November 2002

# Actuarial Valuation Report As of June 30, 2002

**Novato Fire Protection District** 

Marin County Employees' Retirement Association

**MERCER** 

**Human Resource Consulting** 

#### MERCER -

**Human Resource Consulting** 

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November 27, 2002

Board of Retirement Marin County Employees' Retirement Association 3501 Civic Center Drive, Room 408 San Rafael, California 94903

Dear Members of the Board:

We are pleased to present the actuarial valuation for the Novato Fire Protection District members covered under the Marin County Employees' Retirement Association prepared as of June 30, 2002, by Mercer Human Resource Consulting. The report includes:

- (1) a determination of the recommended employer contribution rates. These rates are calculated to be effective July 1, 2003;
- (2) a determination of the recommended member contribution rates, also to be effective July 1, 2003;
- (3) a determination of the funded status as of June 30, 2002; and
- (4) financial reporting and disclosure information pursuant to applicable accounting standards.

This report conforms with the requirements of the governing state and local statutes, accounting rules, and generally accepted actuarial principles and practices.

This report reflects the impact on funding status and contribution rates of the Retirement Board's expansion of the pay items includable in Earnable Compensation in response to the 1997 California Supreme Court decision in the Ventura County Deputy Sheriff's Association vs. Board of Retirement, Ventura County Employees' Retirement Association. This report assumes no retroactive application of the Ventura decision.

The undersigned are Members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Sincerely,

Andy Yeung, ASA, EA, MAAA

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Marcia L. Chapman, FSA, EA, MAAA

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# **ACTUARIAL CERTIFICATION**

#### **Actuarial Certification**

The actuarial valuation required for the Novato Fire Protection District members of the Marin County Employees' Retirement Association has been prepared as of June 30, 2002 by Mercer Human Resource Consulting. In preparing this valuation, we have employed generally accepted actuarial methods and assumptions to determine a sound value for the Association's assets, liability and future contribution requirements. Our calculations are based upon member data provided to us by the Association's staff. This data has not been audited by us, but it has been reviewed and found to be consistent, both internally and with the June 30, 2001 data.

The contribution requirements are determined as a percentage of payroll. Employer rates provide for both normal cost and a contribution to amortize the unfunded actuarial accrued liability. The amortization period for the negative Unfunded Actuarial Accrued Liability (i.e., surplus) is a "rolling" (i.e., non-decreasing) 16-year period. The contribution credit from the surplus is calculated to remain as a level percentage of future payroll (including projected payroll for future members). Credits will increase 4.25% per year. The period for amortizing the Unfunded Actuarial Accrued Liability is set by the Board of Retirement.

Contribution levels are recommended by the Actuary and adopted by the Board each year. The ratio of Actuarial Value of Assets to Actuarial Accrued Liabilities decreased from 119% to 112% last year primarily due to unfavorable investment experience.

Effective January 1, 2002 the District adopted Section 31676.16 for Miscellaneous Members and Section 31664.1 for Safety Members.

This year we performed our biennial active and retired experience analysis. As a result of the June 30, 2002 experience analysis, some assumptions were modified. Please see the report entitled "Active and Retired Experience Analysis for the Period July 1, 2000 to June 30, 2002," for a detailed list of assumption changes.

In our opinion, the assumptions and methods applied in this valuation, fairly represent past and anticipated future experience of the Association and meet the parameters required by GASB Statement 25.

Future contribution requirements may differ from those determined in the valuation because of:

- (1) differences between actual experience and anticipated experience;
- (2) changes in actuarial assumptions or methods;
- (3) changes in statutory provisions; and
- (4) differences between the contribution rates determined by the valuation and those adopted by the Board.

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This report reflects the impact on funding status and contribution rates of the Retirement Board's expansion of the pay items includable in Earnable Compensation in response to the 1997 California Supreme Court decision in the Ventura County Deputy Sheriff's Association vs. Board of Retirement, Ventura County Employees' Retirement Association. This report assumes <u>no</u> retroactive application of the Ventura decision.

The undersigned are Members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

We are available to answer any questions on the material contained in this report, or to provide explanations or further details as may be appropriate.

Mercer Human Resource Consulting

Grady Veng

Andy Yeung, ASA, EA, MAAA

Marcia L. Chapm

Marcia L. Chapman, FSA, EA, MAAA

Truember 77, 2002

Date November 7.7, 2002

Date

# BOARD MEMBER SUMMARY OF VALUATION RESULTS

## **Summary of Recommendations**

<b>Employer Contribution Rates</b>	June 30, 2002	Ju	ne 30, 2001	Inc	rease/(Decrease)
Normal Cost Rate:	23.22%		22.13%		1.09%
Rate of Contribution (Credit) for					
Unfunded Actuarial Accrued					
Liability:	-12.66%		-17.47%		<u>4.81%</u>
Total Employer Rate:	10.56%		4.66%		5.90%
Estimated Annual Amount:*	\$ 646,000	\$	285,000	\$	361,000
Member Contribution Rates	June 30, 2002	Ju	ne 30, 2001	Inc	rease/(Decrease)
Miscellaneous Members**	9.63%		9.58%		0.05%
Safety Members**	11.49%		11.40%		0.09%
Aggregate Rate	12.00%		11.86%		0.14%
Estimated Annual Amount	\$ 734,000	\$	726,000	\$	8,000
Actuarial Assumptions	 June 30, 2002	Ju	ne 30, 2001	Inc	rease/(Decrease)
Annual Inflation Rate:	4.25%		4.25%		0.00%
Annual Investment Return: Ultimate Average Annual Salary	8.25%		8.25%		0.00%
Increases: (Miscellaneous/Safety)	5.75%/5.63%	5.	65%/5.53%		0.10%/0.10%

Other assumptions are based upon the June 30, 2002 experience analysis.

<sup>\*</sup> Results based on total annual salaries as of July 1, 2002 of \$6,119,000.

<sup>\*\*</sup> At average entry age of 42 (Miscellaneous Member) and 28 (Safety Member).

# **Summary of Significant Actuarial Statistics and Measures**

Association Membership		June 30, 2002	***************************************	June 30, 2001	Increase/
Active Members		June 30, 2002		June 30, 2001	(Decrease)
1. Number of Members		78		83	(6.0)%
2. Total Active Payroll	\$	6,119,000	\$	6,331,000	-3.3%
3. Average Monthly Salary	\$	6,537	\$	6,356	2.8%
Retired Members					
1. Number of Members					
Service Retirement		31		21	47.6%
Disability Retirement		26		24	8.3%
Beneficiaries		2		2	0.0%
2. Total Retired Payroll	\$	2,823,000	\$	1,925,000	46.6%
3. Average Monthly Pension	\$	3,987	\$	3,413	16.8%
Inactive Vested Members					
1. Number of Members		8		6	33.3%
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Asset Values (Novato Fire Distribution Market Value	rict) \$	73,153,000	φ	70.017.000	0 50
Return on Market Value	Ф	-6.84%	\$	79,917,000 -3.29%	-8.5%
Actuarial Value	\$	87,497,000	\$	84,806,000	3.2%
Return on Actuarial Value	Ψ	4.73%	φ	10.44%	3,2%
Y					
Liability Values	φ	70.164.000	ф	71 471 000	
Actuarial Accrued Liability Unfunded Actuarial	\$	78,164,000	\$	71,471,000	9.4%
Accrued Liability (UAAL)	\$	(9,333,000)	\$	(13,335,000)	30.0%
Funding Ratio				20 TO	
GASB No. 25		112%		119%	-7%

### **Explanation of Changes in Actuarial Values**

#### Employer Contribution Rates

The average employer contribution rate from the June 30, 2001 valuation, was 4.66%. The new rate is 10.56%. The following explains the rate changes:

	% of Payroll	Dollar Impact
Investment loss	4.05%	\$ 248,000
Salary increase more than expected	0.36%	\$ 22,000
Assumption Change	1.13%	\$ 69,000
Other Experience (Gains)/Losses	0.36%	\$ 22,000
Total	5.90%	\$ 361,000

**Explanation of Changes** 

**Investment loss** - The rate of return on the Association's actuarial value of assets was 4.73% which was \$3.0 million less than what was expected at 8.25%.

Salary Increase More than Expected - Average salary increase for continuing actives was higher than what was expected by the current salary increase assumption.

Assumption Change: Change in assumption as a result of our June 30, 2002 Experience Analysis

Other (Gains)/Losses - Other (gains)/losses from miscellaneous sources, such as deviation of actual experience from actuarial assumptions (e.g. there were more retirements during 7/1/2001 and 6/30/2002 than were expected by the assumptions). Since the District's pension plan covers relatively few employees, it is anticipated that the District will experience some other (gains)/losses in any particular year. The following is a history of the District's Other (gain)/losses during the last 5 years:

Valuation Date	Other (Gains)/Losses
6/30/2002	0.36%
6/30/2001	-0.52%
6/30/2000	-1.17%
6/30/1999	-7.12%
6/30/1998	-2.09%

#### Member Contribution Rates

Member basic rates increased from 11.86% to 12.00% due to a change in Salary Scale as a result of our June 30, 2002 Experience Analysis.

# **ACTUARIAL ASSUMPTIONS**

#### **Economic Actuarial Assumptions**

#### Introduction

Economic actuarial assumptions are of three types:

- 1. *Inflation* results from increases in prices of goods and services. Inflation drives employee salary increases, retiree cost-of-living increases and the returns that investors demand from securities markets and other investments. For those reasons, the inflation assumption underlies all economic actuarial assumptions. This assumption also determines the rate at which payments to the Unfunded Actuarial Accrued Liability increase each year.
- 2. Investment Return has a powerful influence on a retirement system's cost to employers and members. The more money earned from investments, the less needs to be contributed. Assuming a typical new member's pension is funded over a 25 year career and that employee receives pension checks for 20 years after retirement, a 1% higher rate of investment return will reduce required contributions by about 20% (all else remaining equal). For this reason, setting the investment return assumption is an important decision.
- 3. Salary Increases have a significant impact on the benefit members will receive at retirement. This assumption contains two components -- cost-of-living (inflation) increases plus pay raises that members receive as a result of promotions and step increases.

#### Setting Economic Assumptions

The Actuarial Standards Board has issued a practice standard entitled "Selection of Economic Assumptions for Measuring Pension Obligations". This Actuarial Standard of Practice (SOP) is designed to provide pension actuaries guidance in the setting of economic assumptions. Section 3.4 of the SOP provides the following general steps for selecting economic assumptions for a specific measurement:

- 1. Identify components, if any, of each assumption and evaluate relevant data;
- 2. Develop a best-estimate range for each economic assumption required for the measurement, reflecting appropriate measurement factors; and
- 3. Further evaluate measurement-specific factors and select a specific point within the best estimate range.

After completing these steps for each assumption, the actuary should review the set of economic assumptions for reasonableness and consistency and make any needed changes.

The relevant data referred to in step 1 should consist of appropriate historical and recent economic data. In Section 3.3, the SOP recommends that the actuary consider recent economic data, "however, the actuary should not give undue weight to recent experience."

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The remainder of this Section provides the analytical development behind each of the three economic assumptions.

#### Inflation

#### Recommendation

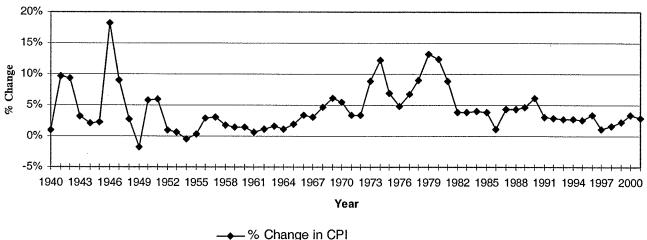
We recommend that the Board continue using the current inflation assumption of 4.25%.

The analysis supporting our recommendation follows.

#### Setting the Assumption

The rate of inflation has varied significantly over time. The following chart shows the annual increases in the national Consumer Price Index over the last 61 years:

Chart 1 **Annual Increase in CPI (1940 Through 2001)** 



#### CPI History

Table 1 provides the annualized increases in the Consumer Price Index for recent and extended periods over the last 60 years.

