#### Agenda

### Marin County Employees' Retirement Association (MCERA) Retirement Board Strategic Workshop

One McInnis Parkway, First Floor San Rafael, CA October 26-27, 2021

This meeting will be held via videoconference pursuant to MCERA Board of Retirement Resolution 2021-22/01, which invoked Government Code section 54953(e) for all MCERA Board and standing committee meetings through November 12, 2021.

Instructions for watching the meeting and/or providing public comment, as well as the links for access, are available on the <a href="How to Watch Meetings">How to Watch Meetings</a> page of MCERA's website. Please visit <a href="https://www.mcera.org/retirementboard/agendas-minutes/watchmeetings">https://www.mcera.org/retirementboard/agendas-minutes/watchmeetings</a> for more information.

The Board of Retirement encourages a respectful presentation of public views to the Board. The Board, staff and public are expected to be polite and courteous, and refrain from questioning the character or motives of others. Please help create an atmosphere of respect during Board meetings.

#### <u>Day 1</u> October 26, 2021

Meeting Chair Steven Block

9:00 a.m.

Call to Order/Roll Call

#### **Open Time for Public Expression**

Open time for public expression, from three to five minutes per speaker, on items not on the Board Agenda. While members of the public are welcome to address the Board during this time on matters within the Board's jurisdiction, except as otherwise permitted by the Ralph M. Brown Act (Government Code Sections 54950 et seq.), no deliberation or action may be taken by the Board concerning a non-agenda item. Members of the Board may (1) briefly respond to statements made or questions posed by persons addressing the Board, (2) ask a question for clarification, or (3) provide a reference to staff for factual information.

9:00 a.m. – 10:00 a.m.

Asset/Liability Study Update

Jay Kloepfer, Callan, Capital Markets Research

10:00 a.m. – 12:00 p.m.

June 30, 2021 Annual Actuarial Valuation Funding Methods and Discount Rate Review

- Review of extraordinary investment return for fiscal year
- Discuss options for potential funding approach changes
- Discuss COVID-19 impacts on mortality projections

Graham Schmidt, ASA, FCA, MAAA, EA Consulting Actuary, Cheiron

12:00 p.m. – 1:15 p.m.

**Lunch Break** 

1:15 p.m. – 2:15 p.m.

#### **China Investment Considerations**

Cara LaFond

CFA, Managing Director, Multi-Asset Strategist, and Portfolio Manager Wellington Asset Management

Josh Berger

CFA, CMT, Managing Director and Associate Director, Investment Product & Fund Strategies Wellington Asset Management

Elise Douglas

CFA, Investment Analyst, Product & Fund Strategies Wellington Asset Management

2:15 p.m. – 2:30 p.m.

Closing and Follow-up Items from Today's Agenda

#### **Day 2** October 27, 2021

9:00 a.m.

Call to Order/Roll Call

#### **Open Time for Public Expression**

9:00 a.m. – 9:30 a.m.

#### **Breakdown of MCERA Retiree Population by Location**

Syd Fowler, Department Analyst

Jeff Wickman, Retirement Administrator

9:30 a.m. – 10:30 a.m.

#### Review of MCERA's Annual Processes and Contingencies

Michelle Hardesty, Assistant Retirement Administrator Syd Fowler, Department Analyst

#### Closing and Follow-up Items from Today's Agenda

10:30 a.m. − 11:00 a.m.

MCERA

**Note on Process:** Items designated for information are appropriate for Board action if the Board wishes to take action. Any agenda item from a properly noticed Committee meeting held prior to this Board meeting may be considered by the Board.

**Note on Voting:** As provided by statute, the Alternate Safety Member votes in the absence of the Elected General or Safety Member, and in the absence of both the Retired and Alternate Retired Members. The Alternate Retired Member votes in the absence of the Elected Retired Member. If both Elected General Members, or the Safety Member and an Elected General Member, are absent, then the Elected Alternate Retired Member may vote in place of one absent Elected General Member.











Agenda material is provided upon request. Requests may be submitted by email to MCERABoard@marincounty.org, or by phone at (415) 473-6147.

MCERA is committed to assuring that its public meetings are accessible to persons with disabilities. If you are a person with a disability and require an accommodation to participate in a County program, service, or activity, requests may be made by calling (415) 473-4381 (Voice), Dial 711 for CA Relay, or by email at least five business days in advance of the event. We will do our best to fulfill requests received with less than five business days' notice. Copies of documents are available in alternative formats upon request.

The agenda is available on the Internet at http://www.mcera.org

# Callan



October 26, 2021

MCERA Asset Liability Study Update

Jay Kloepfer

Capital Markets Research

## **Scope of the Project**

## Asset/Liability Study

#### Phase 1

- Review MCERA's current investment program
  - Strategic allocation to broad asset classes
  - Important to distinguish between "strategy" (i.e.—the target asset class/benchmark) and "implementation" (i.e.—the way the manager constructs the portfolio)
- Set asset class, portfolio expectations
  - Return, risk, correlation, and other considerations
- Evaluate potential new asset classes/strategies

#### Phase 2

- Build integrated asset-liability model:
  - Reflect 6/30/2020 valuation results; confirm model assumptions, review with actuary. Roll valuation results forward to 6/30/21 to begin projections.
- Deterministic projections assume valuation assumptions are achieved
- Simulation apply Callan's capital market projections, insert capital market uncertainty, evaluate alternative investment strategies

#### Phase 3

- Develop preliminary asset-liability results
- Confirm decision variables; ascertain risk tolerance and effective investment time horizon
- Callan internal peer review of the study's results. Ongoing review and interaction with staff.
- Develop the final asset-liability study
  - Present finalized asset-liability results to MCERA Board of Trustees
- MCERA Board selects an appropriate asset allocation



## **Proposed Timeline**

#### Q3 2021

Construct liability model in ProVal, starting with 2020 valuation results

#### October 2021-December 2021

- Callan presentation October 26: Overview of study process, review of current program, set capital market expectations, evaluate potential new strategies (Phase 1)
- Complete liability model, integrate asset mixes and develop projections and simulations (Phase 2)
- Review results with staff, actuary

#### January 2021

 Callan presentation: Deliver preliminary asset-liability study results for discussion with Board at January Board Meeting, focus on liability modeling (Phase 3). Consider alternative asset mixes

#### March 2021

Callan presentation if needed: Deliver refined asset-liability study results. Complete study, adoption by Board



# Callan

**Process Overview** 

# **Callan's Capital Markets Projections**

## Guiding objectives and process

Cornerstone of a prudent process is a long-term strategic investment plan

- Capital markets projections are key elements set reasonable return and risk expectations for the appropriate time horizon
- Projections represent our best thinking regarding the long-term (10-year) outlook, recognizing our median
  projections represent the midpoint of a range, rather than a specific number
- Develop results that are readily defensible both for individual asset classes and for total portfolios
- Be conscious of the level of change suggested in strategic allocations for long-term investors: DB plan sponsors, foundations, endowments, trusts, DC participants, families, and individuals
- Reflect common sense and recent market developments, within reason

Callan's forecasts are informed by current market conditions, but are not built directly from them

Balance recent, immediate performance and valuation against long-term equilibrium expectations



## **Purpose of Asset and Liability Study**

- The cornerstone of a prudent process for pension plan, endowment, and foundation trustees (and any individual investor) is a careful and thorough examination of their long-term strategic plan.
- Explicitly acknowledge change and uncertainty in the capital markets.
- Establish reasonable rate-of-return and risk expectations.
- Incorporate material changes in strategic plan policies and demographics
  - Funding policy, benefit formula, eligibility, early retirement, COLA, decrement tables
  - Board is currently in discussion with the plan actuary to evaluate discount rate, inflation, and funding policy changes
- Reflect changes in regulations
  - Public pension: GASB 67 and 68
- Project and evaluate impact on assets, liabilities and funded status.
- Confirm an investment policy to meet return and risk objectives in relation to funding, accounting and policy goals.
- If no material changes have occurred, an asset allocation review should still be conducted every 3 5 years.



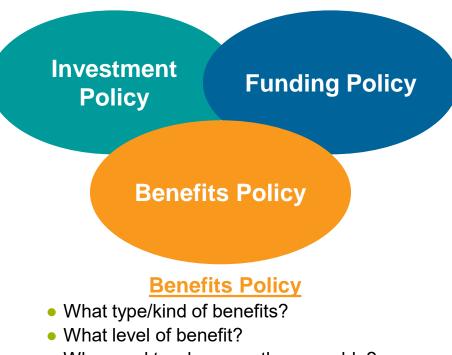
## Where Does Asset Allocation Fit In Strategic Planning?

Integration of Key Operational Policies

We evaluate the interaction of the three key policies that govern a retirement plan with the goal of establishing the best investment policy

## **Investment Policy**

- How will the assets supporting the benefits be invested?
- What risk and return objectives?
- How to manage cash flows?



### **Funding Policy**

- How will the benefits/deficits be paid for (funded)?
- What are the actuarial assumptions to use?

• When and to whom are they payable?



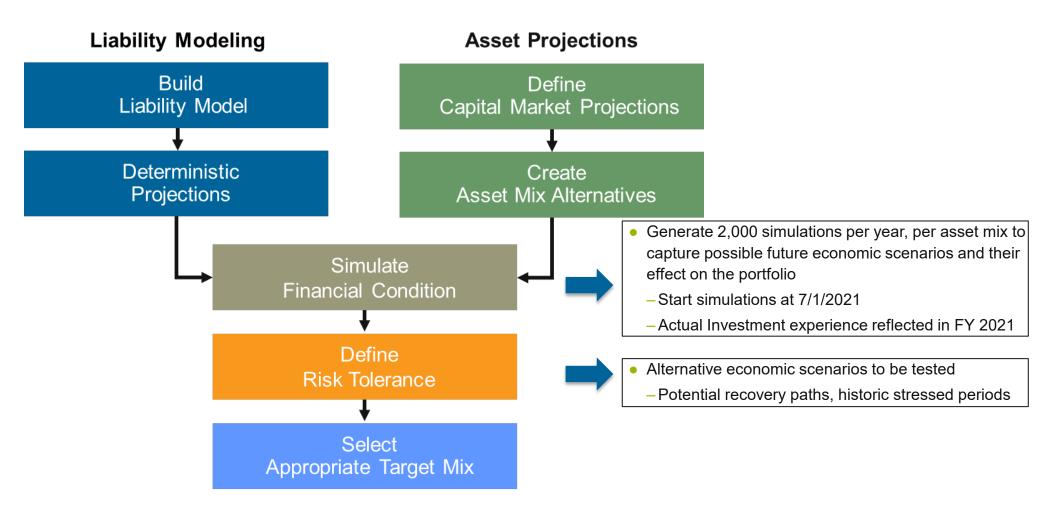
# **Defining MCERA's Risk Tolerance**

## Factors Critical to Decision-Making

- Size of the Plan
- Current funded status
- Expected funding requirements
- Plan status (open to new participants; existing members still accrue benefits)
- Time horizon
- Liquidity needs:
  - Benefit payment less contributions
  - Funding policy can impact liquidity needs
- Liability growth rates
- Willingness to take risk:
  - Sensitivity to size of contribution or contribution volatility
- Financial ability to take risk



# **Callan Asset-Liability Process**





## **Investment Policy Process**

## Broad Definitions are Most Appropriate for Asset Allocation Policy Analysis

- Investment policy study is focused on capital market risk and return
  - -Asset allocation policy is based on acceptable asset classes and acceptable level of investment uncertainty
- An asset class is a group of securities or investment strategies that have similar financial characteristics; behave similarly in response to market conditions; and behave differently from the securities (or strategies) contained in other asset classes.

