION FOR PARTICIPATING EMPLOYERS

The table below summarizes the deferred inflows allocated to each employer for experience, assumption changes, investment returns, proportion changes, and contribution differences.

Table VII-7 Schedule of Employers' Deferred Inflows at June 30, 2023*												
Employer	Proportionate Shares	Exp	perience		imption nanges		vestment Return		roportion Change		ntribution ifference	
County	52.3482%	\$	4,518,532	\$	0	\$	0	\$	4,902,964	\$	0	
LAFCO	0.0296%		2,555		0		0		7,713		0	
Marin City	0.0203%		1,752		0		0		5,828		0	
Mosquito District	0.8354%		72,109		0		0		935,480		54,643	
South Marin Fire	2.4768%		213,790		0		0		1,372,999		23,379	
Tamalpais CSD	0.2578%		22,252		0		0		10,239		0	
Courts	2.1406%		184,770		0		0		242,359		7,516	
City of San Rafael	34.4061%		2,969,826		0		0		4,431,507		10,217,140	
Novato Fire	7.4852%		646,099		0		0		90,393		2,116,764	
Total	100.0000%	\$	8,631,685	\$	0	\$	0	\$	11,999,482	\$	12,419,441	

<sup>\*</sup> Numbers may not sum to total due to rounding



# SECTION VII – GASB 68 REPORTING INFORMATION FOR PARTICIPATING EMPLOYERS

The table below shows the net amount of deferred outflows and inflows to be recognized by each participating employer in each of the next four years and the total thereafter.

Table VII-8 Schedule of Employers' Recognition of Deferred Outflows and Inflows at June 30, 2023*															
Employer	Employer 2024 2025 2026 2027 Thereafter														
	Φ.														
County	\$	6,966,007	\$ (12,069,638)		, , ,										
LAFCO		30,181	21,520	34,808	(382)	0									
Marin City		70,036	46,687	51,039	(262)	0									
Mosquito District		(132,642)	(300,215)	1,183,450	(10,779)	0									
South Marin Fire		332,390	(933,326)	2,859,486	(31,958)	0									
Tamalpais CSD		254,781	105,926	314,134	(3,326)	0									
Courts		167,794	(654,971)	2,327,526	(27,620)	0									
City of San Rafael		(5,032,160)	(9,512,017)	36,104,739	(443,947)	0									
Novato Fire		247,636	(2,412,128)	8,089,385	(96,583)	0									
Total	\$	2,904,025	\$ (25,708,163)	\$ 109,540,288	\$ (1,290,314)	\$ 0									

<sup>\*</sup> Numbers may not sum to total due to rounding



# SECTION VII – GASB 68 REPORTING INFORMATION FOR PARTICIPATING EMPLOYERS

The table below shows the calculation of the pension expense for each participating employer. The calculation is shown first as the sum of the proportionate share of the collective pension expense and the amounts recognized for proportion changes and contribution differences. The right side of the table shows the calculation as the sum of the changes in NPL and deferred amounts not attributable to contributions.

Employers that are using a June 30, 2023 measurement date for their June 30, 2024 financial statements can use this schedule for their annual pension expense.

	Schedule o	f Employe	rs' Pension		e VII-9 the Measurer	nent Year Ei	nding June 30	), 2023*	
Employer	Collective Pension Expense	Change in Proportion	Contribution Difference	nange in Emplo Deferred Outflows	yer  Deferred  Inflows	Employer Contributions	Employer Pension Expense		
County	\$ 39,606,549	\$ 1,851,344	\$ 6,322,136	\$ 47,780,029	\$ (15,990,029)	\$ 15,612,417	\$ (2,213,636)	\$ 50,371,278	\$ 47,780,029
LAFCO	22,395	19,068	27,717	69,180	(9,253)	49,936	(6,876)	35,373	69,180
Marin City	15,359	11,375	64,201	90,935	(16,414)	(34,480)	2,139	139,691	90,935
Mosquito District	632,062	(77,766)	268,951	823,248	(189,690)	(126,493)	(615,105)	1,754,536	823,248
South Marin Fire	1,873,942	67,696	454,979	2,396,618	(743,413)	1,121,453	(708,009)	2,726,587	2,396,618
Tamalpais CSD	195,051	(130,662)	199,341	263,730	(81,853)	254,693	(261,921)	352,811	263,730
Courts	1,619,574	291,786	67,477	1,978,837	(660,046)	956,666	(110,791)	1,793,008	1,978,837
City of San Rafael	26,031,590	(3,445,839)	(6,345,578)	16,240,174	(6,104,442)	8,219,312	(6,444,902)	20,570,206	16,240,174
Novato Fire	5,663,288	1,412,996	(1,059,225)	6,017,059	(71,698)	1,283,908	235,032	4,569,817	6,017,059
Total	\$75,659,810	\$ 0	\$ 0	\$75,659,810	\$ (23,866,839)	\$ 27,337,411	\$ (10,124,069)	\$82,313,307	\$75,659,810