Table 1
History of CPI Increases
Expressed as an Annualized Average (1)

Number of Years	
Ending 12/31/2001:	<u>CPI</u>
10	2.53%
20	3.22%
30	4.99%
40	4.53%
50	3.87%
60	4.15%

(1) Geometric average. CPI data is based upon US All City Average, CPI-U for years after 1979.

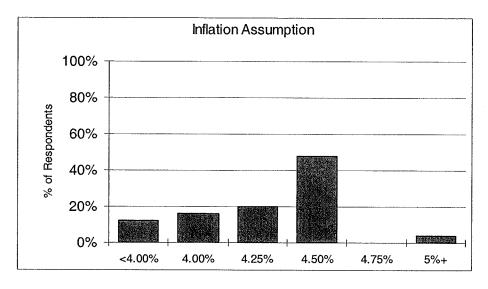
With the exception of the last 30-year period, which is heavily influenced by the high inflationary period between 1972 and 1981, inflation has typically ranged between about 3.00% and 4.50%. On the other hand, the last ten years have produced inflation somewhat below the bottom end of this range. Please note that MCERA utilizes the Bay Area CPI in determining the annual adjustment to retired members' benefits. The average Bay Area CPI was about 4.1% during the last 5 years. After considering both long-term historical and recent trends, we have concluded that an appropriate range for long-term inflation is 3.50% to 4.50%.

#### Forecasts of Inflation

We believe it is valuable to examine inflation assumptions adopted by similarly situated public retirement systems as an indicator of their long-term inflation expectations. Charts 2 and 3 provide the inflation assumptions used by the 25 California public retirement systems who responded to Mercer's 2001 survey of economic actuarial assumptions, and the 15 1937 Act respondents, respectively.

The average inflation rate from the survey for the 25 systems was about 4.25%. Rates used by reporting 1937 Act systems averaged about 4.36%.

Chart 2 - Comparisons of Economic Actuarial Assumptions
All Respondents
(based on 25 responses)



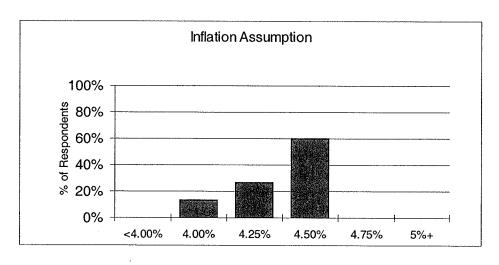
 Average
 4.25%

 25th Percentile
 4.00%

 50th Percentile
 4.50%

 75th Percentile
 4.50%

Chart 3 - Comparison of Economic Actuarial Assumptions 37 Act County Respondents (based on 15 responses)



 Average
 4.36%

 25th Percentile
 4.25%

 50th Percentile
 4.50%

 75th Percentile
 4.50%

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#### Treasury Yield Curves

Inflation expectations implicit in Treasury yield curves can vary widely over a relatively short period of time. As a result, we have not included a Treasury yield analysis as part of our inflation assumption development.

#### Summary

We conclude from our analysis that:

- 1. Historical inflation data indicates an assumption range of 3.5% to 4.5%.
- 2. Inflation forecasts inherent in inflation assumptions adopted by similarly situated retirement systems are in the neighborhood of 4.25%.
- 3. Recent annual adjustments to retired member's benefits was about 4.1%.

Based on this data, we believe the current 4.25% long-term inflation assumption is still reasonable.

#### **Investment Return**

#### Recommendation

Based on the following analysis, we recommend that the Board keep the current investment return assumption at 8.25%.

#### Setting the Assumption

The actuarial SOP specifies that in addition to historical plan performance, the following data may be considered in setting the investment return assumption (Section 3.6.1):

- Forecasts of inflation
- Historical risk-free returns
- Real return or risk premium for each asset class
- Yields to maturity on fixed income government securities and corporate bonds

The first item has already been addressed in detail. The second item is the historical return on short term Treasury bills, such as 30 days, and is used to develop risk premiums for other asset classes. Our analysis will focus on the third item.

Section 3.6.3 of the actuarial SOP sets forth the following measurement-specific factors that should be considered in selecting the investment return assumption:

- Investment policy or asset allocation
- Expenses
- Investment manager performance

Each of these items will be addressed in the context of our analysis.

#### Real Rate of Return on Investments

The real rate of return on investments is a function of:

- The real rates of return on individual classes of assets within the investment portfolio;
- The relative proportion of the fund's total investments held in each class of securities (the "Asset Allocation");
- Expenses to be paid from earnings; and
- Reasonable risk (variability) adjustments.

Each of these four components is addressed separately.

#### Real Returns on Classes of Securities

Empirical studies of total real rates of return are available on most classes of securities in which the Association invests. These studies are used to develop historical average real rates of return.

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These historical averages are adjusted considering any fundamental changes in the economy, changes in government regulation, and any other factors, which might affect their continued applicability.

Many empirical studies have been carried out to measure historical real rates of return on various types of investment. One most frequently used is the Ibbotson Associates study. Investment consulting firms utilize that and other studies to derive expected long-term real rates of return for use in asset allocation models. These models serve as an aid to retirement plan fiduciaries in determining what proportion of the plans' investment portfolio to place in various classes of securities.

However, since that data is entirely historical it does not necessarily reflect future expectations. In this report, we have utilized the following detailed rate of return assumption by asset class developed by Mercer Investment Consulting. These investment return assumptions reflect our forward-looking rates of return expectations (for investment horizons of 10 years or more).

Table 2
Expected Asset Class Returns Net of Inflation (Real)

Asset Class	Total Real Return
Large Stocks	6.2%
Small Stocks	6.7%
International Stocks	6.4%
Long Bonds	3.5%
Intermediate Bonds	3.0%
Real Estate	5.5%
Money Market	1.0%

#### Asset Allocation

MCERA employs a third-party investment consultant to assist in establishing its target asset allocation and investment policy. The target asset allocation reflects the consultant's professional opinion on expected returns, MCERA's risk profile, prudent diversification, asset/liability matching, cash flow needs and other investment considerations. This target allocation is designed as a guidepost for balancing investments among asset classes. As such, it is the best indicator for MCERA's actual long-term asset allocation. The target asset allocation will be combined with the real rates of return on classes of securities to develop the expected gross real rate of return assumption for the fund's portfolio.

The current asset allocation utilized by MCERA is shown in Table 3.

Table 3
MCERA Asset Allocation
At Market Value as of June 30, 2002

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,	Current	<u>Target</u> (Mid-point of Allowable Range)
Domestic Stocks	·	(Mar pour of The Name Trange)
<ul> <li>Large and Mid Cap</li> </ul>	34%	36%
<ul><li>Small Cap</li></ul>	8%	8%
International Stocks	20%	20%
Bonds and Fixed Income	21%	23%
Real Estate	14%	12%
Cash and Equivalents and Short-Term	3%	1%

Applying the target asset allocation (Table 3) to the information in Table 2 results in a real return of approximately 5.47%. As you know, this rate of return is an average expectation and there is a reasonable range within which real returns are expected to fall. For the target asset allocation this range is 4.87% to 6.07%. There are a number of additional factors which must be considered before arriving at an appropriate level for actuarial valuation purposes. These are discussed below.

#### Expenses to be Paid from Earnings

The expected gross real rate of return must be reduced to reflect expenses to be charged against investment earnings. To the extent such charges are expected to be made in the future, the expense margin will be sufficient to cover:

- a) Administrative expenses (Section 31580.2);
- b) The cost of actuarial valuations (Section 31596.1(a));
- c) The cost of bank custodial services (Section 31596.1(b));
- d) Fees related to investment in deeds of trust or mortgages (Section 31596.1(c));
- e) Investment expenses (Section 31596.1(d)); and
- f) The cost of legal counsel (Section 31529.5).

(References are to sections of the County Employees' Retirement Law of 1937.)

MCERA's actual expenses over the last 3 to 5 years (coupled with any expected changes in future expense levels) will be used to develop the expected expense charge. This expected charge will be applied against the expected gross real rate of return to produce a net real rate of return assumption.

Table 4 provides the expenses of the fund as a percentage of assets for the 5 years ending June 30, 2002.

Table 4
Expenses as a Percentage of Average Assets

Calendar Year	<u>Administrative</u>	<u>Investment</u>	<u>Total</u>
1998	0.12%	0.54%	0.66%
1999	0.10%	0.27%	0.37%
2000	0.07%	0.29%	0.36%
2001	0.08%	0.29%	0.37%
2002	0.10%	0.49%	0.59%
Average	0.09%	0.38%	0. 47%

The administrative and investment expenses for 2002 were higher than 2001 as a percent of assets because there was a reduction in the market value as of June 30, 2002. We do not believe that this one-year of higher expenses warrants changing our recommendation at this time. We continue to recommend our current expense percentage of 0.40% as an estimate of future expenses. Netting this from the expected real rate of return of 5.47% results in a net real rate of return of 5.07%.

#### Risk Adjustment

The net real rate of return assumption should reflect the risk associated with not achieving expectations. This is developed by considering:

- The probability that actual future returns within asset classes will deviate statistically from historical averages;
- The effect that asset diversification will have on dampening statistical fluctuations of future returns; and
- The expectation that fund managers will underperform or outperform the general market indices upon which the real rates of return on individual classes of securities are measured.

Annual real rates of return have varied substantially over the years. For example, even if we expect the averages displayed in Table 2 to be a reasonable estimate of real returns in the future, we know there is some likelihood that future real rates will be more or less than historical averages. The risk

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lies in setting too high an investment earnings assumption, which leads to future losses and higher employer contributions. The risk adjustment helps protect against such an occurrence.

In order to determine an appropriate risk adjustment, we utilize a distribution of risk margins used by 25 California public retirement systems (Chart 4) developed from Mercer's 2001 survey of economic assumptions. From this survey we are able to identify implicit risk adjustment within a system's investment return assumption versus the system's risk level as measured by the standard deviation of their current asset allocation. The diagram in Chart 4 provides that relationship.

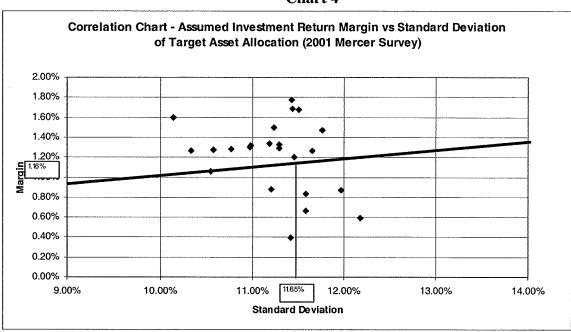


Chart 4

As can be observed in the chart, the Association's risk adjustment so calculated would be approximately 1.16%, based on the calculation of the portfolio's annual standard deviation of 11.65% (based on the Association's target asset allocation).

The following table provides a history of the risk adjustments implied in the Association's investment return assumptions for the last five years:

Average	1.18%	
6/30/2001	1.07%	
6/30/2000	1.41%	
6/30/1999	1.08%	
6/30/1998	0.94%	
6/30/1997	1.40%	
Valuation Date	<u>Adjustment</u>	
Actuarial	Risk	

#### Investment Manager Performance

Section 3.6.3.e. of the actuarial SOP states that:

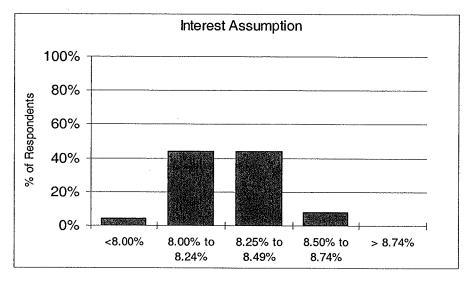
Anticipating superior (or inferior) investment manager performance may be unduly optimistic (or pessimistic). Few investment managers consistently achieve significant above-market returns net of expenses over long periods. The plan sponsor may replace managers who consistently under perform market indices.

We concur with this statement, thus do not make any provision within our investment return assumption for superior or inferior performance relative to the market.

#### Comparison with Similarly Situated Retirement Systems

Charts 5 and 6 provide the investment return assumptions used by the 25 California public retirement systems who responded to Mercer's 2001 survey of the economic actuarial assumptions, and the 15 1937 Act respondents, respectively.