## **Equity**

US Equity
Non-US Equity
Private Equity

US Large Cap
US Mid/Small Cap
Non-US Developed
Non-US Emerging
Private Equity

#### **Fixed Income**

Bonds Short Term Cash

US Investment Grade Global Fixed Income

### Real Assets

Private Public

Private Real Estate
Public Real Assets:
REITs
Commodities
TIPS
Natural Resource Equity

#### **Absolute Return**

Private Public

Hedge Funds Multi-Asset Class Strategies Liquid Alternatives



## **Liability Model and Key Actuarial Assumptions – 2020 Actuarial Valuation**

Variable	Value
As of 6/30/2020	
Total Actuarial Liability	\$3,124.8mm
Market Value of Valuation Assets	\$2,625.3mm
Unfunded Actuarial Liability	\$499.5mm
Market Funded Status	84.0%
Employer Contribution for FYE 2019	29.68%
Employer Contribution for FYE 2020	30.53%

Key Actuarial Assumptions	Description
Investment Return	6.75%
Price Inflation	2.50%
Salary Scale	3.0%, plus longevity & promotion
COLA	2%-4% caps, vary by plan and tier

- Asset-liability projections will be based on the 6/30/2020 actuarial report for the MCERA Plan
- 2020-21 investment experience will be reflected in projections; net return on Plan assets for FY 20 was 3.26%, and was substantially higher for FY 21 of 30.03%
- Employer contributions shown above are blended rates incorporating multiple plan groups and tiers, and reflect the employers' share of normal cost plus substantial contributions to pay down the unfunded actuarial liability.
- Employee contributions are in addition to the rates shown above, and vary by plan group.
- Board is considering changes to funding and contribution policy, in discussion with the plan actuary. Callan will incorporate the board's decisions in the asset-liability study.



# Callan

2021 Capital Markets Expectations & Impact on MCERA Policy Target

# **Continued Surge in Global Equity Markets in 2Q21**

## Small cap leads in both U.S. and global ex-U.S. markets

#### Global equity continued to surge in 2Q

- Year-over-year returns from June are eyepopping:
  - S&P 500: +41%
  - -MSCI World ex-USA: +34%
  - Emerging Markets: +41%
  - U.S. Small Cap: +62% (!)
- The recovery has been concentrated in a few stocks (FAANG + Friends), all U.S. mega cap.
- Market rotation to small cap and value with the flip from a "COVID trade" to a "GDP growth trade" in November
- Economic recovery now looking very strong in 2021, into 2022. Fed projects GDP growth of 7.0% in 2021, although 2Q came in at 6.6% and 1Q was revised down to 6.3%. Latest IHS forecast for Q3 is 3.4 (!)
- Initial distribution challenges and resistance to vaccination stalled the achievement of widespread inoculation in the U.S. Restricted availability of the vaccine outside the U.S. held back inoculation rates in countries around the globe.

#### Returns for Periods ended 6/30/21

	1 Quarter	1 Year	5 Years	10 Years	25 Years
U.S. Equity					
Russell 3000	8.24	44.16	17.89	14.70	9.87
S&P 500	8.55	40.79	17.65	14.84	9.76
Russell 2000	4.29	62.03	16.47	12.34	9.33
Global ex-U.S. Equity					
MSCI World ex USA	5.65	33.60	10.36	5.70	5.37
MSCI Emerging Markets	5.05	40.90	13.03	4.29	
MSCI ACWI ex USA Small Cap	6.35	47.04	11.97	7.02	6.60
Fixed Income					
Bloomberg Barclays Aggregate	1.83	-0.33	3.03	3.39	5.14
90-day T-Bill	0.00	0.09	1.17	0.63	2.17
Bloomberg Barclays Long Gov/Credit	6.44	-1.86	5.45	7.30	7.48
Bloomberg Barclays Global Agg ex-US	0.92	4.60	1.63	0.99	3.79
Real Estate					
NCREIF Property	1.72	5.42	5.74	8.59	9.04
FTSE Nareit Equity	12.02	38.02	6.31	9.41	10.23
Alternatives					
CS Hedge Fund	3.02	16.60	5.63	4.24	7.05
Cambridge Private Equity*	9.48	54.21	18.83	15.07	15.52
Bloomberg Commodity	13.30	45.61	2.40	-4.44	1.31
Gold Spot Price	3.26	-1.61	6.05	1.66	6.33
Inflation - CPI-U	2.57	5.39	2.43	1.87	2.22

<sup>\*</sup>Cambridge PE data through 03/31/21 Sources: Bloomberg, Bloomberg Barclays, Callan, Cambridge, Credit Suisse, FTSE Russell, MSCI, NCREIF, S&P Dow Jones Indices



## **MCERA Asset Classes - Return and Risk**

Asset Class	10-Year Compound Return	Projected Standard Deviation	Real Return
Broad Domestic Equity	6.60%	17.95%	4.60%
Global ex-US Equity	6.80%	20.70%	4.80%
Domestic Fixed Income	1.75%	3.75%	-0.25%
Private Equity	8.00%	27.80%	6.00%
Real Assets	5.55%	12.20%	3.55%
Cash Equivalents	1.00%	0.90%	-1.00%

- Total Real Assets portfolio:
  - 8% private real estate, 7% public real assets
  - Public real assets = 25% TIPS, 25% Commodities, 25% REITs, 25% Natural Resource Equity
- The new Opportunistic allocation has a 0% target, so it is not included in these projections.





# **MCERA Asset Classes - Correlation**

	Broad Domestic Equity	Global Ex-U.S. Equity	Domestic Fixed	Real Assets	Private Equity	Cash Equivalents	Inflation
Broad Domestic Equity	1.00						
Global Ex-U.S. Equity	0.82	1.00					
Domestic Fixed	-0.10	-0.12	1.00				
Real Assets	0.81	0.79	-0.07	1.00			
Private Equity	0.80	0.78	-0.19	0.71	1.00		
Cash Equivalents	-0.06	-0.10	0.15	-0.01	0.00	1.00	
Inflation	-0.01	0.01	-0.25	0.20	0.06	0.05	1.00



## **MCERA - 2021 Efficient Mixes**

#### Real Assets Constrained to 15% of Portfolio

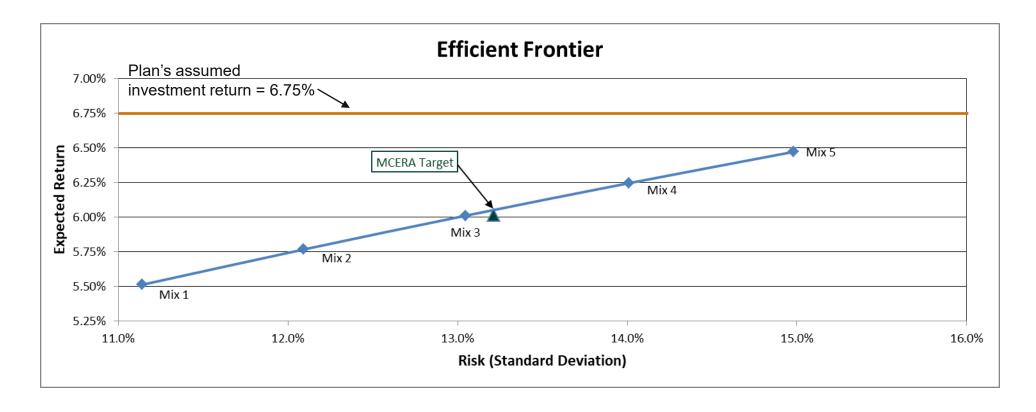
							Alterna	ative Asse	t Mixes -	15% Real	Assets
	MCERA	Min	Max								
Asset Class	Target	Alloc	Alloc	Mix 1	Mix 2	Mix 3	Mix 4	Mix 5			
Broad US Equity	32%	0%	100%	24%	27%	29%	32%	34%			
Broad International Equity	22%	0%	100%	16%	17%	19%	20%	22%			
Broad US Fixed Income	23%	0%	100%	35%	30%	25%	20%	15%			
Real Assets	15%	15%	15%	15%	15%	15%	15%	15%			
Private Equity	8%	0%	100%	10%	11%	12%	13%	14%			
Totals	100%			100%	100%	100%	100%	100%			
Expected Return	6.0%			5.5%	5.8%	6.0%	6.2%	6.5%			
Real Return	4.0%			3.5%	3.8%	4.0%	4.2%	4.5%			
Risk (Standard Deviation)	13.2%			11.1%	12.1%	13.0%	14.0%	15.0%			
% equity	62%			50%	55%	60%	65%	70%			
% fixed income	23%			35%	30%	25%	20%	15%			
% real assets	15%			15%	15%	15%	15%	15%			

- Mixes are constrained to hold 15% real assets
- Maximum private equity allocation = 25% of public equity exposure
- No new asset classes included
- The current target mix is efficient and lies on the efficient frontier
- Real assets expands the real estate allocation category to include other real assets, all publicly traded: TIPS, commodities, natural resource equity and REITs. Real estate remains the core, with added diversification.



## MCERA - 2021 Efficient Frontier - Nominal Return

Maximum Private Equity Allocation = 25% of Public Equity Exposure

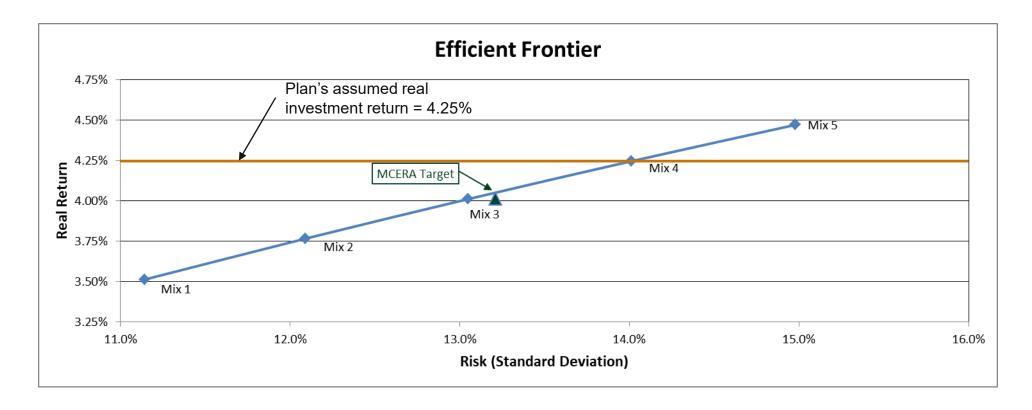


- MCERA's asset allocation target is an optimal allocation, since it lies on the efficient frontier depicting risk and return.
- Current target is a well-diversified portfolio that includes fixed income, public equity, private equity and real assets, including private real estate.