<sup>\*</sup> Numbers may not sum to total due to rounding



# SECTION VII – GASB 68 REPORTING INFORMATION FOR PARTICIPATING EMPLOYERS

The table below summarizes the information needed for each employer's schedules of required supplementary information.

Table VII-10 Schedule of Employers' RSI Information at June 30, 2023*												
Employer	Proportionate Shares	Proportionate Share of NPL	Covered Payroll	Share of	Plan Fiduciary Net Position as % of TPL	Contractually Required	Actual Contributions	Contribution Deficiency	Contributions as a % of Payroll			
County	52.3482%	\$ 151,192,858	\$ 228,496,505	66.2%	91.6%	\$ 50,371,278	\$ 50,371,278	\$ 0	22.0%			
LAFCO	0.0296%	85,491	309,366	27.6%	91.6%	35,373	35,373	0	11.4%			
Marin City	0.0203%	58,631	89,818	65.3%	91.6%	139,691	139,691	0	155.5%			
Mosquito District	0.8354%	2,412,815	3,750,996	64.3%	91.6%	1,754,536	1,754,536	0	46.8%			
South Marin Fire	2.4768%	7,153,531	7,804,465	91.7%	91.6%	2,726,587	2,726,587	0	34.9%			
Tamalpais CSD	0.2578%	744,582	1,454,404	51.2%	91.6%	352,811	352,811	0	24.3%			
Courts	2.1406%	6,182,513	8,544,361	72.4%	91.6%	1,793,008	1,793,008	0	21.0%			
City of San Rafael	34.4061%	99,372,215	36,858,411	269.6%	91.6%	20,570,206	20,570,206	0	55.8%			
Novato Fire	7.4852%	21,618,867	10,610,997	203.7%	91.6%	4,569,817	4,569,817	0	43.1%			
Total	100.0000%	\$288,821,503	\$297,919,324	96.9%	91.6%	\$82,313,307	\$82,313,307	\$ 0	27.6%			