Chart 5 - Comparison of Economic Actuarial Assumptions All Respondents (based on 25 responses)



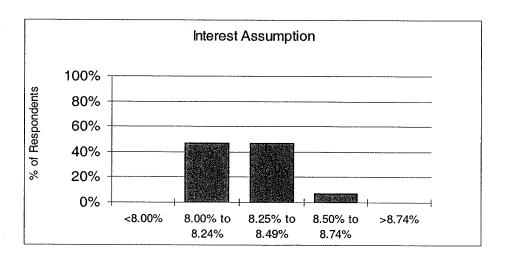
 Average
 8.14%

 25th Percentile
 8.00%

 50th Percentile
 8.25%

 75th Percentile
 8.25%

Chart 6 - Comparison of Economic Actuarial Assumptions 37 Act County Respondents (based on 15 responses)



 Average
 8.16%

 25th Percentile
 8.00%

 50th Percentile
 8.13%

 75th Percentile
 8.25%

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The average investment return rates from the survey for both of these groups is approximately 8.14%

#### Development of Recommendation

Based on the above analysis, we arrive at a real rate of return assumption of 3.91% (average net real rate of return of 5.07% minus risk adjustment of 1.16%). Combining this rate and the inflation assumption of 4.25% results in an expected return of 8.16%. If we apply this risk adjustment to the range of real returns discussed above, we show a reasonable range of expected returns from 7.56% to 8.76%. Based on this result, we recommend maintaining an investment return assumption of 8.25%, which is within the expected range.

#### Outlook for the Next Valuation

As you can see from the analysis above, the current investment return assumption is on the high side of the range we expect. We will be monitoring this assumption taking into consideration the trend towards lowering the forward looking rates of return expectations (for investment horizon of 10 years or more) which has taken place over the last few years.

The following charts provide a comparison of the investment return assumptions utilized by California Public Retirement Systems and the change in the rates of return expectations prepared by Mercer. There is some movement in the survey toward lower investment return assumptions. However, as you can see from the graph, the movement is still small.

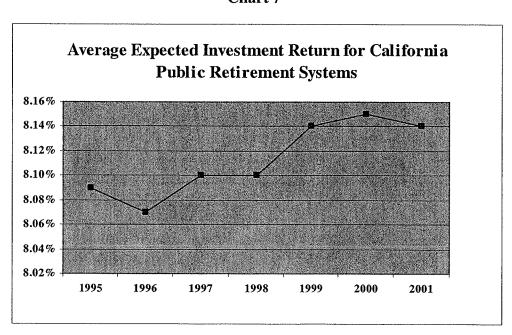
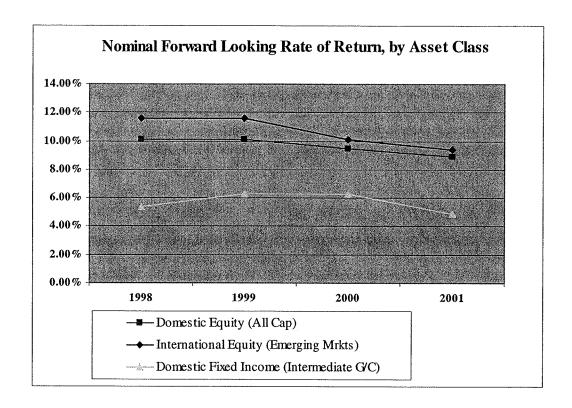


Chart 7

Chart 8



#### **Salary Increase Assumptions**

#### Recommendations

We are recommending the following changes to the annual real salary increase assumptions:

Real Salary Increase Assumptions				
	Miscellaneous Members		Safety N	<b>1</b> embers
	Current Salary Increase Assumptions	Recommended Salary Increase Assumptions	Current Salary Increase Assumptions	Recommended Salary Increase Assumptions
Ages 20-24	5.0%	5.0%	4.3%	4.3%
Ages 25-29	3.5%	3.7%	3.1%	3.3%
Ages 30-34	2.7%	2.9%	2.1%	2.2%
Ages 35-39	2.1%	2.3%	1.0%	1.1%
Ages 40-44	1.8% ,	2.0%	1.0%	1.1%
Ages 45-49	1.5%	1.6%	0.8%	0.9%
Ages 50-54	1.1%	1.2%	0.7%	0.8%
Ages 55-59	0.9%	1.0%	0.7%	0.7%
Ages 60-64	0.8%	0.8%	0.2%	0.2%
Ages 65-69	0.5%	0.5%	0.0%	0.0%
Age 70+	0.5%	0.5%	0.0%	0.0%

The recommended real salary adjustments will increase the annual average total salary increase from about 5.65% and 5.53% for Miscellaneous and Safety members, respectively to 5.75% and 5.63%. Please see our report entitled "Active and Retired Experience Analysis for the Period July 1, 2000—June 30, 2002," for the detailed analysis on the change in salary increase assumptions.

The Association's salary increase assumptions are comprised of two components:

- Inflation Rate
- Salary Scale

Salary increases are provided to employees in the form of cost-of-living adjustments to offset the debasement of pay levels caused by inflation. In addition to inflationary increases, active members will receive "real" salary increases (i.e., over inflation) as they advance through salary grades and receive promotions over their career.

As part of our analysis we have reviewed real salary increases received by members over the two years ending June 30, 2002. We have also supplemented that data with the two-year experience data we collected for the June 30, 2000 experience study. Members were grouped by service and age to determine how salary increases vary across these groups. We also reviewed the merit and longevity assumptions for other 1937 Act counties as a scale of reasonableness for the new assumptions. We recommend that the real salary increases be continued as a function of age rather than both age and years of service as year of service based salary increase assumption is not common within the California Public retirement systems.

#### Setting the Assumption

The Actuarial Standards Board has specified the following data be considered in setting the salary increase assumptions (Section 3.7 of SOP 27):

- Employer's current compensation practice and any anticipated changes in this practice;
- Current compensation distributions by service or age;
- Historical compensation increases of employer and other employers in the same industry or geographic area; and
- Historical national wage and productivity increases.

In addition, the Standard of Practice states that the actuary should consider employer-specific compensation data, but the actuary must carefully weigh the credibility of this data when selecting the salary increase assumption.

The methodology used to construct the assumption is to utilize the inflation assumption as a base salary increase assumption. There is a sound economic reason for doing this. This is a long-term assumption and represents the expected annual increases in the cost of goods and services. In order for a member to maintain the same standard of living in the future as he or she does today, wages must at least keep up with inflation. If they do not, members will suffer a continuously eroding standard of living, which in turn will increase member turnover as workers seek jobs elsewhere that offer more competitive salaries. This creates obvious instability, which may occur for a short while, but eventually will have to return to equilibrium if the County and other participating employers are to continue as ongoing operating entities.

Once the inflation component of the salary increase assumption is set, the process turns to the selection of the real (inflation-free) salary increase assumption component.

#### Real Salary Increases

In addition to inflation, member salaries are expected to increase due to:

- General increases which exceeded inflation ("Real Across-the-Board Salary Increases"); and
- Merit and longevity increases.

#### Real Across-the-Board Salary Increases

These are generally categorized as productivity increases because, in theory, they are generated from any activity that allows workers to produce goods and services more efficiently, thus more cheaply. If these efficiencies result in increased revenues to the employer and are passed along as salary increases, Real Across-the-Board Salary Increases will result.

There is currently no Real Across-the-Board Salary Increase assumption for the Association.

As part of our analysis, we monitor the Bureau of Labor Statistics Employment Cost Index (ECI). The ECI was developed in the early 1970s to provide wage growth data free from the

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influence of employment shifts among industries and occupations. The ECI was expanded to include a separate index for state and local governments in 1981.

The State and Local Government Workers ECI data provides evidence that real wage growth for this sector has averaged about 0.83% since 1982. However, we believe this evidence does not require any change to our current assumption of no real across-the-board wage growth because the period since 1982 has been a period of low inflation. The average annual increase in total wage growth over this period was 4.12% — below our recommended 4.25% inflation assumption. This indicates that our inflation assumption is sufficient to predict total wage growth.

We will continue to monitor the ECI to determine whether more compelling evidence for a real wage growth assumption emerges.

#### Merit and Longevity Salary Increases

Merit and longevity increases reflect the promotional grade increases an individual member is expected to receive over his or her career. This assumption is based on observed experience of real salary increases by category of member by age and/or service group.

## **Noneconomic Actuarial Assumptions**

#### General

Noneconomic assumptions are based on observed experience by category of employment by age and/or service group.

The noneconomic assumptions were reviewed at the time of the June 30, 2002 experience investigation. Adjustments to the current assumptions were based upon a determination of the likelihood that the most recent experience could be produced as merely a statistical variation of the current assumptions.

Post-retirement mortality tables will generally be some variation of standard tables developed by actuarial professional organizations from a much wider base of data. Please see our report entitled "Active and Retired Experience Analysis for the Period July 1, 2000–June 30, 2002," for the detailed analysis of the assumption changes.

#### Components

- 1. Nonvested withdrawal
- 2. Service retirement
- 3. Disability retirement (service and nonservice connected)
- 4. Pre-retirement death benefits (while eligible for service retirement; before service retirement eligibility; service and nonservice connected)
- 5. Deferred retirement
- 6. Post-retirement mortality

Components 1 through 5 represent the probabilities of separation from active service due to various causes. Component 6 represents the length of time members will live after retirement. Appendix B contains detailed information.

#### Separation from Active Service

In the June 30, 2002 experience study, an analysis was carried out to determine the probability of members terminating from active service for various causes. The probabilities developed in that study are used as the basis of determining costs in this valuation.

#### Mortality Basis for Members' Basic Contribution Rates

We have calculated member contribution rates utilizing a sex-independent mortality basis under Section 31676.16 for Miscellaneous members, and Section 31664.1 for Safety members. The mortality table is the 1994 Group Annuity Mortality Table for males set back three years for Miscellaneous members and with a one-year setback for Safety members. In our opinion, these tables can reasonably be expected to represent the aggregate future mortality for each group and provide an adequate and equitable mortality basis for determining member contribution rates.

# **ACTUARIAL VALUATION METHODS**

#### **Actuarial Funding Method**

#### Responsibility of the Actuary

A retirement system is a long term proposition. It contains benefit promises that extend many decades into the future. The fiduciaries responsible for funding the Association cannot wait until these promises become due before seeking out the money needed to pay for them. The actuary's primary responsibility is to assist the Board to structure a financial plan to advance fund the benefit promises of the Association and to monitor its performance. This financial plan is more commonly referred to as an actuarial funding method.

#### **Employer Contributions**

Employer contributions consist of two components:

- 1. Normal Cost That annual contribution rate which, if paid annually from a member's first year of membership through the year of retirement, would accumulate to the amount necessary to fully fund the member's retirement-related benefits. Accumulation includes annual crediting of interest at the assumed investment earnings rate. The contribution rate is expressed as a level percentage of the member's compensation.
- 2. Contribution to the Unfunded Actuarial Accrued Liability (UAAL) That annual contribution rate which, if paid annually over the UAAL amortization period, would accumulate to the amount necessary to fully fund the UAAL. Accumulation includes annual crediting of interest at the assumed investment earnings rate. The contribution (or rate credit in the case of a negative unfunded actuarial accrued liability) is calculated to remain as a level percentage of future active member payroll (including payroll of new members as they enter the Association) assuming a constant number of active members. In order to remain as a level percentage of payroll, amortization payments (credits) are scheduled to increase at the annual inflation rate of 4.25% along with expected payroll. The currently negative UAAL is being recognized over a 16-year "rolling" (non-decreasing) period effective June 30, 2002.

The actuarial funding method just described, which has been adopted by the Board, is called the Entry Age Normal Funding Method.

A definition of the Unfunded Actuarial Accrued Liability and other actuarial terms is provided in the Glossary of Actuarial Terms which can be found in Appendix E.

#### **Member Contributions**

Since the legislation which enables 3% at 50 and 2% at 55 does not provide specific guidance on setting member basic contribution rates, it is our understanding after consultation with the Association that members' basic contribution rates should remain unchanged with the benefit improvement.