### MCERA - 2021 Efficient Frontier - Real Return

## Maximum Private Equity Allocation = 25% of Public Equity Exposure



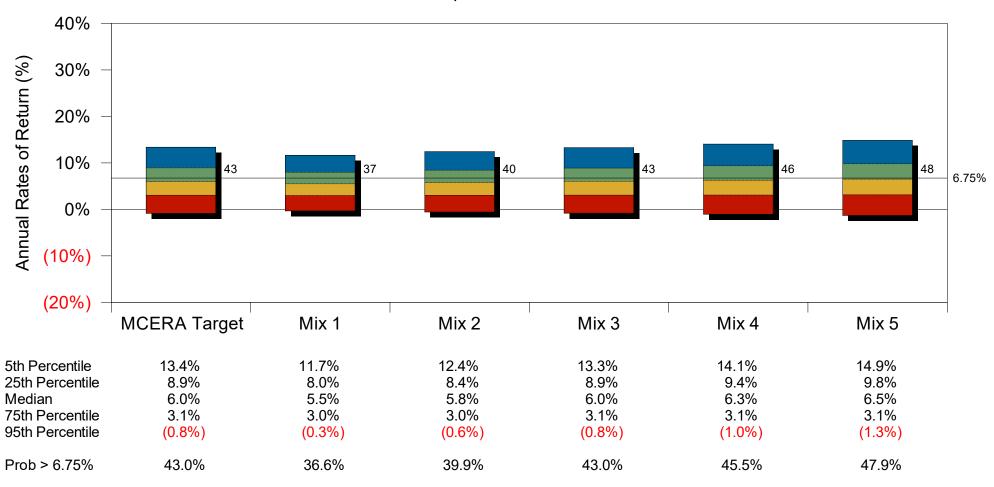
- MCERA's long term nominal return assumption of 6.75% and inflation assumption of 2.5% suggest a long term real return target of 4.25%.
- Callan's 10-year return expectation for the target asset allocation is 6.0%, and combined with our inflation assumption of 2.0%, yields a real return expectation of 4.0%, <u>lower than</u> the 4.25% assumed in the actuarial valuation.



# **Projected Rates of Return – Ten Years**

## Maximum Private Equity Allocation = 25% of Public Equity Exposure

Range of Projected Rates of Return Projection Period: 10 Years Optimization Set: 2021





## 2021 Capital Market Expectations – Nominal vs Real

## Modest Return Expectations Across All Asset Classes

- The expected return for the MCERA Policy Target Mix is 6.0%, 75 bps below the 6.75% return assumed in the
  actuarial valuation.
- The Plan has a reasonable chance of achieving this result over 10 years (43% probability). Looking to the real return, the gap is smaller. The real return embedded in the valuation (6.75% 2.5% inflation = 4.25%) is 25 bps higher than Callan's expected real return (6.0% 2.0% inflation = 4.0%).
- While return expectations are low relative to long-term history for the next five- to ten-year horizon, MCERA will
  need to retain a strong orientation toward risk assets (equity) in pursuit of return to achieve its funding goals.
- Whether the plan should pursue more or less exposure to risk assets than the current policy target mix should not be unduly influenced by subdued expectations for the shorter-term 5-10 year horizon. We do not believe investors are likely to be compensated for greater risk taking in the shorter term.



# Callan

**Integration of Assets and Liabilities and the Final Study** 

# **Asset/Liability Study Process**

## Liability Model and Projected Cash Flows

#### Pension Plan Equation: Benefits + Expenses = Investment Return + Contributions

Callan builds the liability model

-Uses data from plan actuary (Segal)

#### **Liability Assumptions**

- Funding Policy
  - -Employee contributions
  - -Employer contributions
- Benefit Policy
  - -Benefit formulas
  - -Cost of living increases
- Demographics
  - -Ratio of Active vs Retirees
  - Average age
  - -Population growth
  - -Salary increases
  - Mortality table longevity risk management
  - Discount rate



## **Asset/Liability Study**

#### Simulate Financial Condition

- Asset mixes are compared and evaluated on both absolute and relative basis.
  - Absolute measures are used to evaluate objectives: returns, funded ratios.
  - Relative measures compare probable outcomes across asset mixes.
- Asset mixes are analyzed through the use of simulated returns.
  - Values are based on 2,000 simulated returns over a 10-year projection time period.
  - Median results represent the mid point of the simulated outcomes (1,000 returns worse, 1,000 better).
  - 95<sup>th</sup> percentile results represent the highest return of the worst 5% of simulations.
  - Forecast range of returns is used to show the probable ranges of contributions and funded status.
- Observe patterns of results across Asset Mixes
  - Focus is on Median and 95<sup>th</sup> percentile market values, returns and funded ratios.



# **Key Decision Variables to Consider**

- The range of actuarial liability
- Present value of future contributions
- Range of the market (or actuarial) value of Plan assets
- Funded Ratio
- Liquidity and cash flow needs
- Present value of future unfunded liability
- Ultimate Net Cost
  - Ultimate net cost combines contributions paid in over the planning horizon plus the value of the unfunded liability at the end of the projection period.



# **Summary Comments**

# Considerations in the selection of the Investment Policy

- Financial strength of the Plan Sponsor
  - Contribution volatility
- Financial strength of the Plan
  - Funded Status: Assets/Liabilities
- Investment goals & objectives
  - Absolute return
  - Relative return
  - Funded status
- Time Horizon
- Liquidity needs
- Risk tolerance of decision makers
  - Volatility of short term results



# **Defining Risk Tolerance**

Factor	Public Pension and Taft-Hartley	Corporate Pension	Endowment and Foundation
Investment Goal	✓	✓	✓
Time Horizon	✓	<b>√</b> √	✓
Liquidity Needs	✓	✓	✓
Willingness to take Risk	✓	✓	✓
Size of Plan/Fund relative to Sponsor	✓	<b>√</b> √	✓
Financial Strength of Sponsor	✓	<b>√</b> √	✓
Absolute Return Target	<b>444</b>		<b>√ √ √</b>
Projected Funded Status	<b>√</b> √	✓	
Contribution Volatility	<b>√</b> √	✓	
Liability Characteristics	✓	<b>//</b>	
Financial Statement Sensitivity		✓	
Permissible Investments	✓		
Spending Volatility			✓
Peer Group Comparison	✓	✓	✓



## **Summary**

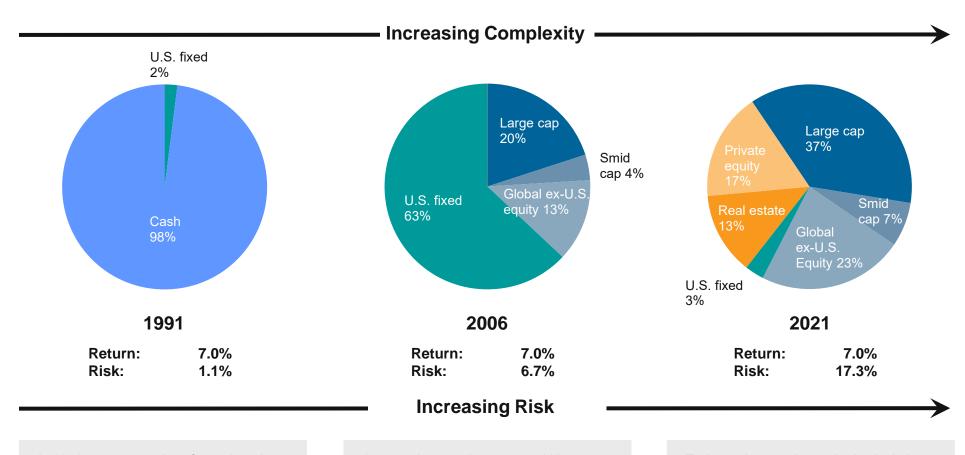
- The asset/liability study will enable MCERA to evaluate the financial condition of the pension plan under alternative investment scenarios into the future.
- Only modest changes have been made to funding and benefit policy since the last asset/liability study in 2017;
   study will fully incorporate these changes and reflect the valuation and projection results of the actuary.
- Key actuarial assumptions will be included as Callan develops our liability projection model:
  - Mortality/longevity
  - Salary growth
  - Assumed rate of return
- The modeling process will begin using the 2020 valuation
  - The 6/30/2021 asset results will be incorporated (net return of 30.03%)
  - Liabilities and assets rolled forward to 6/30/2021
  - Incorporate expected changes to liabilities stemming from any assumption or policy changes adopted by the Board
    - o Discount rate, inflation, real return
    - o Resetting amortization bases, or amortizing the 2020-21 investment gain over a different time period
    - Contingency reserve



# Callan

**Appendix** 

## 7% Expected Returns Over Past 30+ Years



In 1991, our expectations for cash and broad U.S. fixed income were 6.95% and 8.95%, respectively

Return-seeking assets were not required to earn a 7% projected return

15 years later, an investor would have needed over a third of the portfolio in public equities to achieve a 7% projected return, with 6x the portfolio volatility of 1991 Today an investor is required to include 97% in return-seeking assets to earn a 7% projected return at almost 16x the volatility compared to 1991



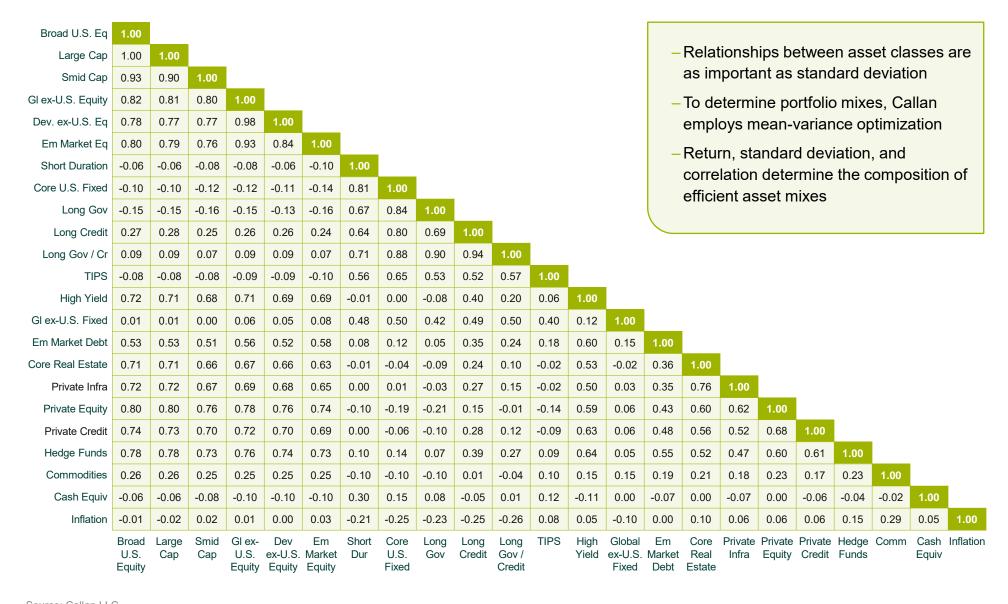
# 2021–2030 Callan Capital Markets Assumptions