<sup>\*</sup> Numbers may not sum to total due to rounding



### **APPENDIX A – MEMBERSHIP INFORMATION**

Participant Data as of Jun	ne 30, 2022: Co	unty of Mai	rin												
		Marin County						Marin Special Districts				Total		County and	
	Miscellaneous		Safety		Tot	al	Miscella	aneous	Safe	ety	Tot	al	Special Districts		
	6/30/2021	6/30/2022	6/30/2021	6/30/2022	6/30/2021	6/30/2022	6/30/2021	6/30/2022	6/30/2021	6/30/2022	6/30/2021	6/30/2022	6/30/2021	6/30/2022	
Active Participants															
Number	1,706	1,745	356	353	2,062	2,098	163	174	52	50	215	224	2,277	2,322	
Average Age	47.39	47.32	40.28	40.39	46.16	46.16	47.79	46.16	41.31	42.41	46.23	45.32	46.17	46.08	
Average Service	9.55	9.28	10.75	10.80	9.75	9.53	10.44	9.32	9.46	10.08	10.20	9.49	9.80	9.53	
Average Pay*	\$97,358	\$99,401	\$123,044	\$127,379	\$101,792	\$104,108	\$87,666	\$88,330	\$132,414	\$139,002	\$98,489	\$99,641	\$101,481	\$103,677	
Service Retired															
Number	1,710	1,757	290	302	2,000	2,059	151	159	34	36	185	195	2,185	2,254	
Average Age	72.80	73.05	64.61	64.74	71.61	71.83	69.99	70.53	63.87	63.50	68.87	69.23	71.38	71.60	
Average Total Benefit*	\$40,184	\$40,681	\$72,947	\$74,049	\$44,935	\$45,575	\$39,403	\$40,455	\$72,909	\$72,090	\$45,561	\$46,295	\$44,988	\$45,638	
Beneficiaries															
Number	283	288	78	81	361	369	17	18	8	10	25	28	386	397	
Average Age	74.96	75.33	70.16	70.32	73.92	74.23	68.36	69.47	66.33	69.95	67.71	69.64	73.52	73.91	
Average Total Benefit*	\$27,432	\$28,376	\$45,530	\$48,325	\$31,342	\$32,755	\$26,895	\$26,486	\$52,394	\$58,091	\$35,055	\$37,774	\$31,583	\$33,109	
Duty Disabled															
Number	83	82	125	129	208	211	6	7	19	17	25	24	233	235	
Average Age	69.85	70.50	64.39	64.51	66.57	66.84	66.88	66.07	66.72	66.78	66.76	66.57	66.59	66.81	
Average Total Benefit*	\$40,146	\$41,551	\$63,643	\$65,553	\$54,267	\$56,225	\$34,947	\$35,271	\$64,005	\$66,058	\$57,031	\$57,079	\$54,563	\$56,312	
Ordinary Disabled															
Number	28	29	8	8	36	37	2	2	0	0	2	2	38	39	
Average Age	72.37	72.94	57.14	58.14	68.98	69.74	66.85	67.85	0.00	0.00	66.85	67.85	68.87	69.65	
Average Total Benefit*	\$22,712	\$23,039	\$45,027	\$45,963	\$27,671	\$27,996	\$26,917	\$27,455	\$0	\$0	\$26,917	\$27,455	\$27,631	\$27,968	
Total In Pay															
Number	2,104	2,156	501	520	2,605	2,676	176	186	61	63	237	249	2,842	2,925	
Average Age	72.97	73.25	65.30	65.45	71.49	71.74	69.69	70.23	65.08	65.41	68.50	69.01	71.24	71.51	
Average Total Benefit*	\$38,235	\$38,833	\$65,911	\$67,502	\$43,558	\$44,404	\$37,901	\$38,768	\$67,445	\$68,241	\$45,505	\$46,225	\$43,720	\$44,559	
Terminated Vested															
Number	261	303	34	36	295	339	20	23	3	4	23	27	318	366	
Average Age	48.41	47.62	42.43	42.05	47.72	47.02	48.27	50.69	52.40	47.61	48.81	50.23	47.80	47.26	
Average Service	8.20	7.86	7.18	6.28	8.08	7.69	9.15	8.43	7.00	6.00	8.87	8.07	8.14	7.72	
Transfers															
Number	170	161	54	50	224	211	28	25	10	9	38	34	262	245	
Average Age	50.18	50.19	44.66	45.10	48.85	48.98	48.20	50.03	46.84	47.22	47.84	49.29	48.70	49.02	
Average Service	4.96	5.04	4.98	5.04	4.97	5.04	5.18	6.00	5.20	5.00	5.18	5.74	5.00	5.13	
Total Inactive															
Number	431	464	88	86	519	550	48	48	13	13	61	61	580	611	
Average Age	49.11	48.51	43.80	43.82	48.21	47.77	48.23	50.35	48.12	47.34	48.20	49.70	48.21	47.97	
Average Service	6.92	6.88	5.83	5.56	6.74	6.67	6.83	7.17	5.62	5.31	6.57	6.77	6.72	6.68	

<sup>\*</sup>All payroll and benefit figures shown are annual.