Articles 6 and 6.8 of the 1937 Act define the methodology to be used in the calculation of member basic contribution rates for Miscellaneous members and Safety members, respectively. The basic contribution rate is determined so that the accumulation of a member's basic contributions made until a certain age will be sufficient to fund an annuity at that age that is equal to 1/120 of Final Average Salary for Miscellaneous members (1/100 for Safety members). That age is 55 for Miscellaneous members and 50 for Safety members. It is assumed that contributions are made annually at the same rate, starting at entry age. In addition to their basic contributions, members pay up to one-half of the total contributions necessary to fund their cost-of-living benefits limited to a "COL cap." The COL cap is derived from pre-1997 employer contributions. Accumulation includes annual crediting of interest at the assumed investment earnings rate.

#### **Actuarial Value of Assets**

#### **Background**

Under the Entry Age Normal Actuarial Funding Method, a calculation is made to determine what the value of Association assets would be on the valuation date if normal costs and member contributions had been paid continuously from each member's entry age, with interest accumulated, in accord with current assumptions. This target value of assets is called the Actuarial Accrued Liability (AAL). The Unfunded Actuarial Accrued Liability (UAAL) is equal to the AAL less the Actuarial Value of Assets as of the actuarial valuation date.

#### Actuarial Standards

In 1993, the Actuarial Standards Board issued Standard of Practice (SOP) No. 4 entitled Measuring Pension Obligations. Section 5.2.6 of SOP No. 4 states, in part, that the Actuarial Value of Assets should generally reflect some function of market value; however, it may be appropriate to use methods which smooth out the effects of short-term volatility in market value.

In Mercer's opinion, the use of smoothing methods is especially important for employers with limited budgetary flexibility, such as governmental entities.

#### **Determination of Actuarial Value of Assets**

The Retirement board uses a smoothing method to value the Association's assets for purposes of calculating the required contribution rates. Under this approach, 20% of the deviation of total return from the 8.25% return target is recognized in any one-year.

The Board has restricted the Actuarial Value of Assets to 80-120% of Market Value of Assets. When the Actuarial Value exceeds 120%(or is less than 80%) of Market Value, the full amount of loss (or gain) will be recognized immediately until the Actuarial Value is again in the 80-120% corridor. Please note that the current Actuarial Value is very near to 120% of Market Value and could be outside the corridor at the next valuation.

Following is the calculation of the Actuarial Value of Assets.

# Actuarial Value of Assets As of June 30, 2002

Deferred Return	2,783,856 9,557,574 (66,104,220) (109,736,005)
Deferred Factor	0.0 0.0 0.8
(1-2) Investment Gain (Loss)	13,919,280 23,893,935 (110,173,700) (137,170,006)
(2) Expected Market Return (Net)	66,031,192 71,857,560 78,741,920 75,002,699
(1) Total Market Return (Net)	79,950,472 95,751,495 (31,431,780) (62,167,307)
Average Value	800,378,085 871,000,728 954,447,512 909,123,622
Market Value	870,921,942 956,103,376 911,123,573 833,821,520
Total Benefits	32,000,432 36,071,898 38,936,735 45,437,094
Total Contributions	23,307,038 25,501,837 25,388,712 30,302,348
Member Contributions	6,860,820 7,102,424 7,324,467 8,316,789
County	16,446,218 18,399,413 18,064,245 21,985,559
Fiscal Year Ending	1998-99 1999-00 2000-01 2001-02

1. Total deferred return

2. Market Value3. Smoothed Market Value (Item 2 - Item 1)4. Corridor Limit

\$ (163,498,795) 833,821,520 997,320,315

667,057,216 1,000,585,824 997,320,315 833,821,520 1.196084

a. 80% of Net Market Value
b. 120% of Net Market Value
5. Actuarial Value (item 3 after corridor applied)
6. Reserves at Market Value
7. Actuarial Value ratio (Item 5 / Item 2.)

			Health Ins.	Mar	Health Ins. Market Value Net of	
	<b>≪</b> I	Market Value	Reserve	Hea	Health Ins. Reserve	Actuarial Value
Marin County and Special Districts	₩	595,099,742	, \$	₩	595,099,742	\$ 711,789,280
City of San Rafael	↔	165,569,076	\$ 6,246,927	↔	159,322,149	\$ 190,562,674
Novato Fire Protection District	<del>()</del>	73,152,702	۰ ج	↔	73,152,702	\$ 87,496,776
Total	€9	833,821,520 \$ 6,246,927	\$ 6,246,927	↔	827,574,593	\$ 989,848,730

Recogniti	Recognition of Deferred Return
Valuation Date	Amount To Be Recognized
6/30/2003	(41,906,098)
6/30/2004	(44,689,954)
6/30/2005	(49,468,741)
6/30/2006	(27,434,001)
Total	(163,498,795)

# **ACTUARIAL VALUATION RESULTS**

#### **Employer and Member Contribution Rates**

The following Table 10 provides a comparison of the Employer and Member contribution rates and estimated annual contribution amounts under the current and recommended actuarial assumptions. The estimated annual contribution amounts are based upon annual payroll as of the actuarial valuation date.

Table 10
Contribution Rates and Estimated Annual Contributions

Valuation Basis (Inflation/Investment Return)	Employer Contributions			Member Contributions		
Current Rates (4.25%/8.25%)	<u>Rate</u> 4.66%	Annı \$	285,000	<u>Rate</u> 11.86%	Annı \$	726,000
Recommended Rates (4.25%/8.25%)	10.56%	\$	646,000	12.00%	\$	734,000

<sup>\*</sup> Based on total annual salaries as of July 1, 2002 of \$6,119,000.

#### Recommendation

Mercer recommends the adoption of the recommended rates and the assumptions which underlie those rates. The component parts of the current and recommended member and employer contribution rates broken down among the various member categories can be found in Tables 11 and 12, respectively.

# **Explanation of Changes in Actuarial Values**

# Employer Contribution Rates

The average employer contribution rate from the June 30, 2001 valuation, was 4.66%. The new rate is 10.56%. The following explains the rate changes:

	% of Payroll	Dollar Impact
Investment loss	4.05%	\$ 248,000
Salary increase more than expected	0.36%	\$ 22,000
Assumption Change	1.13%	\$ 69,000
Other Experience (Gains)/Losses	0.36%	\$ 22,000
Total	5.90%	\$ 361.000

**Explanation of Changes** 

**Investment loss** - The rate of return on the Association's actuarial value of assets was 4.73% which was \$3.0 million less than what was expected at 8.25%.

Salary Increase More than Expected - Average salary increase for continuing actives was higher than what was expected by the current salary increase assumption.

**Assumption Change:** Change in assumption as a result of our June 30, 2002 Experience Analysis

Other (Gains)/Losses - Other (gains)/losses from miscellaneous sources, such as deviation of actual experience from actuarial assumptions (e.g. there were more retirements during 7/1/2001 and 6/30/2002 than were expected by the assumptions). Since the District's pension plan covers relatively few employees, it is anticipated that the District will experience some other (gains)/losses in any particular year. The following is a history of the District's Other (gain)/losses during the last 5 years:

Valuation Date	Other (Gains)/Losses
6/30/2002	0.36%
6/30/2001	-0.52%
6/30/2000	-1.17%
6/30/1999	-7.12%
6/30/1998	-2.09%

### Member Contribution Rates

Member basic rates increased from 11.86% to 12.00% due to a change in Salary Scale as a result of our June 30, 2002 Experience Analysis.

# Table 11 Novato Fire Protection District Member Contribution Rate Detail

# **Current Rates\***

<u>Miscellaneous</u>			<u>Safety</u>		
<b>Basic</b>	$\underline{\text{COL}}$	<u>Total</u>	<u>Basic</u>	<u>COL</u>	<u>Total</u>
7.33%	2.25%	9.58%	7.84%	3.56%	11.40%

# **Recommended Rates\***

<u>Miscellaneous</u>				<u>Safety</u>		
<b>Basic</b>	$\underline{\text{COL}}$	<u>Total</u>	<b>Basic</b>	<u>COL</u>	<u>Total</u>	
7.38%	2.25%	9.63%	7.93%	3.56%	11.49%	

<sup>\*</sup> Illustrative rates for avearge employees with entry age of 42 (Miscellaneous Member) and 28 (Safety Member).

See Appendix D for detailed rates by entry age.

Table 12
Novato Fire Protection District
Employer Contribution Rate Detail

### **Current Rates**

	<u>Miscellaneous</u>		Safety		
	Contribution	Contribution	Contribution	Contribution	
	<u>Rate</u>	<u>Amount</u>	Rate	<u>Amount</u>	
Normal Cost	13.22%	\$ 48,000	22.68%	\$ 1,306,000	
UAAL	<u>-13.22%</u>	\$ (48,000)	<u>-17.73%</u>	\$ (1,021,000)	
Total	0.00%	\$ -	4.95%	\$ 285,000	
		Aggregate	4.66%		

# **Recommended Rates**

	<u>Miscellaneous</u>			_	Sat	afety	
	Contribution	Cor	ntribution		Contribution	C	ontribution
	Rate	A	mount		<u>Rate</u>		<u>Amount</u>
Normal Cost	13.81%	\$	50,000		23.81%	\$	1,371,000
UAAL	<u>-2.22%</u>	\$	(8,000)		<u>-13.33%</u>	\$	(767,000)
Total	11.59%	\$	42,000		10.48%	\$	604,000
		Aş	ggregate		10.56%		

Note: Contribution amounts are based on total annual salaries as of the valuation date of \$363,000 for Miscellaneous members and \$5,756,000 for for Safety members.

# **FUNDING STATUS**

# **Evaluation of Funding Status**

# **Background**

**Progress** 

The evaluation of the Novato Fire Protection District's funding status under MCERA is simply the comparison of its actuarial value of assets to a target value of assets. There is one funding status measure calculated for the Association:

Funding Status  Measure	Target Assets	Actual Assets	Purpose
GASB No. 25 Funding Method	Actuarial Accrued Liability	Actuarial Value of Assets	Progress toward funding UAAL

This section of the report provides the Association's funding status under this measure in an exhibit which summarizes the Association's funding history.

# Funding Progress - GASB No. 25

The GASB has issued two statements which contain the accounting rules for governmental pension plans: Accounting for Pensions by State and Local Government Employers (GASB Statement No. 27); and Financial Reporting for Defined Benefit and Note Disclosures for Defined Contribution Plans (GASB Statement No. 25). Both of these statements require funding status to be measured based upon the actuarial funding method adopted by the Board of Retirement, i.e., for MCERA, the Entry Age Normal Funding Method. Thus, the target value of assets is equal to the Actuarial Accrued Liability (AAL) and the actual value of assets is the Actuarial Value of Assets developed earlier in this report.

The GASB Statement No. 25 liabilities and assets calculated for each of the last six valuations are:

	Actuarial	Actuarial Accrued	Unfunded			UAAL as a
Actuarial	Value of	Liability (AAL) -	AAL	Funded	Covered	Percentage of
Valuation	Assets *	Entry Age	(UAAL)	Ratio	Payroll	Covered Payroll
<u>Date</u>	<u>(a)</u>	<u>(b)</u>	<u>(b-a)</u>	<u>(a/b)</u>	<u>(c)</u>	<u>((b-a)/c)</u>
6/30/1997	\$51,687,000	\$45,163,000	(\$6,524,000)	114%	\$4,459,000	(146.3%)
6/30/1998	\$59,276,000	\$45,171,000	(\$14,105,000)	131%	\$5,097,000	(276.7%)
6/30/1999	\$68,394,000	\$48,570,000	(\$19,824,000)	141%	\$5,199,000	(381.3%)
6/30/2000	\$77,643,000	\$56,197,000	(\$21,446,000)	138%	\$5,726,000	(374.5%)
6/30/2001	\$84,806,000	\$71,471,000	(\$13,335,000)	119%	\$6,331,000	(210.6)%
6/30/2002	\$87,497,000	\$78,164,000	(\$9,333,000)	112%	\$6,119,000	(152.5)%

<sup>\*</sup> Excludes accounts payable and retiree health insurance reserves after June 30, 1994.