		Projected Return					
Asset Class	Index	1-Year Arithmetic	10-Year Geometric*	Real	Standard Deviation	Projected Yield	
Equities							
Broad U.S. Equity	Russell 3000	8.00%	6.60%	4.60%	17.95%	1.95%	
Large Cap U.S. Equity	S&P 500	7.85%	6.50%	4.50%	17.70%	2.00%	
Smid Cap U.S. Equity	Russell 2500	8.75%	6.70%	4.70%	21.30%	1.75%	
Global ex-U.S. Equity	MSCI ACWI ex USA	8.70%	6.80%	4.80%	20.70%	2.80%	
Developed ex-U.S. Equity	MSCI World ex USA	8.25%	6.50%	4.50%	19.90%	3.00%	
Emerging Market Equity	MSCI Emerging Markets	9.80%	6.90%	4.90%	25.15%	2.35%	
Fixed Income							
Short Duration Gov't/Credit	Bloomberg Barclays 1-3 Yr Gov / Credit	1.50%	1.50%	-0.50%	2.00%	1.55%	
Core U.S. Fixed	Bloomberg Barclays Aggregate	1.80%	1.75%	-0.25%	3.75%	2.50%	
Long Government	Bloomberg Barclays Long Government	1.35%	0.60%	-1.40%	12.50%	3.00%	
Long Credit	Bloomberg Barclays Long Credit	2.95%	2.45%	0.45%	10.50%	4.65%	
Long Government/Credit	Bloomberg Barclays Long Gov / Credit	2.30%	1.80%	-0.20%	10.35%	4.00%	
TIPS	Bloomberg Barclays TIPS	1.80%	1.70%	-0.30%	5.05%	2.35%	
High Yield	Bloomberg Barclays High Yield	4.85%	4.35%	2.35%	10.75%	6.70%	
Global ex-U.S. Fixed	Bloomberg Barclays Global Agg xUSD	1.15%	0.75%	-1.25%	9.20%	1.80%	
Emerging Market Sovereign Debt	EMBI Global Diversified	3.90%	3.50%	1.50%	9.50%	5.95%	
Alternatives							
Core Real Estate	NCREIF ODCE	6.60%	5.75%	3.75%	14.10%	4.40%	
Private Infrastructure	MSCI Global Infra / FTSE Dev Core 50/50	7.00%	6.00%	4.00%	15.45%	4.60%	
Private Equity	Cambridge Private Equity	11.50%	8.00%	6.00%	27.80%	0.00%	
Private Credit	n/a	7.15%	6.25%	4.25%	14.60%	6.25%	
Hedge Funds	Callan Hedge FOF Database	4.25%	4.00%	2.00%	8.00%	0.00%	
Commodities	Bloomberg Commodity	3.80%	2.25%	0.25%	18.00%	2.00%	
Cash Equivalents	90-Day T-Bill	1.00%	1.00%	-1.00%	0.90%	1.00%	
Inflation	CPI-U		2.00%		1.50%		

<sup>\*</sup> Geometric returns are derived from arithmetic returns and the associated risk (standard deviation).



# 2021–2030 Capital Markets Assumption Correlations

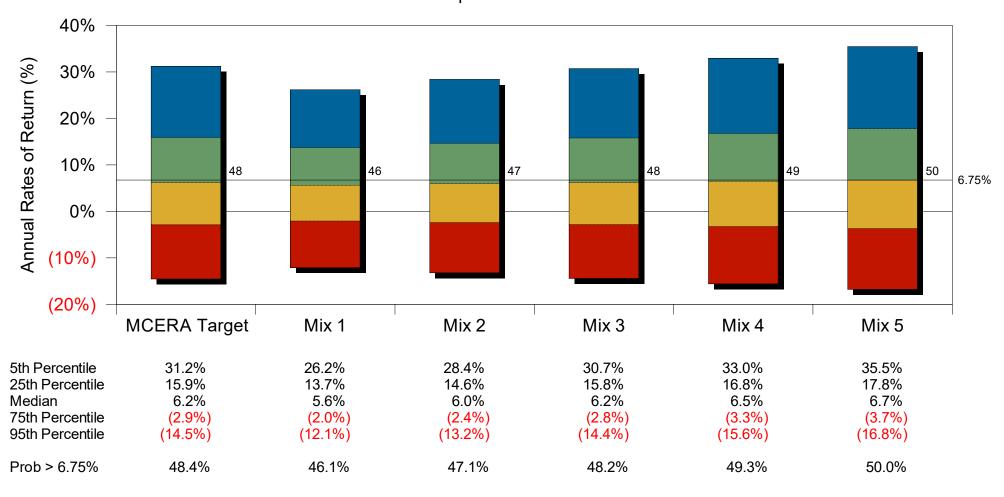




# **Projected Rates of Return – One Year**

## Maximum Private Equity Allocation = 25% of Public Equity Exposure

Range of Projected Rates of Return Projection Period: 1 Year Optimization Set: 2021

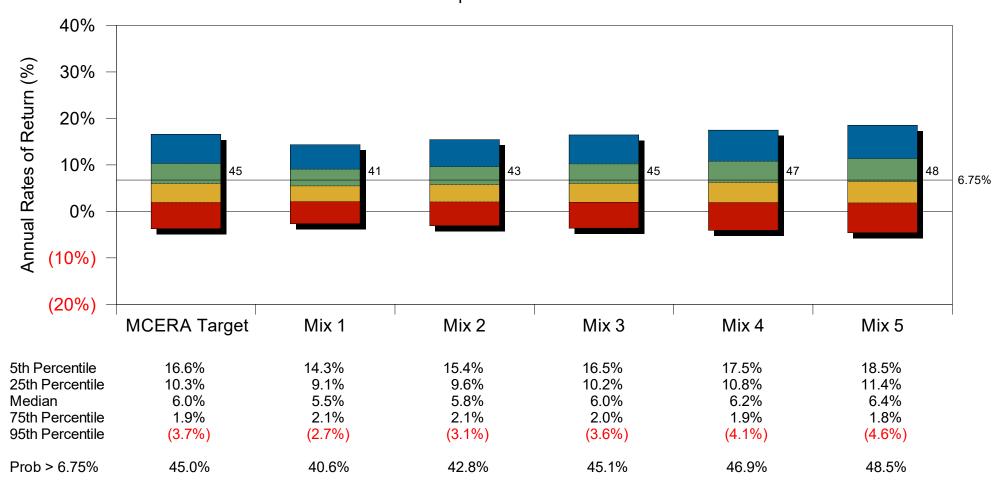




# **Projected Rates of Return – Five Years**

## Maximum Private Equity Allocation = 25% of Public Equity Exposure

Range of Projected Rates of Return Projection Period: 5 Years Optimization Set: 2021





## **Disclaimers**

This report is for informational purposes only and should not be construed as legal or tax advice on any matter. Any decision you make on the basis of this content is your sole responsibility. You should consult with legal and tax advisers before applying any of this information to your particular situation.

This report may consist of statements of opinion, which are made as of the date they are expressed and are not statements of fact.

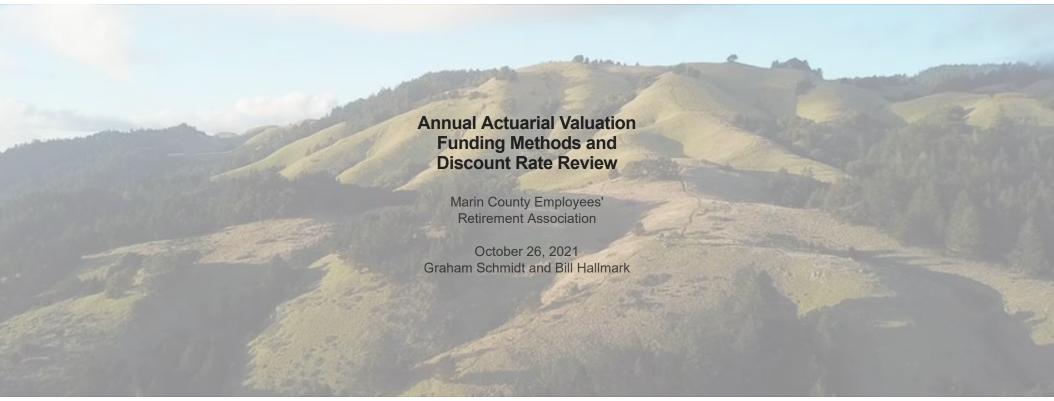
Reference to or inclusion in this report of any product, service or entity should not be construed as a recommendation, approval, affiliation or endorsement of such product, service or entity by Callan.

Past performance is no guarantee of future results.

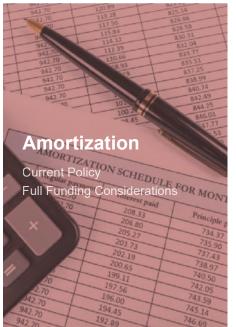
The statements made herein may include forward-looking statements regarding future results. The forward-looking statements herein: (i) are best estimations consistent with the information available as of the date hereof and (ii) involve known and unknown risks and uncertainties such that actual results may differ materially from these statements. There is no obligation to update or alter any forward-looking statement, whether as a result of new information, future events or otherwise. Undue reliance should not be placed on forward-looking statements.













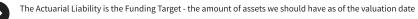




	34	942.70	120.99	825.44	54776.59
	53	942.70	119.28	825.14	12948.01
	54	20 20	117.56	826.86	62117.70
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K//	57	942.	112.39	832.04	c0616.30
	58	942.70	110.66	833.77	49779.14
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.0	X	Regular pay 942.70 2.70	203.27	735.90	End balance
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6	6 3	100	203.27 203.73 202.19 200.65 199.11 197.56	735.90 737.43 738.97 740.50 742.0s	End balance 99265.63 98529.74 97792.31
	6	20 2.70 342.70	203.77 203.73 202.19 200.65 199.11 197.56	735.90 737.43 737.43 738.97 740.50 742.05	End balance 99265.63 98529.74 97792.31 97053.34
5		2.70 342.70 942.70	203.77 203.73 202.19 200.65 199.11 197.56 196.00	735.90 735.90 737.43 737.43 740.50 742.05 743.59 745.14	End balance  99265.63  98529.74  97792.31  97053.34  96312.84
		100	203.27 203.73 202.19 200.65 199.11 197.56	735.90 737.43 738.97 740.50 742.0s	End balance 99265.63 98529.74 97792.31

What is the current amortization policy?

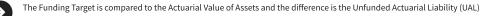
What could change if the Plan reaches full funding?











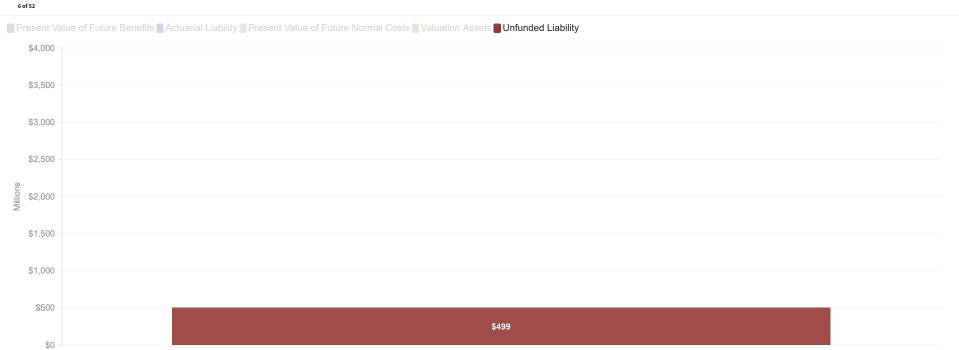








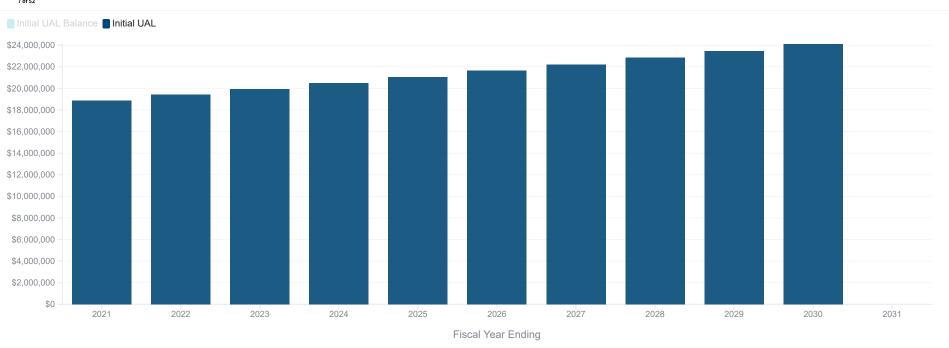
The objective is to return the plan assets to the funding target. Immediately returning to the funding target would require unaffordable and extremely volatile contributions from the sponsors, so we establish an amortization policy to balance stability and affordability for the sponsors with reaching the funding target within a reasonably short period of time.