### **APPENDIX A – MEMBERSHIP INFORMATION**

Participant Data as of Ju	me 30, 2022: \	City of Sali	Kalael							
	Miscellaneous		Police		Fire		Total Safety		Total	
	6/30/2021	6/30/2022	6/30/2021	6/30/2022	6/30/2021	6/30/2022	6/30/2021	6/30/2022	6/30/2021	6/30/202
Active Participants										
Number	188	199	68	68	70	63	138	103	326	30
Average Age	46.14	45.13	38.38	39.08	39.08	39.76	38.74	40.86	43.01	43.6
Average Service	9.22	8.64	9.26	9.65	9.37	9.78	9.32	11.20	9.26	9.5
Average Pay*	\$85,235	\$90,737	\$125,863	\$132,279	\$128,265	\$135,095	\$127,082	\$139,502	\$102,949	\$107,36
Service Retired										
Number	289	299	82	85	86	85	168	170	457	46
Average Age	70.41	70.70	66.93	67.39	68.95	68.95	67.96	68.17	69.51	69.7
Average Total Benefit*	\$41,223	\$42,507	\$77,125	\$77,033	\$101,395	\$105,420	\$89,549	\$91,227	\$58,988	\$60,16
Beneficiaries										
Number	43	43	26	26	22	29	48	55	91	9
Average Age	74.00	74.08	69.92	70.40	75.18	75.18	72.33	72.92	73.12	73.4
Average Total Benefit*	\$23,880	\$24,448	\$39,991	\$42,833	\$42,833	\$43,768	\$41,293	\$43,326	\$33,065	\$35,04
Duty Disabled										
Number	18	18	41	39	24	23	65	62	83	8
Average Age	68.93	69.93	62.40	62.68	69.81	70.39	65.14	65.54	65.96	66.5
Average Total Benefit*	\$31,312	\$32,264	\$65,564	\$68,114	\$99,999	\$102,277	\$78,278	\$80,787	\$68,093	\$69,87
Ordinary Disabled										
Number	2	1	0	0	0	0	0	0	2	
Average Age	88.45	80.04	0.00	0.00	0.00	0.00	0.00	0.00	88.45	80.0
Average Total Benefit*	\$13,586	\$18,482	\$0	\$0	\$0	\$0	\$0	\$0	\$13,586	\$18,48
Total In Pav										
Number	352	361	149	150	132	137	281	287	633	64
Average Age	70.88	71.09	66.21	66.69	70.14	70.51	68.06	68.51	69.63	69.9
Average Total Benefit*	\$38,440	\$39,779	\$67,464	\$68,786	\$91,381	\$91,842	\$78,699	\$79,792	\$56,312	\$57,50
Terminated Vested										
Number	48	52	18	18	6	10	24	25	72	7
Average Age	47.93	48.11	45.17	43.84	37.42	39.78	43.23	43.45	46.36	46.6
Average Service	6.50	6.37	10.50	10.06	6.50	8.90	9.50	10.00	7.50	7.5
Transfers										
Number	78	82	14	15	6	7	20	20	98	10
Average Age	43.31	43.36	48.18	48.50	42.23	41.18	46.40	47.60	43.94	44.1
Average Service	2.72	2.50	4.43	4.47	3.67	3.43	4.20	4.35	3.02	2.8
Total Inactive										
Number	126	134	32	33	12	17	44	45	170	17
Average Age	45.07	45.20	46.49	45.96	39.83	40.36	44.67	45.30	44.96	45.2
Average Service	4.16	4.00	7.84	7.52	5.08	6.65	7.09	7.49	4.92	4.8

<sup>\*</sup>All payroll and benefit figures shown are annual.



### **APPENDIX A – MEMBERSHIP INFORMATION**

Participant Data as of Ju	ne 30, 2022: N	lovato Fire	Protection I	District			
	Miscella	neous	Safe	etv	Total		
	6/30/2021	6/30/2022	6/30/2021	6/30/2022	6/30/2021	6/30/2022	
Active Participants							
Number	10	9	69	66	79	75	
Average Age	47.77	51.18	43.99	43.68	44.46	44.58	
Average Service	10.70	12.44	13.33	13.21	13.00	13.12	
Average Pay*	\$108,769	\$123,837	\$138,224	\$142,483	\$134,495	\$140,246	
Service Retired							
Number	5	5	58	63	63	68	
Average Age	67.06	68.06	68.78	68.29	68.64	68.27	
Average Total Benefit*	\$48,044	\$49,485	\$115,401	\$114,310	\$110,055	\$109,543	
Beneficiaries							
Number	1	1	20	20	21	21	
Average Age	58.67	59.67	68.35	68.70	67.89	68.27	
Average Total Benefit*	\$12,990	\$13,380	\$44,783	\$45,470	\$43,269	\$43,942	
Duty Disabled							
Number	0	0	33	35	33	35	
Average Age	0.00	0.00	69.81	69.94	69.81	69.94	
Average Total Benefit*	\$0	\$0	\$86,393	\$88,838	\$86,393	\$88,838	
Ordinary Disabled							
Number	0	0	0	0	0	0	
Average Age	0.00	0.00	0.00	0.00	0.00	0.00	
Average Total Benefit*	\$0	\$0	\$0	\$0	\$0	\$0	
Total In Pay							
Number	6	6	111	118	117	124	
Average Age	65.66	66.66	69.01	68.85	68.84	68.74	
Average Total Benefit*	\$42,201	\$43,468	\$94,053	\$95,087	\$91,394	\$92,589	
Terminated Vested							
Number	1	2	1	0	2	2	
Average Age	46.12	47.53	49.63	0.00	47.88	47.53	
Average Service	12.00	6.50	9.00	0.00	10.50	6.50	
Transfers							
Number	0	1	11	11	11	12	
Average Age	0.00	59.73	46.07	47.89	46.07	48.88	
Average Service	0.00	1.00	4.27	5.45	4.27	5.08	
Total Inactive							
Number	1	3	12	11	13	14	
Average Age	46.12	51.60	46.37	47.89	46.35	48.68	
Average Service	12.00	4.67	4.67	5.45	5.23	5.29	