# **ACTUARIAL BALANCE SHEET**

# **Actuarial Balance Sheet**

The purpose of the Actuarial Balance Sheet is to compare assets with liabilities in order to define the portion of the liabilities which need to be funded by the Employer and Members in the future.

Association liabilities equal the present value of all future benefits expected to be paid to current and future pensioners and beneficiaries of the Association.

Association assets are equal to the sum of:

- the assets currently available to pay benefits,
- the present value of future contributions expected to be made by current active members, and
- the present value of future contributions expected to be made by the employer.

The last item, the present value of future employer contributions, is made up of two parts:

1. The Present Value of Future Employer Normal Costs: Using the Entry Age Normal Cost Method, the employer budgets a certain percentage of payroll which will be sufficient to fund benefits for members from their entry into the Association. The Normal Cost is the level percentage of salary each year that is necessary to fund Members' benefits under the current benefit provisions. Normal Cost is funded from a Member's date of employment to the expected retirement date. An adjustment is made for the deductions which will be made from the future salaries of Association members. For this valuation, the Normal Costs are:

Member Category	Contribution Rate	Ar	nnual Amount
Miscellaneous	13.81%	\$	50,000
Safety	23.81%	\$	1,371,000

The present value of these future Employer Normal Cost contributions represents one piece of the present value of future employer contributions.

2. The Unfunded Actuarial Accrued Liability: The portion of the present value of future employer contributions which will not be funded by the future Entry Age Normal Cost contributions is the Unfunded Actuarial Accrued Liability (UAAL). The UAAL arises from the accumulated value of prior contributions that can be more or less than the Normal Cost accumulated at the actuarial interest rate. This usually results from benefits and assumption changes and the net effect of prior gains and losses. If the employer had always contributed the current Normal Cost, if there were no prior benefit or assumption changes and if actual experience exactly matched the actuarial assumptions, the Normal Cost would be sufficient to fund all benefits and there would be no UAAL. A negative UAAL operates as a credit against normal cost.

For the current year, we have determined that the amounts to be used as a credit against normal costs are:

Member Category	Contribution Rate	Annual Amount *
Miscellaneous	-2.22%	\$ (8,000)
Safety	-13.33%	\$ (767,000)

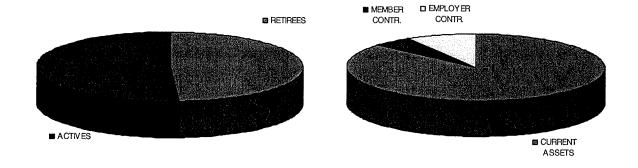
<sup>\*</sup> Increases with inflation rate to remain as a level percentage of payroll for current and future members.

The following chart illustrates the breakdown of Balance Sheet assets and liabilities of the Association. It shows that 49% of the Association's liabilities are due to the retired members and their beneficiaries and 51% to active members. About 86% of System assets consist of current available assets with 14% consisting of future contributions from the employer and the members.

# Chart 9 ACTUARIAL BALANCE SHEET AS OF JUNE 30, 2002

Liabilities

**Assets** 



# NOVATO FIRE PROTECTION DISTRICT ACTUARIAL BALANCE SHEET (As of June 30, 2002)

### **ASSETS**

		Basic	COL	<u>Total</u>
1	Total Assets at Actuarial Book Value	\$59,641,968	\$27,854,808	\$87,496,776
2	Present Value of Future Member	\$3,254,085	\$1,646,160	\$4,900,245
	Contributions			, ,
3	Present Value of Future Employer			
	Contributions on Account of:			
	a) Normal Cost	\$6,085,057	\$3,017,194	\$9,102,251
	b) Funds Available to Offset Future Normal Costs	(\$6,361,352)	(\$2,970,966)	(\$9,332,318)
4	Total Actuarial Assets	\$62,619,758	\$29,547,195	\$92,166,953
	LIABILIT	TIES		
5	Present Value of Retirement Allowances			
	Payable to Present Retired Members	\$30,816,622	\$14,209,905	\$45,026,527
6	Present Value of Retirement Allowances to be			, ,
	Granted for:			
	a) Service Retirement	\$27,323,932	\$13,074,129	\$40,398,061
	b) Disability Retirement	\$4,068,244	\$2,099,807	\$6,168,051
7	Present Value of Death Benefits to be Granted			
	for:			
	a) Duty Deaths	\$205,504	\$106,932	\$312,436
	b) Non-duty Death	\$16,580	\$0	\$16,580
8	Present Value of Members' Contributions to			
	be Returned Upon Withdrawal Before			
	Retirement	\$188,876	\$56,422	\$245,298
9	Total Actuarial Liabilities	\$62,619,758	\$29,547,195	\$92,166,953

# **ASSOCIATION ASSETS**

# **Association Assets**

The following combined asset information was developed for Marin County, City of San Rafael and Novato Fire Protection District for the last plan year.

The market value of assets and related financial information was provided to us by the Association staff. We have not audited or verified the financial statements. Values exclude the health insurance reserve.

	June 30, 2002	June 30, 2001	Percent Change
Actuarial Value	\$997,320,315	\$966,858,119	3.2%
Market Value	\$833,821,520	\$911,123,573	-8.5%

The approximate rates of return on plan assets are shown below, based on the following analysis.

	Market Value	Actuarial Value
Value of Assets at 6/30/2001	\$911,123,573	\$966,858,119
Contributions:		
Employer	21,985,559	21,985,559
Members	8,316,789	8,316,789
Benefits Paid to Participants	45,437,094	45,437,094
Expenses Paid	883,577	883,577
Investment Earnings	-61,283,730	46,480,519
Value of Assets at 6/30/2002	\$833,821,520	\$997,320,315
NET RATE OF RETURN	-6.84%	4.73%
(Net of Expenses)		

The 4.73% annualized rate of return on the actuarial value of assets over the last year is less than the 8.25% annual rate assumed. This resulted in an actuarial loss, which caused upward pressure on the budgeted contribution for the District.

# ASSOCIATION ACCOUNTING ASSETS, RESERVES AND OTHER LIABILITIES

(For Marin County, City of San Rafael and Novato Fire Protection District)

# As of June 30, 2002

<u>Assets</u>	
Cash and Collateral for Securities Loaned	111,329,919
Accounts Receivable	27,311,341
Equities	513,173,332
Debt Securities	204,118,827
Real estate	113,250,000
Short-term Investments	700,513
First Deeds of Trust	13,282
Prepaid Insurance	416,793
Total Assets	\$ 970,314,007
Reserves and Liabilities	
Employer Reserves	\$ 909,264
Employee Reserves	84,125,349
Death Benefit Reserve	2,274,550
Article 15.5 Reserves	1,507,058
Reserve for Pre 7/1/77 San Rafael Retirees	8,412,545
Retired Employees Reserves	219,941,294
Cost of Living Adjustment Reserves	134,067,318
Health insurance Reserves	6,246,927
Contingency and other Reserves	41,691,076
Unrestricted Reserves	334,646,139
Due to Brokers for Securities Purchased	86,591,252
Security Deposits	766,031
Collateral Held for Securities Loaned	48,501,207
Other Payables	633,997
Deferred Employer Contributions	
Total Liabilities	\$ 970,314,007

# **APPENDICES**

# **Appendix A – Major Provisions of the Retirement System**

# Benefit Sections 31676.16 and 31664.1 of the 1937 County Act

Briefly summarized below are the major provisions of the County Employees Retirement Law of 1937, as amended through June 30, 2002 that are applicable to the Novato Fire Protection District members covered under the Marin County Employee's Retirement Association.

Effective January 1, 2002, Novato Fire Protection District adopted Section 31664.1 for Safety Members and Section 31676.16 for Miscellaneous Members.

# Membership

Miscellaneous employees are entitled to benefits under Section 31676.16 and Safety employees are entitled to benefits under Section 31664.1.

Final Average Salary (FAS)

Final average salary is defined as the highest 12 consecutive months of compensation.

# Return of Contributions

If a member should resign or die before becoming eligible for retirement, his or her contributions plus interest will be refunded. In lieu of receiving a return of contributions, a member with five or more years of service may elect to leave his or her contributions on deposit and receive a deferred vested benefit when eligible for retirement.

### Service Retirement Benefit

Members with 10 years of service who have attained the age of 50 are eligible to retire. Members with 30 years of service (20 years for Safety), regardless of age, are eligible to retire.

The benefit expressed as a percentage of monthly FAS per year of service, depending on age at retirement, is illustrated below for typical ages.

Age	Miscellaneous*	<u>Safety</u>
50	1.43%	3.00%
55	2.00%	3.00%
60	2.26%	3.00%
65 and over	2.42%	3.00%

<sup>\*</sup> We understand from our discussion with the Association that benefits payable should be determined solely with respect to those provided under Section 31676.16 (even though a higher benefit may be payable under the old formula after age 62).

# Disability Benefit

Members with five years of service, regardless of age, are eligible for nonservice connected disability.

The benefit is 1.5% (1.8% for Safety members) of FAS for each year of service. If this benefit does not equal one-third of FAS, the benefit is increased by the same percentage of FAS for the years which would have been credited to age 65 (age 55 for Safety members), but the total benefit in this case cannot be more than one-third of FAS.

If the disability is service connected, the member may retire regardless of length of service, with a benefit of 50% of FAS.

### Death Benefit — Before Retirement

In addition to the return of contributions, a death benefit is payable to the member's beneficiary or estate equal to one month's salary for each completed year of service under the retirement Association, based on the final year's average salary, but not to exceed six (6) months' salary.

If a member dies while eligible for service retirement or non-service connected disability, the spouse receives 60% of the allowance that the member would have received for retirement on the day of his or her death.

If a member dies in the performance of duty, the spouse receives 50% of the member's final average salary.

# Death Benefit — After Retirement

If a member dies after retirement, a lump sum amount of \$5,000 is paid to the beneficiary or estate.

If the retirement was for service connected disability, 100% of the member's allowance as it was at death is continued to the surviving spouse for life.

If the retirement was for other than service connected disability, 60% of the member's allowance is continued to the spouse for life.

## Maximum Benefit

The maximum benefit payable to a member or beneficiary is 100% of FAS.

# Cost of Living

The maximum increase in retirement allowance is 4% per year. The cost of living increases are based on the change in the Consumer Price Index for the calendar year prior to the April 1 effective date.

# Contribution Rates

Since the legislation which enables 3% at 50 and 2% at 55 does not provide specific guidance on setting member basic contribution rates, it is our understanding after consultation with the Association that members' basic contribution rates should remain unchanged with the benefit improvement.

Articles 6 and 6.8 of the 1937 Act define the methodology to be used in the calculation of member basic contribution rates for Miscellaneous and Safety members, respectively. The basic contribution rate is determined such that annual contributions made at that rate from the beginning of membership will fund an annuity equal to a percentage of Final Average Salary (1/120 for Miscellaneous members; 1/100 for Safety members) when the member reaches a set age. That age is 55 for Miscellaneous members and 50 for Safety members. In addition, employees pay up to one-half of the total contributions to fund their cost-of-living benefits, limited to a "COL cap." The COL cap is derived from pre-1997 employee contributions. Accumulation includes annual crediting of interest at the assumed investment earnings rate.

The Employer rates are actuarially determined to provide for the balance of the contributions needed to fund the benefits promised under the Retirement Association.

# APPENDIX B – SUMMARY OF ASSUMPTIONS AND FUNDING METHOD

# **Summary of Assumptions and Funding Method**

Assumptions

Valuation Interest Rate

8.25%

Inflation Rate

4.25%

Post-Retirement Mortality

(a) Service

Males

1994 Male Group Annuity Mortality Table\* with a one-year

setback

Females

1994 Female Group Annuity Mortality Table\* with no

setback

Safety

1994 Male Group Annuity Mortality Table\* with a one-year

setback

(b) Disability

Miscellaneous

1981 Miscellaneous Disability Mortality Table with a two-

year setback

Safety

1981 Safety Disability Mortality Table with one-year setback

(c) For Employee Contribution

Rate Purposes

Miscellaneous

1994 Male Group Annuity Mortality Table\* with a three-year

setback

Safety

1994 Male Group Annuity Mortality Table\* with a one-year

setback

**Pre-Retirement Mortality** 

Based upon the 6/30/2002 Experience Analysis

Withdrawal Rates

Based upon the 6/30/2002 Experience Analysis

Disability Rates

Based upon the 6/30/2002 Experience Analysis

Service Retirement Rates

Based upon the 6/30/2002 Experience Analysis (modified

assumptions used for Safety members)

Salary Scales

Total increases of 5.75% and 5.63% per year for

Miscellaneous and Safety members, respectively, reflecting 4.25% for inflation and approximately 1.50% (1.38% for

Safety) for merit and longevity

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<sup>\*</sup> Also referred to as the UP-94 Mortality Table.