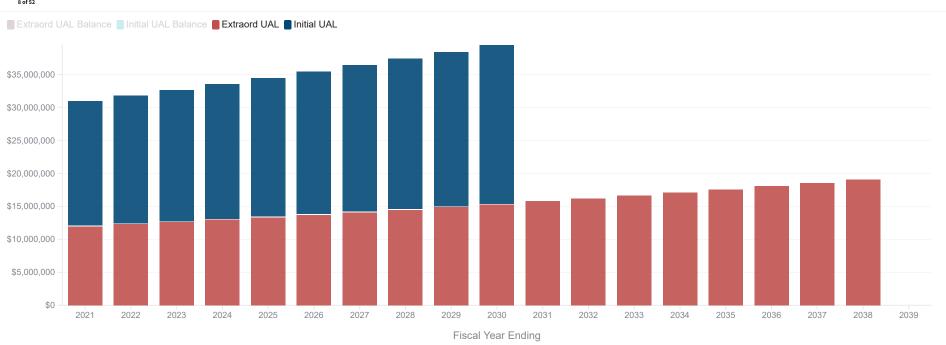




To calculate the UAL amortization payment, we look to the Plan's funding policy. In 2014, the Board elected to amortize the existing unfunded over a 17 year closed period as a level percentage of payroll. Below we show the remaining payments for the County valuation group's portion of the 2013 UAL, which as of the most recent valuation (2020) had ten years remaining in the payment schedule.

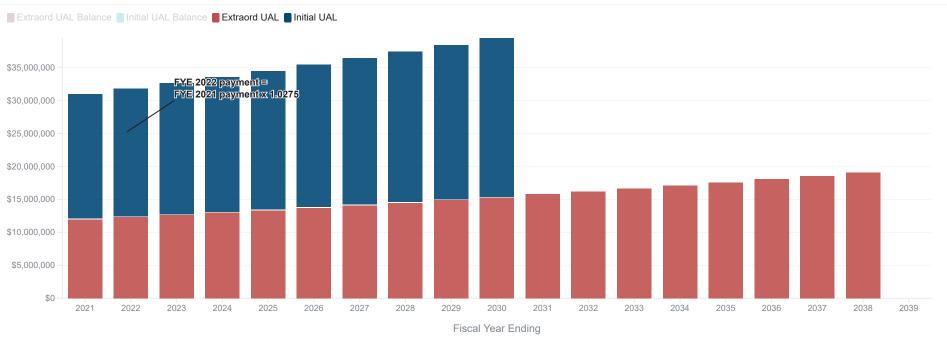






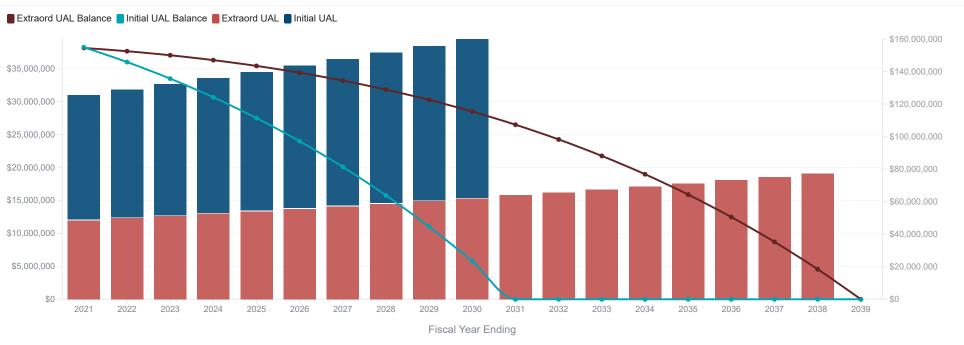








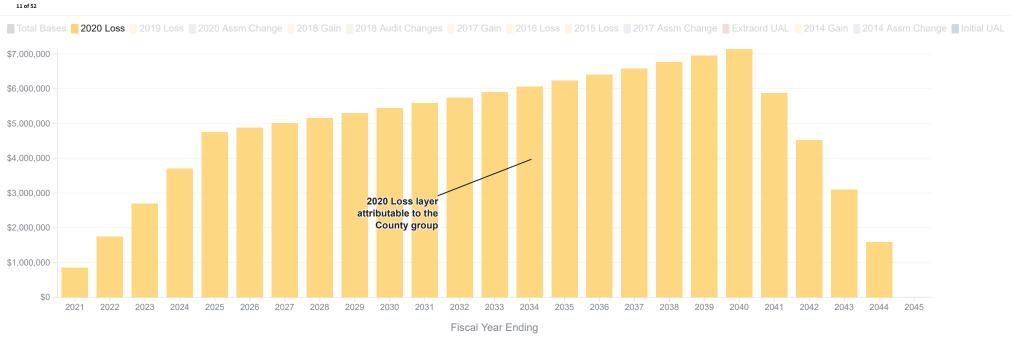
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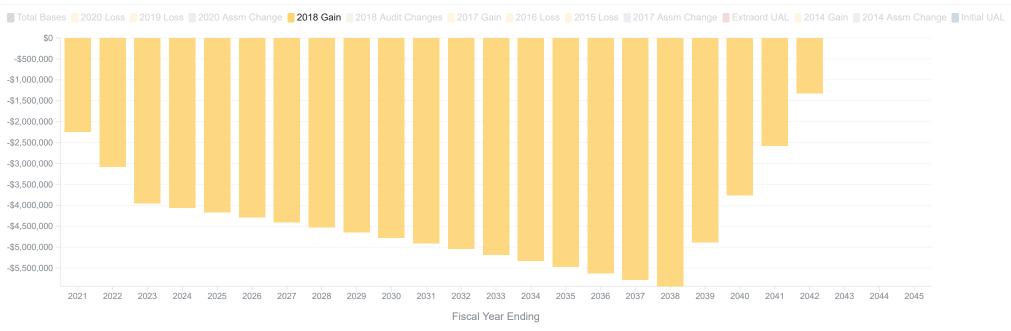


Beginning in 2014, new changes in the UAL are amortized over 24 year periods (22 years for assumption changes). Using an approach known as **direct rate smoothing**, the new payment schedules are phased-in over a five year period (three years for assumption changes), and then similarly phased-out at the end, with the middle payments continuing to increase at the payroll growth rates. This helps stabilize the employer contribution rates.



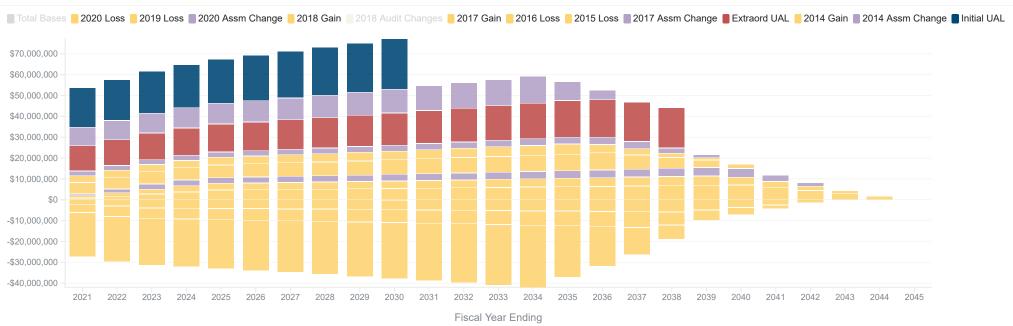






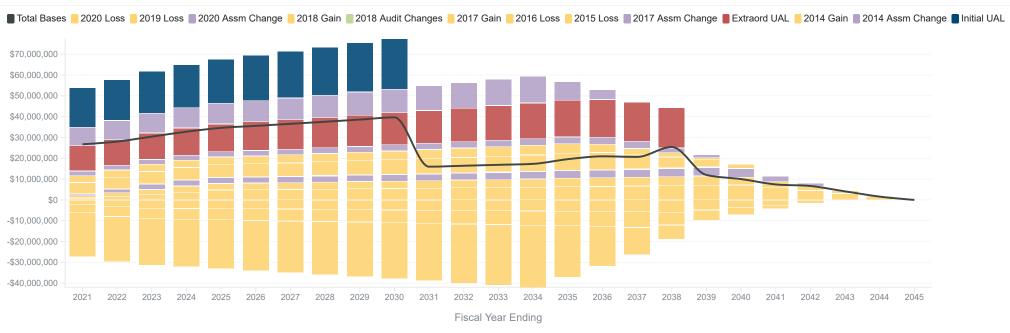














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54

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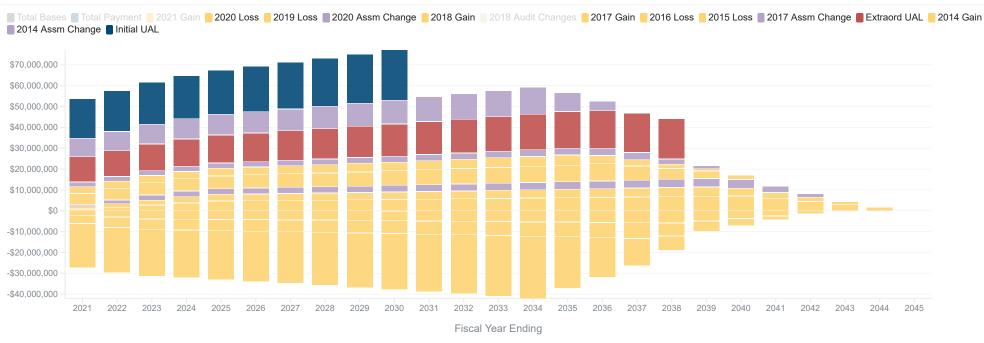
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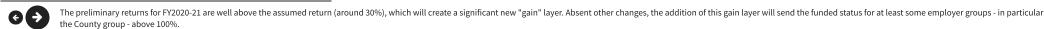
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-\$20,000,000