<sup>\*</sup>All payroll and benefit figures shown are annual.

Please refer to the June 30, 2022 actuarial valuation report for a more complete summary of the data.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

A summary of the actuarial assumptions and methods used to calculate the Total Pension Liability as of June 30, 2023 is provided below, including any assumptions that differ from those used in the June 30, 2022 actuarial valuation. Please refer to the June 30, 2022 actuarial valuation report for a complete description of all other assumptions. The economic and demographic assumptions were adopted by the Board, based on an experience study performed by Cheiron covering the period from July 1, 2017 through June 30, 2020. The experience study report contains the rationale for all recommended assumptions.

### **Key Actuarial Assumptions**

**Expected Return on** 

**Assets** 

6.75 percent per year, net of investment expenses

**Discount Rate** 6.75 percent per year

**Price Inflation** 2.50% per year

Salary Increases 3.00% per year plus merit component based on employee

classification and years of service

**Administrative** 

**Expenses** 

Administrative expenses in the actuarial valuation are assumed to be \$5.2788 million for FY2022-23 to be split between employees and employers based on their share of the overall contributions. Administrative expenses shown in this report are based on the actual

FY2022-23 amounts.

**Post-retirement COLA** Post-retirement COLAs are assumed at the rate of 2.5% for members

with a 4% COLA cap, 2.4% for members with a 3% COLA cap, and

1.9% for members with a 2% COLA cap.

Mortality Rates for Active Members

Mortality rates for Miscellaneous active members are based on the sex distinct Public General 2010 Employee Mortality Table, with generational mortality improvements projected from 2010 using Projection Scale MP-2020, with no adjustments.

Mortality rates for Safety active members are based on the sex distinct Public Safety 2010 Above-Median Income Employee Mortality Table, with generational mortality improvements projected from 2010 using Projection Scale MP-2020, with no adjustments. 10% of Safety member active deaths are assumed to occur in the line of duty.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

### Mortality Rates for Retired Healthy Members

Mortality rates for Miscellaneous retired members are based on the sex distinct Public General 2010 Healthy Retiree Mortality Table, with generational mortality improvements projected from 2010 using Projection Scale MP-2020, with no adjustments.

Mortality rates for Safety retired members are based on the sex distinct Public Safety 2010 Above-Median Income Healthy Retiree Mortality Table, with generational mortality improvements projected from 2010 using Projection Scale MP-2020, with no adjustments.

### Mortality Rates for Retired Disabled Members

Rates of mortality for Miscellaneous disabled members are based on the sex distinct Public General 2010 Disabled Retiree Mortality Table, with generational mortality improvements projected from 2010 using Projection Scale MP-2020, with no adjustments.

Rates of mortality for Safety disabled members are based on the sex distinct Public Safety 2010 Disabled Retiree Mortality Table, with generational mortality improvements projected from 2010 using Projection Scale MP-2020, adjusted by 95% for males with no adjustment for females.

## Mortality Rates for Beneficiaries

Rates of mortality for members' beneficiaries once their benefits commence are given by sex distinct Public 2010 Contingent Survivor Mortality Table, using General 2010 Healthy Retiree Mortality Table before age 45, with generational mortality improvements projected from 2010 using Projection Scale MP-2020, adjusted by 105% for females and no adjustments to males. Prior to the death of the member, the mortality of the beneficiaries is assumed to use the same sex distinct assumptions as the retired healthy members.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

#### **Actuarial Methods**

#### 1. Actuarial Cost Method

The actuarial valuation is prepared using the Entry Age Actuarial Cost Method (CERL 31453.5). Under the principles of this method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated as a level percentage of the individual's projected compensation between entry age and assumed exit (until maximum retirement age). For members who transferred from outside of MCERA, entry age is based on entry into the system. The normal cost for the Plan is based on the sum of the individual normal costs for each member (Individual Entry Age Method).