Assets

Valued at Actuarial Value as described in the Actuarial Valuation Methods section. Assets are allocated between Miscellaneous and Safety in proportion to Actuarial Accrued Liability

Percentage of Members Married at Retirement 80% of male and 60% of female members are assumed to be married at retirement.

Wives are assumed to be three years younger than their husbands.

Terminated Members Eligible for Reciprocal Benefits

60%

Post-Retirement COLA Assumed in Valuation

3.65%

Funding Method

The District's liability is being funded on the Entry Age Normal Method. The amortization period for the Unfunded Actuarial Accrued Liability is 16 years from the June 30, 2002 valuation date. The 16-year period will remain unchanged as long as the unfunded actuarial accrued liability remain negative.

Note that the actuarial value of assets includes the Association's Contingency and Unrestricted Reserves. It is assumed that the values of these reserves are available to provide for the Association's retirement, disability and death liabilities developed in this actuarial valuation. If those reserves are used to provide for other benefits, the Association will experience an actuarial loss, and employer contribution rates will increase.

# Exhibit I

# PROBABILITIES OF SEPARATION PRIOR TO RETIREMENT

	retirement		0.0000	0.0000	0.0000	0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.000	0.000	0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0448	0.0221	0.0192	0.0200	0.0340	0.0490	0.0865	0.1121	0.1650	0.3000	0.1489	0.3000	0.2121	0.5000	0.3727	0.3951	0.3592	0.3592	1.0000	
	duty re	death	0.0000	0.0000	0.0000	0.000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.000	0.000	0.000	0.000	0000	0.0000	0.0000	0.0000	0.0000	0.000	0.0000	0.0000	0.000	0,000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.000	0.000	0.000	0.000	0.0000	0.0000	0.0000	0.0000	0.0000	
	ordinary	death	0.0005	90000	0.0006	0.0006	0.0007	0.0007	0.0007	0.0008	0.0008	60000	60000	0.0000	0.0000	0.0000	0.000	0.0000	0.0010	0.0010	0.0011	0.0012	0.0013	0.0015	0.0016	0.0017	0.0019	0.0020	0.0023	0.0025	0.0028	0.0031	0.0033	0.0043	0.0048	0.0053	0.0060	0.0068	0.0076	0.0086	0.0097	0.0109	0.0123	0.0156	0.0175	0.0194	0.0214	0.0234	0.0000	
	duty	disability	0.0004	0.0004	0.0004	0.0004	0.0005	9000:0	0.0007	0.0008	60000	0.0010	0.0010	0.0010	0.0010	0.0010	0.0011	0.0012	0.0013	0.0014	0.0015	0.0016	0.0017	0.0019	0.0020	0.0021	0.0022	0.0023	0.0024	0.0025	0.0026	0.002/	0.0028	0.0030	0.0031	0.0032	0.0034	0.0036	0.0038	0.0041	0.0042	0.0045	0.004	0.0046	0.0047	0.0048	0.0049	0.0050	0.0000	
	ordinary	disab.	0.0000	0.0000	0.0000	0.0000	0.0001	0.0001	0.0001	0.0001	0.0001	0.0002	0.0002	0.0002	0.0002	0.0002	0.0003	0.0003	0.0003	0.0004	0.0004	0.000	0000	0.0007	0.0008	0.000	0.0010	0.0012	0.0014	0.0016	0.0018	0.0020	0.0025	0.0028	0.0031	0.0034	0.0038	0.0042	0.0047	0.0051	0.0036	0.0001	0.00073	0.000	0.0087	0.0093	0.0100	0.0108	0.0000	
EMBERS	deferred		0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0270	0.0270	0.0270	0.0270	0.0270	0.0270	0.0270	0.0270	0.0270	0.0170	0.0130	0.0130	0.0120	0.0120	0.0120	0.0120	0.0120	0.0120	0.0110	0.0110	0.0110	0.0110	0.0110	0.0110	0.0110	0.0110	0.0110	0.000	0.0000	0.000	0.0000	0.0000	0.0000	
MISCELLANEOUS MALE MEMBERS	withdrawal	5+	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0300	0.0150	0.0150	0.0150	0.0150	0.0100	0.0100	0.0100	0.0100	0.0100	0.000	0.000	00000	0.000	0.000	0.0000	0.0000	0.0000	0.0000	0.000	0.000	00000	00000	00000	0.0000	0.000	0.0000	0.0000	0.000	
LLANEOU	withdrawal	4-5	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0000	0.000	00000	0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	
MISCE	withdrawal	3-4	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0200	0.0500	0.0200	0.0500	0.0200	0.0200	0.0200	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0300	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0200	0.000	0000	0000	00000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	
	withdrawal	2-3	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0330	0.0250	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0330	0.0550	0.0550	0.0550	0.0550	0.0550	0.0550	0.0220	0.000	0000	0000	0000	0.000	0.0000	0.0000	0.000	0.0000	0.0000	
	withdrawal	1-2	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0000	00600	0.0900	00600	0.0900	0.0900	0.0700	0.0700	0.0700	0.0200	0.0700	0.0/00	0.0700	0,0700	0.0700	0.0700	0.0700	0.0700	0.0/00	0.0700	0.0000	0000	00000	0000	0.0000	0.0000	0.0000	0.000	0.0000	0.0000	
	withdrawal	0-1	0.1200	0.1200	0.1200	0.1200	0.1200	0.1200	0.1200	0.1200	0.1200	0.1200	0.1200	0.1200	0.1200	0.1200	0.1200	0.1200	0.1200	0.1200	0.090.0	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0900	0.0/00	0.0700	0.0700	0.0700	0.0700	0.0700	0.0700	0.0/00	0.0/00	0.000	0.000	0.000	00000	00000	0.0000	0.000	0.0000	0.0000	0.0000	
,	Age		<= 20	21	77	3 43	25	56	27	28	29	30	31	32	55.0	4 t	33	200	, o	90	04	5 <del>1</del> 4	4 5	43	4	45	46	47	84	4 V 0	5.0	52	53	54	55	56	57	200	8	3 7	5 6	3 69	2 4	65	99	29	89	69	70	

# Novato Fire Protection District Marin County Employees' Retirement Association

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# PROBABILITIES OF SEPARATION PRIOR TO RETIREMENT MISCELLANEOUS FEMALE MEMBERS

1 retirement 0.0000 0.0	0.2500 0.2500 0.2500 1.0000
duty death 0.0000 0.00000	0.0000
ordinary death 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0004 0.0004 0.0009 0.0001 0.0001 0.0001 0.0001 0.0001 0.0001 0.0002 0.0002 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003 0.0003	0.0000 0.0000
duty disability 0.0005 0.0005 0.0005 0.0005 0.0005 0.0005 0.00010 0.0010 0.0010 0.0010 0.0010 0.0015 0.0020	0.0035 0.0035 0.0035 0.0000
ordinary disab.  0.0000 0.00000 0.00000 0.00000 0.00000 0.00001 0.00001 0.00002 0.00003 0.00003 0.00025 0.00025 0.00025 0.00026 0.00038 0.00026 0.00038 0.00038 0.00038 0.00038 0.00038 0.00038 0.00038 0.00038 0.00038 0.00038 0.00038 0.00038 0.00038 0.00038 0.00038 0.00038 0.00038	0.00093 0.0100 0.0000
0.0475 0.0475 0.0475 0.0475 0.0475 0.0475 0.0475 0.0475 0.0465 0.0276 0.0100 0.0100 0.0100	0.0000
withdrawal	0.0000
withdrawal 4-5  0.0500  0.0000  0.0000	0.0000
withdrawal 0.344 0.0600 0.0000	0.0000
withdrawal 2-3 0.0600	0.0000
withdrawal 1-2 0.1350 0.0000 0.00000 0.00000 0.00000 0.00000 0.00000	0.0000 0.0000 0.0000
withdrawal 0.1500 0.1000	0.0000 0.0000 0.0000 0.0000
A = 8	68 69 70

Mercer Human Resource Consulting

54

# PROBABILITIES OF SEPARATION PRIOR TO RETIREMENT SAFETY MEMBERS

retirement*	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.000	0.000	0.000	0.000	0.000	0.0000	0.000	0.0000	0.0000	0.000	0.000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.3300	0.2500	0.2500	0.3300	0.3300	0.5000	0.5000	0.5000	0.5000	0.5000	1.0000	
duty	0.0004	0.0004	0.0004	0.0004	0.0004	0.0004	0.0004	0.0004	0.0004	0.0004	0.0004	0.0004	0.0005	0.0005	0.0005	0.0005	0.0005	0.0006	0.0006	9000.0	90000	0.0006	0.0007	0.0007	0.0008	0.0008	. 8000.0	0.0008	0.0009	0.0011	0.0010	0.0012	0.0013	0.0014	0.0016	0.0018	0.0022	0.0028	0.0034	0.0042	0.0000	
ordinary	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	0.000	0.0000	
duty disability	0.0011	0.0012	0.0014	0.0014	0.0015	0.0015	0.0015	0.0014	0.0022	0.0029	0.0036	0.0043	0.0050	0.0064	0.0079	0.0055	0.0062	0.0070	0.0089	0.0103	0.0118	0.0107	0.0078	0.0086	0.0095	0.0114	0.0128	0.0143	0.0155	0.0167	0.0128	0.0111	0.0091	0.0218	0.0359	0.0390	0.0482	0.0581	0.0561	0.0555	0.000	
ordinary disab.	0.0002	0.0002	0.0002	0.0002	0.0003	0.0003	0.0003	0.0004	0.0004	0.0004	0.0005	0.0005	0.0005	0.0007	0.0007	0.0007	0.0007	0.0008	0.0009	0.0014	0.0016	0.0018	0.0020	0.0022	0.0024	0.0026	0.0028	0.0030	0.0032	0.0034	0.0036	0.0038	0.0040	0.0042	0.0044	0.0046	0.0049	0.0052	0.0055	0.0058	0.0000	
deferred	0.0206	0.0198	0.0190	0.0203	0.0214	0.0224	0.0232	0.0237	0.0282	0.0321	0.0353	0.0380	0.0399	0.0368	0.0338	0.0341	0.0309	0.0242	0.0232	0.0191	0.0114	0.0103	0.0091	0.0131	0.0154	0.0170	0.0161	0.0136	0.0068	0.0036	0.0027	0.0018	0.0009	0.0009	0.0009	0.0000	0.0000	0.0000	0.0000	0.0000	0.0000	
withdrawal 5+	0.0113	0.0113	0.0113	0.0113	0.0113	0.0113	0.0113	0.0113	0.0113	0.0113	0.0075	0.0075	0.0075	0.0075	0.0075	0.0056	0.0056	0.0056	0.0056	0.0056	0.0056	0.0056	0.0056	0.0056	0.0056	0.0056	0.0056	0.0056	0.0056	0.0056	0.0000	0.0000	0.000	0.000	0.000	0.000	0.000	000000	0.0000	0.0000	0.0000	
withdrawal 4-5	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0250	0.0250	0.0250	0.0250	0.0250	0.0250	0.0250	0.0250	0.0250	0.0250	0.0000	
withdrawal	0.0500	0.0500	0.0500	0.0500	0.0500	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0000	
withdrawal 2-3	0.0500	0.0500	0.0500	0.0500	0.0500	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0400	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0500	0.0000	
withdrawal 1-2	0.0500	0.0500	0.0500	0.0500	0.0500	0.0450	0.0450	0.0450	0.0450	0.0450	0.0450	0.0450	0.0450	0.0450	0.0450	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0000	
withdrawal 0-1	0.1000	0.1000	0.1000	0.1000	0.1000	0.1000	0.1000	0.1000	0.1000	0.1000	0.0800	0.0800	0.0800	0.0800	0.0800	0.0800	0.0800	0.0800	0.0800	0.0800	0.0800	0.0800	0.0800	0.0800	0.0800	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0600	0.0000	
Age	<= 20	21	22	23	24	25	26	27	28	53	30	31	32	33	34	35	36	37	38	39	40	41	42	43	44	45	46	47	48	46	20	51	25	53	54	55	26	57	28	59	09	

<sup>\*</sup> Probability of retirement is 100% after the member accrues 100% of final average compensation.