-\$40,000,000

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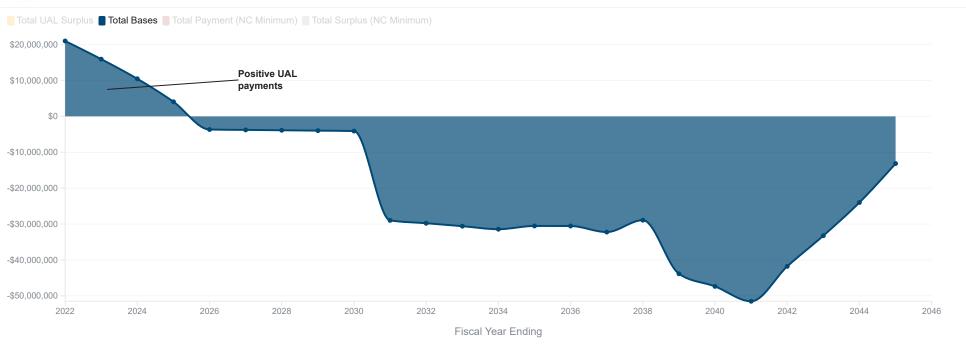
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Fiscal Year Ending





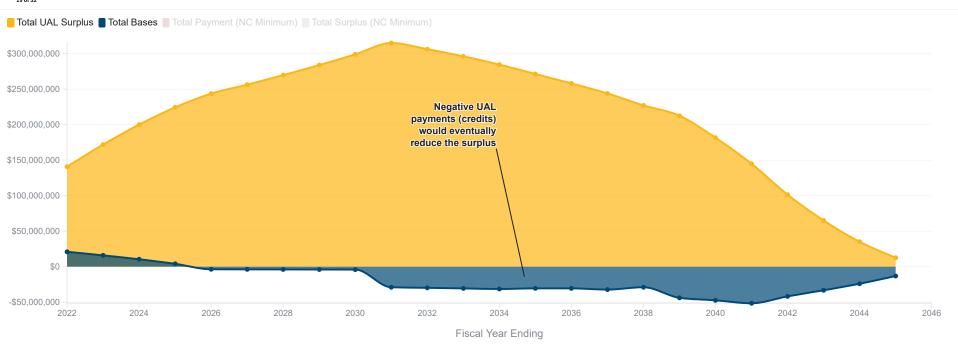




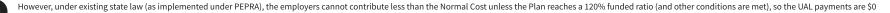






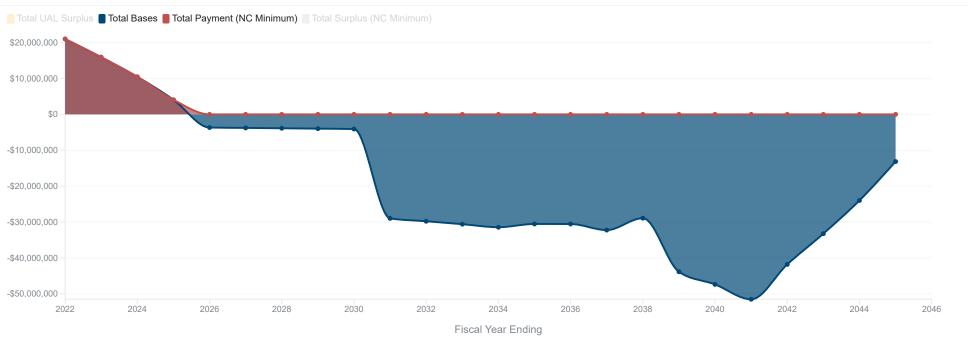




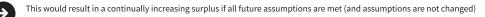




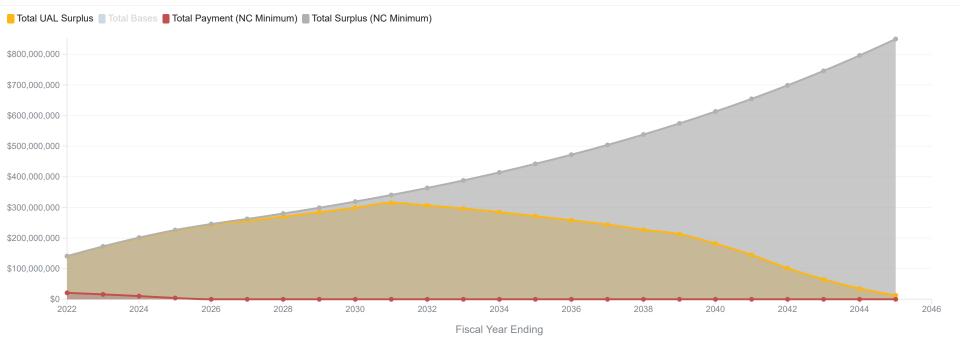
















Conference of Consulting Actuaries Public Plans Community (CCA PPC)

# Actuarial Funding Policies and Practices for Public Pension Plans

October 2014

- (since no UAAL is calculated) which provides protection from some agency risk issues, consistent with policy objective #5.
- c. Retirement boards desirous of the high level of tail volatility management and computational simplicity associated with rolling amortization of the entire Entry Age UAAL should consider adopting the Aggregate cost method.
  - If a UAAL is measured (as under the Entry Age or Projected Unit Credit cost methods) then, as discussed above, the policy objectives indicate layered amortization with the possible exception of a single rolling amortization layer for gains and losses.

#### **Practices**

Based on the above discussion, and consistent with the policy objectives, amortization methods and parameters are categorized as follows:

Ivietnou Changes	
Early Retirement Incentives	5 years or less

- 30 year amortization of surplus (for plans with ongoing Normal Cost and/or plan expenses)
  - Eliminate all prior UAAL layers upon going into Surplus
- Combine gain/loss (and other) layers or restart amortization only to avoid tail volatility.
  - Combining layers should result in substantially the same current amortization payment.
  - Avoid using restart of amortization to achieve de facto rolling amortization.
  - Restart amortization layers when moving from Surplus to UAAL condition.
- Additional analysis, such as solvency projections, is likely to be appropriate for closed plans

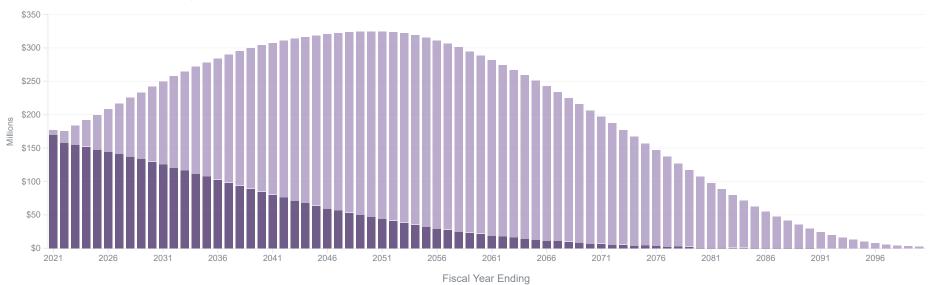


Time Horizon

Capital Market Assumptions

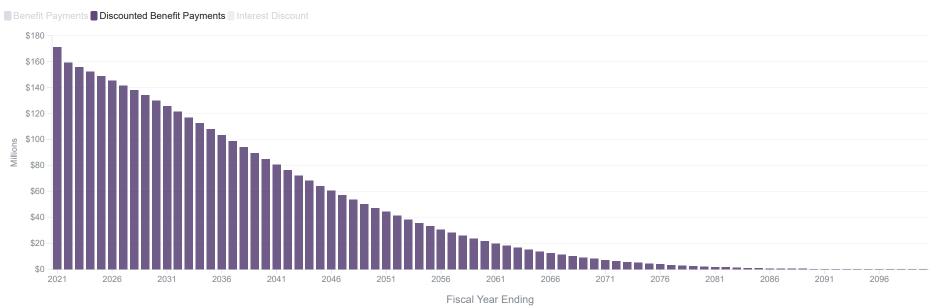




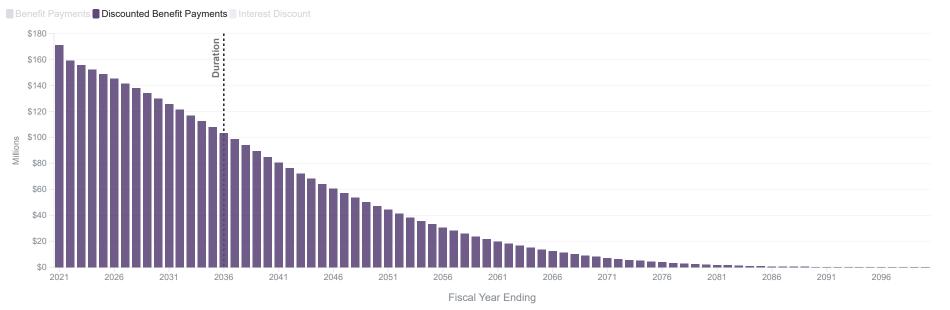




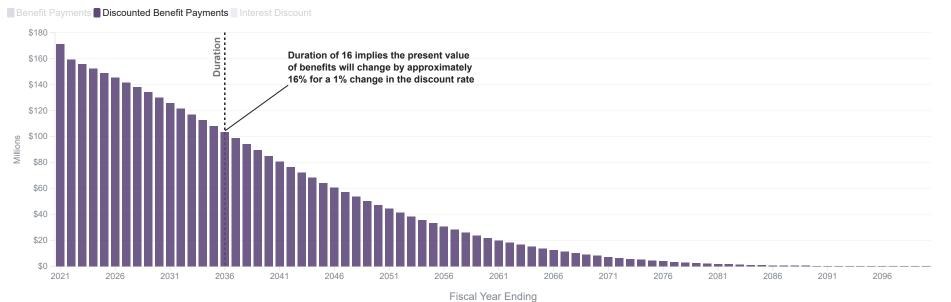
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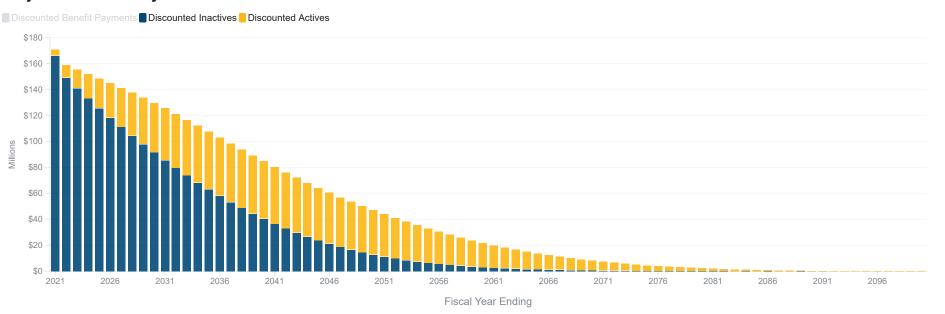