The UAL (or Surplus Funding) is amortized as a percentage of the projected salaries of present and future members of MCERA. Effective with the June 30, 2013 valuation, the UAL as of June 30, 2013 is amortized over a closed 17-year period (8 years remaining as of June 30, 2022), except for the additional UAL attributable to the extraordinary loss from 2008-2009, which is being amortized over a separate closed period (16 years as of June 30, 2022). Surplus Funding is only amortized if the Plan's Funding Ratio exceeds 120%.

Any subsequent unexpected change in the Unfunded Actuarial Liability after June 30, 2013 is amortized over 24 years (22 years for assumption changes) that includes a five-year phase-in/out (three/two years for assumption changes) of the payments/credits for each annual layer.

#### 2. Valuation Assets

As of the June 30, 2014 valuation, assets are valued using the market value. The assets used to compute the UAL are the Market Value of Assets, minus the value of any non-valuation contingency reserves. As of the June 30, 2021 valuation, the assets for each employer are allocated based on the reserves maintained by MCERA for each of the three main cost-sharing groups – the County and related employers, the City of San Rafael, and the Novato Fire Protection District. Within each cost-sharing group, the assets are allocated such that all employers within the group have the same funded ratio.



### APPENDIX C – SUMMARY OF PLAN PROVISIONS

The plan provisions are the same as those summarized in the June 30, 2022 actuarial valuation report.



#### APPENDIX D – GLOSSARY OF TERMS

### 1. Actuarially Determined Contribution

A target or recommended contribution for the reporting period, determined in conformity with Actuarial Standards of Practice based on the most recent measurement available when the contribution for the reporting period was adopted.

#### 2. Actuarial Valuation Date

The date as of which an actuarial valuation is performed. This date may be up to 24 months prior to the measurement date and up to 30 months prior to the employer's reporting date.

#### 3. Deferred Inflow of Resources

An acquisition of net assets by a government employer that is applicable to a future reporting period. In the context of GASB 68, these are experience gains on the Total Pension Liability, assumption changes reducing the Total Pension Liability, or investment gains that are recognized in future reporting periods.

#### 4. Deferred Outflow of Resources

A consumption of net assets by a government employer that is applicable to a future reporting period. In the context of GASB 68, these are experience losses on the Total Pension Liability, assumption changes increasing the Total Pension Liability, or investment losses that are recognized in future reporting periods.

#### 5. Entry Age Actuarial Cost Method

The actuarial cost method required for GASB 67 and 68 calculations. Under this method, the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit ages. The portion of this actuarial present value allocated to a valuation year is called the service cost. The portion of this actuarial present value not provided for at a valuation date by the actuarial present value of future service costs is called the Total Pension Liability.

#### 6. Measurement Date

The date as of which the Total Pension Liability and Plan Fiduciary Net Position are measured. The Total Pension Liability may be projected from the actuarial valuation date to the measurement date. The measurement date must be the same as the reporting date for the plan.



#### APPENDIX D – GLOSSARY OF TERMS

#### 7. Net Pension Liability

The liability of employers and nonemployer contributing entities to employees for benefits provided through a defined benefit pension plan. It is calculated as the Total Pension Liability less the Plan Fiduciary Net Position. The Net Pension Liability is not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling MCERA's benefit obligations in the event of a plan termination or other similar action. However, it is an appropriate measure for assessing the need for or the amount of future contributions.

### 8. Plan Fiduciary Net Position

The fair or Market Value of Assets.

### 9. Reporting Date

The last day of the plan or employer's fiscal year.

#### 10. Service Cost

The portion of the actuarial present value of projected benefit payments that is attributed to the current period of employee service in conformity with the requirements of GASB 67 and 68. The service cost is the normal cost calculated under the Entry Age Actuarial Cost Method.

### 11. Total Pension Liability

The portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service in conformity with the requirements of GASB 67 and 68. The Total Pension Liability is the Actuarial Liability calculated under the Entry Age Actuarial Cost Method.





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