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Novato Fire Protection District Marin County Employees' Retirement Association

# RATIO OF CURRENT COMPENSATION TO COMPENSATION ANTICIPATED AT RETIREMENT AGE

<u>Age</u>	Miscellaneous	Safety
20	0.046	0.096
21	0.051	0.105
22	0.055	0.114
23	0.060	0.123
24	0.066	0.134
25	0.072	0.145
26	0.078	0.156
27	0.084	0.168
28	0.091	0.181
29	0.098	0.194
30	0.105	0.208
31	0.113	0.222
32	0.121	0.237
33	0.130	0.252
34 35	0.139 0.149	0.267
36	0.149	0.283 0.299
37	0.170	0.299
38	0.170	0.333
39	0.192	0.351
40	0.205	0.370
41	0,218	0.389
42	0.232	0.410
43	0.246	0.432
44	0.261	0.455
45	0.277	0.479
46	0.294	0.504
47	0.311	0.530
48	0.329	0.557
49	0.348	0.586
50	0.368	0.616
51	0.389	0.647
52	0.410	0.680
53	0.433	0.715
54	0.456	0.750
55	0.481	0.788
56	0.506	0.827
57	0.533	0.869
58 59	0.561	0.912
60	0.590 0.621	0.955 1.000
61	0.653	1.000
62	0.686	
63	0.721	
64	0.757	
65	0.794	
66	0.832	
67	0.873	
68	0.914	
69	0.956	
70	1.000	

<sup>\*</sup> Merit and longevity scale from 6/30/2002 experience study plus 4.25% inflation.

# YEARS OF LIFE EXPECTANCY AFTER SERVICE RETIREMENT

## Miscellaneous and Safety Members

Age	Male	Female	Age	Male	Female
50	30.94	34.24	80	8.46	9.88
51	30.01	33.29	81	7.97	9.30
52	29.09	32.34	82	7.51	8.74
53	28.18	31.40	83	7.07	8.20
54	27.28	30.47	84	6.65	7.68
55	26.38	29.53	85	6.24	7.18
56	25.49	28.61	86	5.86	6.71
57	24.61	27.68	87	5.48	6.25
58	23.74	26.77	88	5.12	5.83
59	22.88	25.86	89	4.78	5.42
60	22.04	24.97	90	4.45	5.05
61	21.20	24.09	91	4.15	4.70
62	20.38	23.22	92	3.87	4.37
63	19.57	22.36	93	3.61	4.07
64	18.78	21.52	94	3.37	3.79
65	18.01	20.69	95	3.15	3.53
66	17.26	19.88	96	2.95	3.28
67	16.53	19.09	97	2.77	3.06
68	15.81	18.30	98	2.61	2.85
69	15.11	17.53	99	2.46	2.65
70	14.43	16.77	100	2.33	2.48
71	13.77	16.01	101	2.21	2.31
72	13.11	15.26	102	2.09	2.16
73	12.48	14.53	103	1.98	2.02
74	11.85	13.81	104	1.87	1.89
75	11.25	13.11	105	1.77	1.78
76	10.66	12.43	106	1.68	1.69
77	10.08	11.76	107	1.61	1.62
78	9.52	11.11	108	1.56	1.57
79	8.98	10.49	109	1.52	1.53
			110	1.49	1.49

Males and Safety: 1994 GAM Table with a 1 year setback

Females: 1994 GAF Table with no setback

# YEARS OF LIFE EXPECTANCY AFTER DISABILITY RETIREMENT

### Miscellaneous Members

	Male &		Male &		Male &
Age	Female	Age	Female	Age	Female
20	40.73	50	22.06	80	7.83
21	39.73	51	21.57	81	7.41
22	38.73	52	21.08	82	7.00
23	37.98	53	20.59	83	6.63
24	37.26	54	20.11	84	6.27
25	36.56	55	19.63	85	5.94
26	35.87	56	19.16	86	5.63
27	35.19	57	18.68	87	5.34
28	34.53	58	18.21	88	5.06
29	33.87	59	17.75	89	4.80
30	33.23	60	17.29	90	4.55
31	32.60	61	16.83	91	4.31
32	31.98	62	16.37	92	4.09
33	31.37	63	15.91	93	3.87
34	30.76	64	15.45	94	3.66
35	30.17	65	14.99	95	3.46
36	29.58	66	14.53	96	3.26
37	29.00	67	14.07	97	3.07
38	28.43	68	13.60	98	2.89
39	27.87	69	13.13	99	2.71
40	27.31	70	12.66	100	2.54
41	26.76	71	12.18	101	2.37
42	26.21	72	11.70	102	2.20
43	25.67	73	11.21	103	2.04
44	25.14	74	10.72	104	1.88
45	24.61	75	10.22	105	1.72
46	24.09	76	9.73	106	1.55
47	23.57	77	9.24	107	1.38
48	23.06	78	8.76	108	1.21
49	22.56	79	8.28	109	1.04
				110	0.88

1981 General Disability Table with a 2 Year Setback

# YEARS OF LIFE EXPECTANCY AFTER DISABILITY RETIREMENT

Safety Members
----------------

	Male &		Male &		Male &
Age	Female	Age	Female	Age	Female
20	50.29	50	24.38	80	7.41
21	49.29	51	23.59	81	7.00
22	48.39	52	22.80	82	6.63
23	47.48	53	22.03	83	6.27
24	46.58	54	21.26	84	5.94
25	45.68	55	20.50	85	5.63
26	44.79	56	19.77	86	5.34
27	43.89	57	19.06	87	5.06
28	43.01	58	18.40	88	4.80
29	42.12	59	17.78	89	4.55
30	41.24	60	17.20	90	4.31
31	40.36	61	16.64	91	4.09
32	39.48	62	16.11	92	3.87
33	38.61	63	15.59	93	3.66
34	37.74	64	15.08	94	3.46
35	36.88	65	14.58	95	3.26
36	36.02	66	14.09	96	3.07
37	35.16	67	13.61	97	2.89
38	34.31	68	13.13	98	2.71
39	33.45	69	12.66	99	2.54
40	32.61	70	12.18	100	2.37
41	31.77	71	11.70	101	2.20
42	30.93	72	11.21	102	2.04
43	30.09	73	10.72	103	1.88
44	29.26	74	10.22	104	1.72
45	28.43	75	9.73	105	1.55
46	27.61	76	9.24	106	1.38
47	26.80	77	8.76	107	1.21
48	25.98	78	8.28	108	1.04
49	25.18	79	7.83	109	0.88
				110	0.71

1981 Safety Disability Table with 1 Year Setback

# APPENDIX C – SUMMARY OF MEMBERSHIP AND BENEFIT STATISTICS

# **Benefit Statistics and Association Membership**

	Active	Misce	llaneous Me	mb	ers	
		<u>Ju</u>	ne 30, 2002		June 30, 2001	Percent Change
A.	Number		6		5	20.0%
В.	Average Age		47.67		48.40	-1.5%
C.	Average Years of Service		6.00		6.20	-3.2%
D.	Annual Salary					
	i. Total	\$	362,740	\$	278,952	30.0%
	ii. Average Monthly Salary	\$	5,038	\$	4,649	8.4%

## **Active Safety Members**

		<u>Jı</u>	ine 30, 2002	June 30, 2001	Percent Change
A. B.	Number Average Age		72 39.47	78 41.38	-7.7% -4.6%
ъ. С.	Average Years of Service		11.38	13.87	-4.0% -18.0%
D.	Annual Salary				
	i. Total	\$	5,756,487	\$ 6,051,973	-4.9%
	ii. Average Monthly Salary	\$	6,663	\$ 6,466	3.0%

## RETIRED AND INACTIVE VESTED MEMBERS

	<u>J</u> 1	ine 30, 2002	June 30, 2001	Percent Change
Retired Members				
A. Service Retirement				
i. Number		31	21	47.6%
ii. Annual Allowance				
Basic Only	\$	1,606,313	\$ 909,538	76.6%
COLA	\$_	239,554	\$ 174,391	37.4%
Total	\$	1,845,867	\$ 1,083,929	70.3%
Average Monthly Amount	\$	4,962	\$ 4,301	15.4%
B. Disability Retirement				
i. Number		26	24	8.3%
ii. Annual Allowance				
Basic Only	\$	662,378	\$ 569,929	16.2%
COLA	\$	250,156	\$ 209,226	19.6%
Total	\$	912,534	\$ 779,156	17.1%
Average Monthly Amount	\$	2,925	\$ 2,705	8.1%
C. Beneficiaries				
i. Number		2	2	0.0%
ii. Annual Allowance				
Basic Only	\$	53,735	\$ 53,735	0.0%
COLA	\$	10,377	\$ 7,911	31.2%
Total	\$	64,111	\$ 61,646	4.0%
Average Monthly Amount	\$	2,671	\$ 2,569	4.0%
D. Total				
i. Number		59	47	25.5%
ii. Annual Allowance				
Basic Only	\$	2,322,425	\$ 1,533,202	51.5%
COLA	\$	500,086	\$ 391,528	27.7%
Total	\$	2,822,512	\$ 1,924,730	46.6%
Average Monthly Amount	\$	3,987	\$ 3,413	16.8%
<b>Inactive Vested Members</b>				
A. Number		8	6	33.3%

# ANNUAL SALARY AND MEMBERSHIP DISTRIBUTION OF ACTIVE MISCELLANEOUS MEMBERS AS OF JUNE 30, 2002

# MALES AND FEMALES

### YEARS OF SERVICE

Age Group	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	TOTAL
0-19										
20-24										
25-29										
30-34										
35-39	1 74,568									1 74,568
40-44	1 44,164	1 79,594								2 61,879
45-49										,
50-54	2 42,092									2 42,092
55-59										
60-64						1 80,230				1 80,230
65-69						,				55,255
70-74										
75+										
TOTAL	4 50,729	1 79,594	0	0	0	1 80,230	0	0	0	6 60,457
		Α	otal Salary verage Age verage Service		\$362,740 47.67 6.00					

# ANNUAL SALARY AND MEMBERSHIP DISTRIBUTION OF ACTIVE SAFETY MEMBERS AS OF JUNE 30, 2002

# MALES AND FEMALES

### YEARS OF SERVICE

Age Group	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	TOTAL
0-19				:						
20-24	3 69,833									3 69,833
25-29	9 69,683									9 69,683
30-34	11 70,819	3 74,994	3 77,633							17 72,759
35-39	2 67,110	2 75,858	7 77,216	1 82,513	·					12 75,747
40-44	4 72,793		2 88,430	2 75,335						8 77,338
45-49	1 106,033			2 117,616	2 78,416	5 97,896				10 98,758
50-54						7 86,355				7 86,355
55-59				1	1 6,599	2 74,879	2 111,633			5 95,925
60-64					1 83,590					1 × 83,590
65-69										
70-74										
75+										
TOTAL	30 71,570	5 75,340	12 79,189	5 93,683	4 86,755	14 88,838	2 111,633	0	0	72 79,951
		A	otal Salary Average Age Average Servic	ce	\$5,756,487 39.47 11.38					