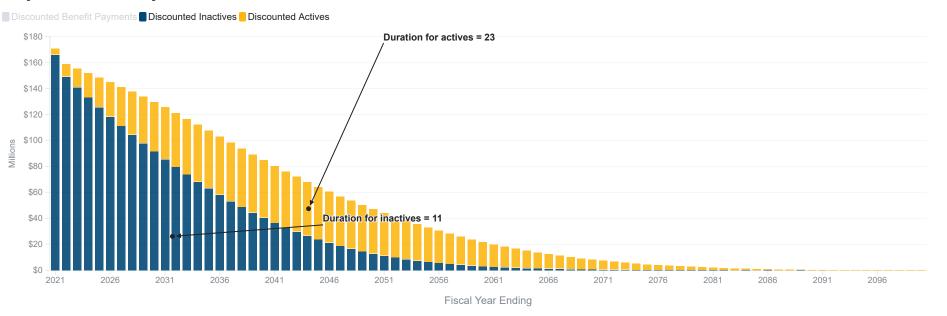






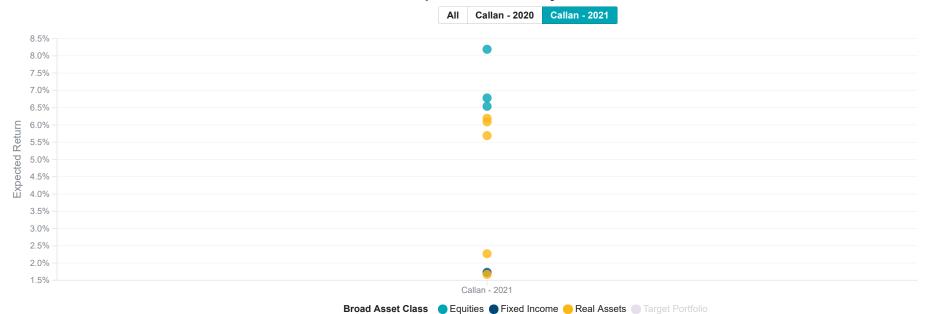






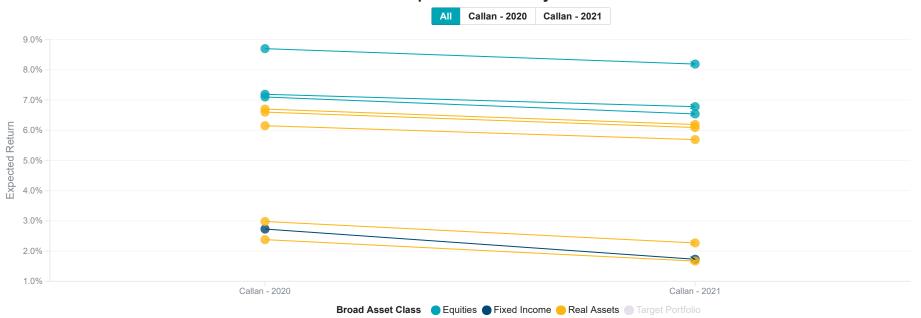






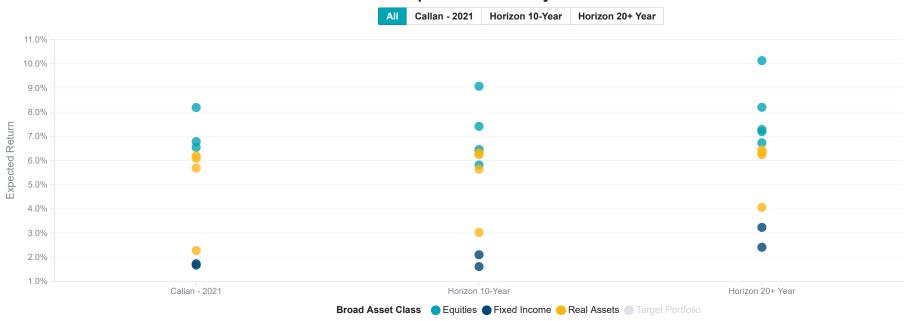








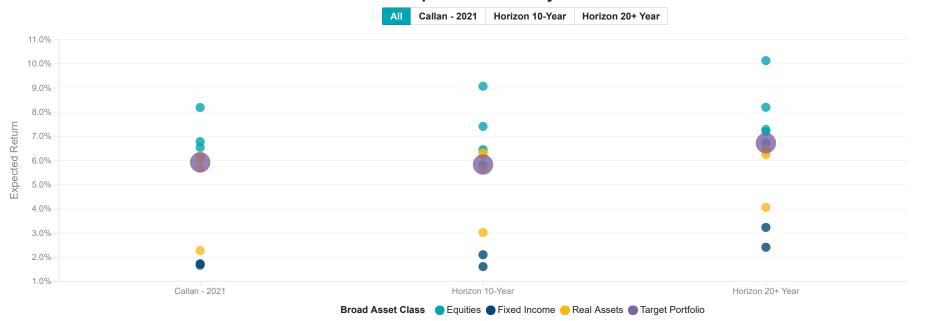








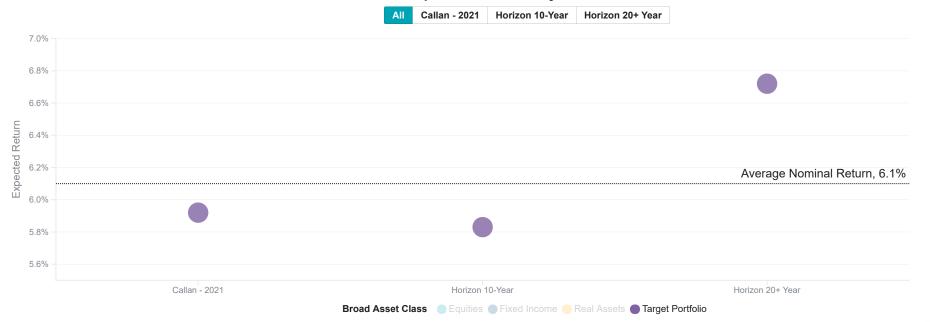






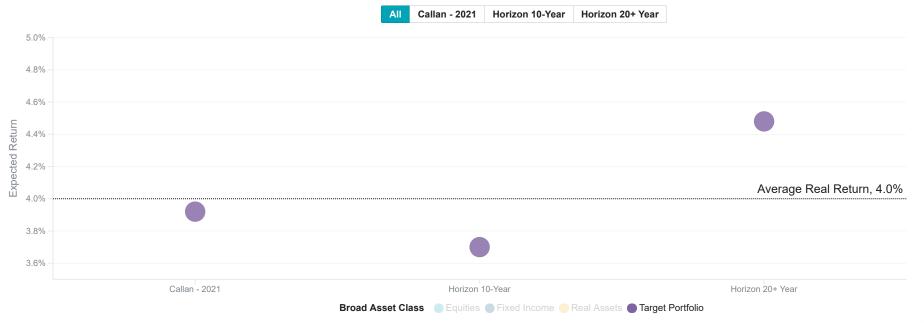










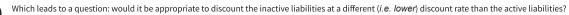












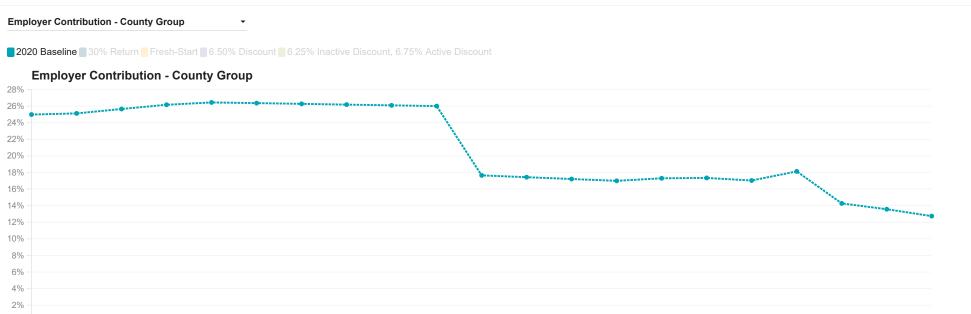






The following slides present projections of the impact from the FY2020-2021 investment return, as well as scenarios related to the issues discussed earlier (e.g. amortization policy and discount rates). The projections are based on the results of the 2020 valuation, except where noted. The projections for the County group are shown here, but the projections for other MCERA employer groups are available using our interactive projection software.

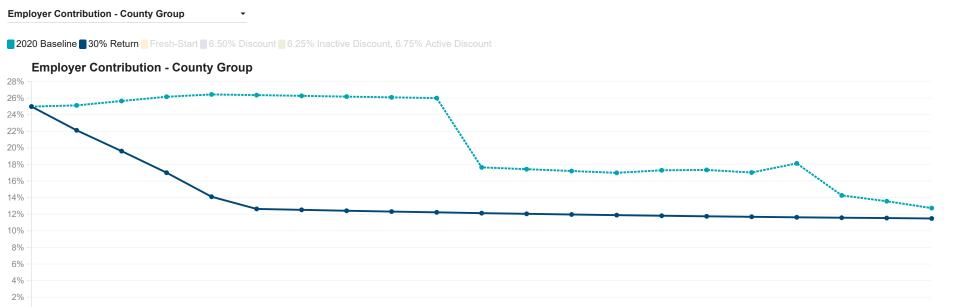




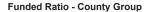




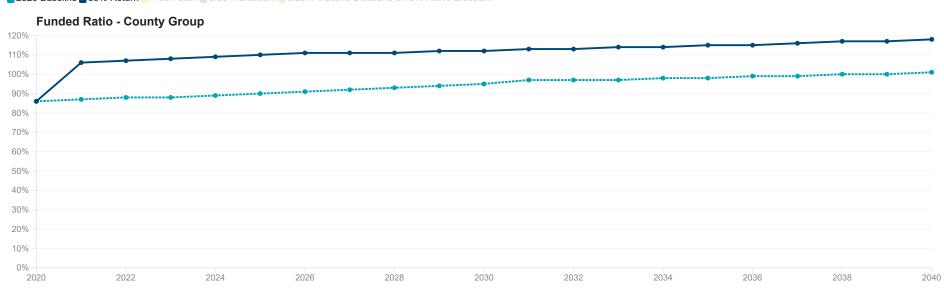
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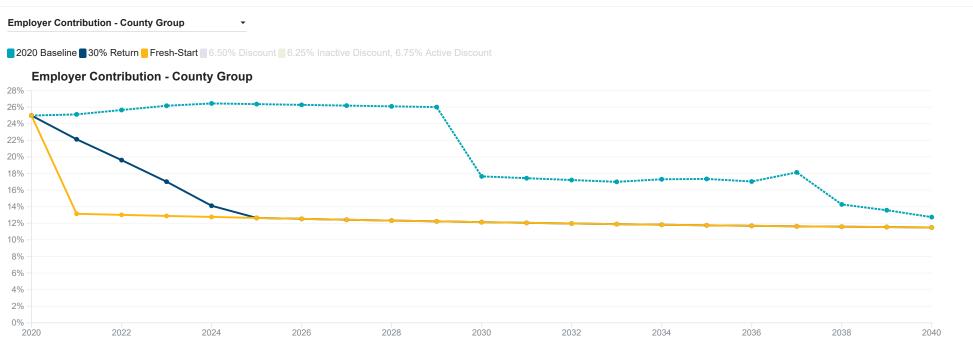




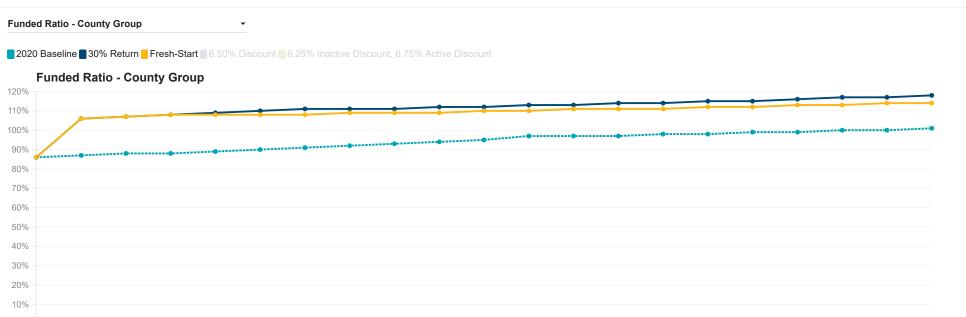




Returning to the employer contributions, we add in a scenario in which the existing amortization bases are reset (i.e. "fresh-started") once full funding is reached. As noted earlier, this would result in the UAL contributions dropping to \$0 immediately, rather than phasing-out over four years.