# ANNUAL BENEFIT AND MEMBERSHIP DISTRIBUTION OF RETIRED SAFETY MEMBERS AND BENEFICIARIES AS OF JUNE 30, 2002

# MALES AND FEMALES

### YEARS OF RETIREMENT

Age										
Group	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40+	TOTAL
0-19									· · · · · · · · · · · · · · · · · · ·	
20-24										
25-29										
30-34										
35-39										
40-44			1							1
			30,453							30,453
45-49	2	2								4
,	17,976	34,382								26,179
50-54	8	1	2		1					12
00-04	65,923	32,913	30,289		27,350					54,019
55-59	15	2		0	1					
33-38	61,603	56,788		2 28,866	26,879					20 56,112
60.64	4	-	0	0	0					
60-64	4 52,360	5 67,727	2 32,502	3 25,586	2 23,679					16 46,075
05.00				,						
65-69		1 6,540	1 30,507		1 43,327					3 26,791
		-,-	,		,					
70-74				1 32,305						1 32,305
				02,000						52,505
75-79					1 37,308					27 209
					37,300					37,308
80-84					1					1
					29,705					29,705
85-89										
90+										
TOTAL	29	11	6	6	7	0	0	0	C	59
	58,511	50,948	31,090	27,799	30,275					47,839
		-	Total Retiren	nent Benefits	\$2,822.512					
		,	Average Age		57.66					
			Average Sen	vice	7.39					

# SUMMARY OF MONTHLY ALLOWANCES BEING PAID AS OF JUNE 30, 2002

# Safety

		Monthly Allowances							
Service Retirement		Number	Basic	Cost of Living	Total				
τ	<b>Jnmodified</b>	30	133,456	19,822	153,277				
(	Option 1	0	0	0	0				
(	Option 2 & 3	1	404	141	545				
J	Γotal	31	133,859	19,963	153,822				
Ordinary Disability									
Ţ	Jnmodified	0	0	0	0				
(	Option 1	0	0	0	0				
(	Option 2 & 3	0	0	0	0				
. 7	Γotal	0	0	0	0				
<b>Duty Disability</b>									
Ţ	Jnmodified	26	55,198	20,846	76,044				
(	Option 1	0	0	0	0				
. (	Option 2 & 3	0	0	0	0				
Э	Γotal	26	55,198	20,846	76,044				
Beneficiary									
Ţ	Jnmodified	2	4,478	865	5,343				
(	Option 1	0	0	0	0				
(	Option 2 & 3	0	0	0	0				
Т	Γotal	2	4,478	865	5,343				

# **APPENDIX D - MEMBERS' CONTRIBUTION RATES**

# RECOMMENDED MISCELLANEOUS MEMBERS' CONTRIBUTION RATES

			Implicit	Limited	
<u>Age</u>	<u>Basic</u>	COL	COL	to Implicit COL	<u>Total</u>
16	6.16%	2.66%	0.14%	0.14%	6.30%
17	6.18%	2.67%	0.21%	0.21%	6.39%
18	6.20%	2.67%	0.28%	0.28%	6.48%
19	6.22%	2.68%	0.34%	0.34%	6.56%
20	6.24%	2.69%	0.39%	0.39%	6.63%
21	6.26%	2.70%	0.45%	0.45%	6.71%
22	6.28%	2.71%	0.52%	0.52%	6.80%
23	6.30%	2.72%	0.59%	0.59%	6.89%
24	6.33%	2.73%	0.65%	0.65%	6.98%
25	6.36%	2.74%	0.72%	0.72%	7.08%
26	6.40%	2.76%	0.79%	0.79%	7.19%
27	6.44%	2.78%	0.88%	0.88%	7.32%
28	6.48%	2.80%	0.95%	0.95%	7.43%
29	6.53%	2.82%	1.04%	1.04%	7.57%
30	6.57%	2.83%	1.12%	1.12%	7.69%
31	6.63%	2.86%	1.20%	1.20%	7.83%
32	6.68%	2.88%	1.29%	1.29%	7.97%
33	6.74%	2.91%	1.38%	1.38%	8.12%
34	6.80%	2.93%	1.48%	1.48%	8.28%
35	6.86%	2.96%	1.57%	1.57%	8.43%
36	6.93%	2.99%	1.66%	1.66%	8.59%
37	7.00%	3.02%	1.76%	1.76%	8.76%
38	7.07%	3.05%	1.86%	1.86%	8.93%
39	7.14%	3.08%	1.95%	1.95%	9.09%
40 41	7.22% 7.30%	3.11%	2.05%	2.05%	9.27%
42	7.38%	3.15% 3.18%	2.15% 2.25%	2.15%	9.45%
43	7.46%	3.18%	2.25%	2.25% 2.37%	9.63% 9.83%
44	7.54%	3.25%	2.48%	2.48%	10.02%
45	7.63%	3.29%	2.58%	2.58%	10.21%
46	7.72%	3.33%	2.70%	2.70%	10.42%
47	7.82%	3.37%	2.80%	2.80%	10.62%
48	7.91%	3.41%	2.92%	2.92%	10.83%
49	8.01%	3.46%	3.01%	3.01%	11.02%
50	8.12%	3.50%	4.00%	3.50%	11.62%
51	8.22%	3.55%	3.88%	3.55%	11.77%
52	8.33%	3.59%	3.76%	3.59%	11.92%
53	8.44%	3.64%	3.62%	3.62%	12.06%
54	8.55%	3.69%	3.47%	3.47%	12.02%
55	8.55%	3.69%	3.47%	3.47%	12.02%
56	8.55%	3.69%	3.47%	3.47%	12.02%
57	8.55%	3.69%	3.47%	3.47%	12.02%
58	8.55%	3.69%	3.47%	3.47%	12.02%
59	8.55%	3.69%	3.47%	3.47%	12.02%
60	8.55%	3.69%	3.47%	3.47%	12.02%

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# RECOMMENDED SAFETY MEMBERS' CONTRIBUTION RATES

			Implicit	Limited	
Age	Basic	COL	COL	to Implicit COL	<u>Total</u>
16	7.36%	5.42%	3.45%	3.45%	10.81%
17	7.39%	5.44%	3.40%	3.40%	10.79%
18	7.42%	5.46%	3.34%	3.34%	10.76%
19	7.45%	5.49%	3.28%	3.28%	10.73%
20	7.48%	5.51%	3.22%	3.22%	10.70%
21	7.51%	5.53%	3.15%	3.15%	10.66%
22	7.56%	5.57%	3.22%	3.22%	10.78%
23	7.61%	5.60%	3.28%	3.28%	10.89%
24	7.66%	5.64%	3.35%	3.35%	11.01%
25	7.72%	5.68%	3.41%	3.41%	11.13%
26	7.78%	5.73%	3.47%	3.47%	11.25%
27	7.86%	5.79%	3.52%	3.52%	11.38%
28	7.93%	5.84%	3.56%	3.56%	11.49%
29	8.01%	5.90%	3.61%	3.61%	11.62%
30	8.10%	5.96%	3.65%	3.65%	11.75%
31	8.20%	6.04%	3.69%	3.69%	11.89%
32	8.30%	6.11%	3.72%	3.72%	12.02%
33	8.41%	6.19%	3.76%	3.76%	12.17%
34	8.52%	6.27%	3.79%	3.79%	12.31%
35	8.64%	6.36%	3.82%	3.82%	12.46%
36	8.76%	6.45%	3.86%	3.86%	12.62%
37	8.89%	6.55%	3.91%	3.91%	12.80%
38	9.02%	6.64%	3.95%	3.95%	12.97%
39	9.15%	6.74%	3.99%	3.99%	13.14%
40	9.28%	6.83%	4.04%	4.04%	13.32%
41	9.41%	6.93%	4.08%	4.08%	13.49%
42	9.55%	7.03%	4.13%	4.13%	13.68%
43	9.69%	7.13%	4.18%	4.18%	13.87%
44	9.83%	7.24%	4.24%	4.24%	14.07%
45	9.98%	7.35%	5.42%	5.42%	15.40%
46	10.12%	7.45%	5.21%	5.21%	15.33%
47	10.27%	7.56%	5.02%	5.02%	15.29%
48	10.43%	7.68%	4.82%	4.82%	15.25%
49	10.58%	7.79%	4.64%	4.64%	15.22%
50	10.58%	7.79%	4.64%	4.64%	15.22%
51	10.58%	7.79%	4.64%	4.64%	15.22%
52	10.58%	7.79%	4.64%	4.64%	15.22%
53	10.58%	7.79%	4.64%	4.64%	15.22%
54	10.58%	7.79%	4.64%	4.64%	15.22%
55	10.58%	7.79%	4.64%	4.64%	15.22%
56	10.58%	7.79%	4.64%	4.64%	15.22%
57	10.58%	7.79%	4.64%	4.64%	15.22%
58	10.58%	7.79%	4.64%	4.64%	15.22%
59	10.58%	7.79%	4.64%	4.64%	15.22%
60	10.58%	7.79%	4.64%	4.64%	15.22%

# APPENDIX E - GLOSSARY OF ACTUARIAL TERMINOLOGY

**AAL:** (See Actuarial Accrued Liability)

**Accrued Benefit:** The amount of an individual's benefit (whether or not vested) as of a specified date, determined in accordance with the terms of a pension plan and based on compensation (if applicable) and service to that date.

**Actuarial Accrued Liability:** "Target assets" which would be on hand were the Association's current level of benefits to have been funded as a level percentage of pay each year from date of entry into the Association by all current members and interest at the current investment return assumption were credited each year. It also includes the actuarial present value of all retired members and beneficiaries future benefits.

**Actuarial Asset Value:** The value of Assets used by the actuary in the actuarial valuation. In order to reduce the impact of assets value fluctuation and to capture the long-term intrinsic value of the Association's assets, actuaries sometimes use smoothing methods. These methods usually reflect the current market value of assets in some manner.

**Actuarial Assumptions:** Those assumptions such as interest (investment return), salary increases, termination from service and mortality needed by the actuary to complete an actuarial valuation.

Actuarial Gain (Loss): The difference between actual experience and actuarial assumption anticipated experience during the period between two actuarial valuation dates.

**Actuarial Present Value:** The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions. For purposes of this standard, each such amount or series of amounts is:

- (a) adjusted for the probable financial effect of certain intervening events (such as changes in compensation levels, Social Security, marital status, etc.)
- (b) multiplied by the probability of the occurrence of an event (such as survival, death, disability, termination of employment, etc.) on which the payment is conditioned, and
- (c) discounted according to an assumed rate (or rates) of return to reflect the time value of money.

**Actuarial Valuation:** The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a pension plan.

**Actuary:** A business mathematician trained in mathematics, risk analysis and finance. An actuary is assigned the task of determining the contribution required to maintain financial balance as to inflow and outflow from a retirement Association.

**Assets:** Underlying funds available to provide for the Association's benefits. It reflects the accumulation of all contributions and investment earnings.

Contribution to the Unfunded Actuarial Accrued Liability (UAAL): That annual contribution rate which, if paid annually over the UAAL amortization period, would accumulate to the amount necessary to fully fund the UAAL. Accumulation includes annual crediting of interest at the assumed investment earnings rate. The contribution is calculated to remain as a level percentage of future active member payroll (including payroll of new members as they enter the Association) assuming a constant number of active members. In order to remain as a level percentage of payroll, amortization payments are scheduled to increase at the annual inflation rate.

Entry Age Normal Actuarial Funding Method: An actuarial method for pre-funding future retirement benefits. Under this method which the member contribution stream plus the employer contribution stream is determined as that level of percentage of payroll sufficient to finance benefits and employee contribution refunds for new entrant.

GASB: The Government Accounting Standards Board which promulgates financial reporting and disclosure requirements for governmental entities, including public retirement Associations.

GASB Statement No. 25: A set of disclosures promulgated by GASB to provide users of financial statements information as to the funding status of a public retirement system. GASB No. 25 specifies the Actuarial Accrued Liability as a standardized level of the Actuarial Value of Assets.

**Investment Return Assumption:** The average rate of investment earnings which is assumed will be earned by Association funds.

**Normal Cost:** That annual contribution rate which, if paid annually from a member's first year of membership through the year of retirement, would accumulate to the amount necessary to fully fund the member's retirement benefits. Accumulation includes annual crediting of interest at the assumed investment earnings rate. The contribution rate is expressed as a level percentage of the member's compensation.

**UAAL:** (See Unfunded Actuarial Accrued Liability).

**Unfunded Actuarial Accrued Liability:** Actuarial Accrued Liability minus the Actuarial Value of Assets.