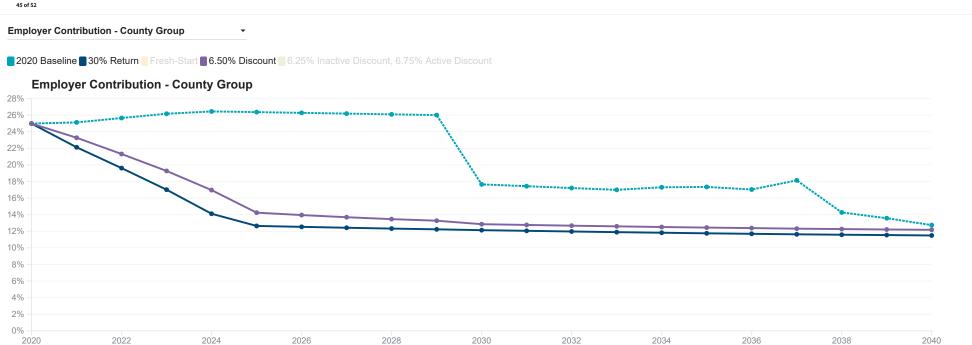








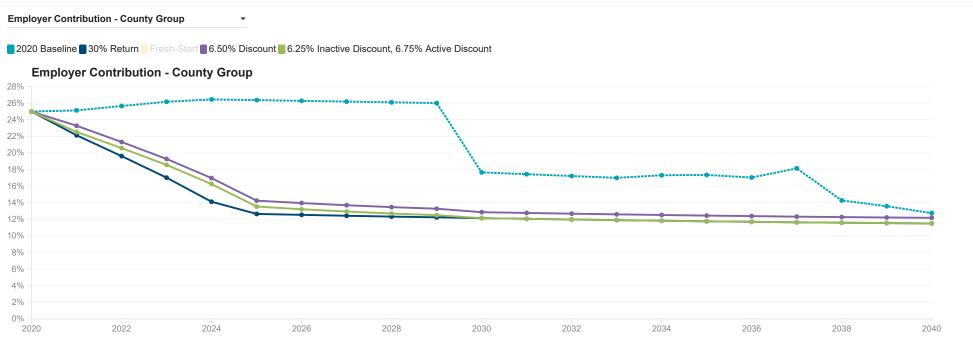
Here we review the impact of reducing the discount rate by 0.25%, from 6.75% to 6.50%. We have assumed that the impact of the rate reduction would be phased-in over five years, rather than the traditional three years for assumption changes, to match the phase-in period for the investment gain. We note that projected employer contributions under the lower discount rate are still significantly below the level projected in 2020.







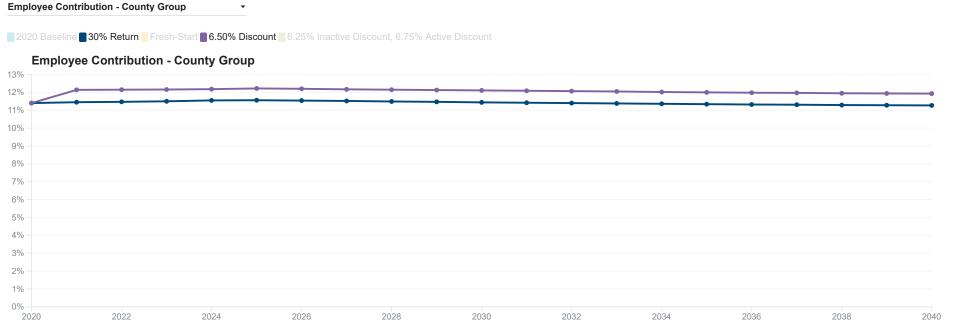
Alternatively, we reduce the discount rate on the inactive liabilities by 0.50% (to 6.25%), but leaving the discount rate used to value the active liabilities at 6.75%. Even though the "average" discount rate is roughly the same (around 6.50%), the employer contributions are slightly lower under this scenario, because although the impact on the UAL is similar, the Normal Cost rate only changes when the active discount rate changes.







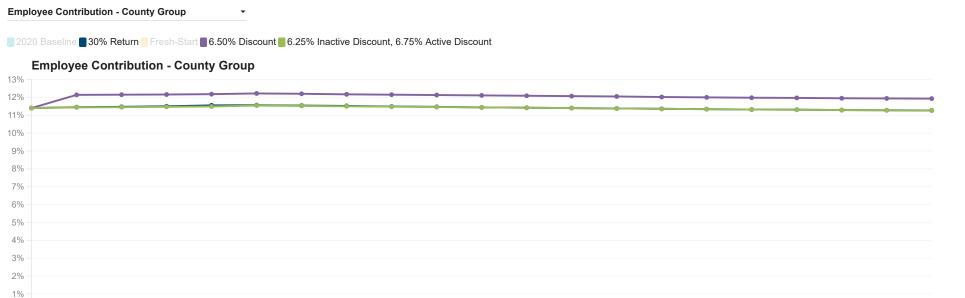




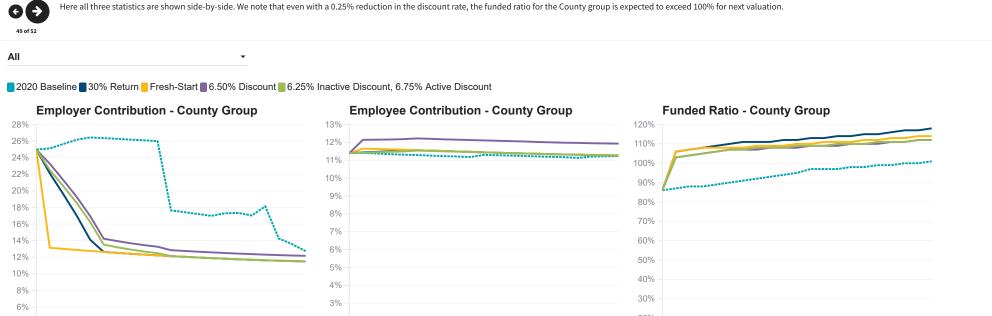




0%







2020 2022 2024 2026 2028 2030 2032 2034 2036 2038 2040

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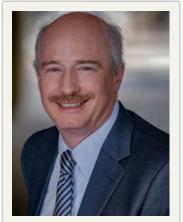


#### MCERA Consulting Team (click card for bio or to contact)



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Lafavette CA



**Bill Hallmark**Consulting Actuary

Portland OR



**Timothy Doyle** Associate Actuary

Portland OR



**Anastasia Dopko** Associate Actuary

Philadelphia PA





#### Certification

The purpose of this report is to present information relating to MCERA's funding policies, including preliminary projections of results. These results are still under peer review and subject to change.

In preparing our presentation, we relied on information (some oral and some written) supplied by MCERA. This information includes, but is not limited to, the Plan provisions, employee data, and financial information. We performed an information of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23. The data and actuarial assumptions used (unless modified within this communication) are described in our June 30, 2020 actuarial valuation report.

Future projections may differ significantly from the projections presented in this presentation due to such factors as the following: plan experience different from that anticipated by the assumptions; changes in assumptions; and changes in plan provisions or applicable

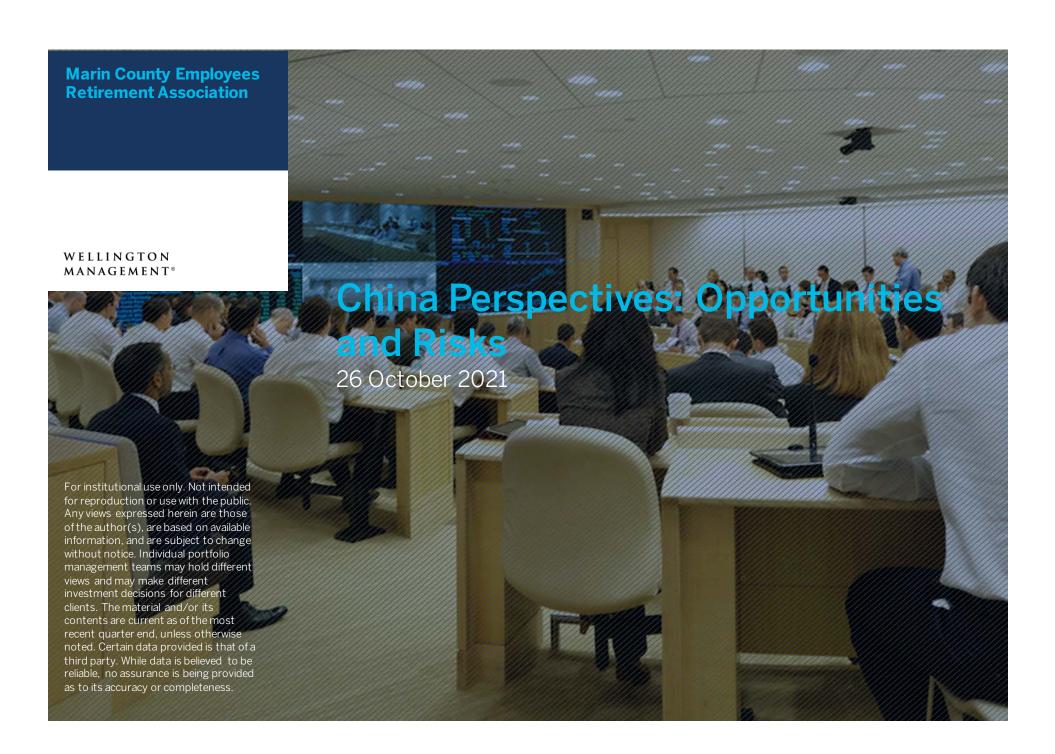
Cheiron utilizes ProVal actuarial valuation software leased from Winklevoss Technologies (WinTech) to calculate liabilities and project benefit payments. We have relied on WinTech as the developer of ProVal. We have a basic understanding of ProVal and have used ProVal in accordance with its original intended purpose. We have not identified any material inconsistencies in assumptions or output of ProVal that would affect this valuation.

Projections in this presentation were developed using R-scan, a proprietary tool used to illustrate the impact of changes in assumptions, methods, plan provisions, or actual experience (particularly investment experience) on the future financial status of the Plan. R-scan uses standard roll-forward techniques that implicitly assume a stable active population. Because R-scan does not automatically capture how changes in one variable affect all other variables, some scenarios may not be consistent.

To the best of our knowledge, this presentation and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices which are consistent with the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this presentation. This presentation does not address any contractual or legal issues. We are not attorneys, and our firm does not provide any legal services or advice.

This presentation was prepared for the MCERA Retirement Board for the purposes described herein. Other users of this presentation are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.





#### China perspectives

Opportunities and risks

#### **Opportunities**

Size and scale of economy

Depth and breadth of domestic equity market

Strategic growth trajectory

Diversification in portfolio construction

Access to innovative sectors and local brands

#### **Risks**

Geopolitics and globalization rewired

Strategic competition: US/China

Government motivations and common prosperity

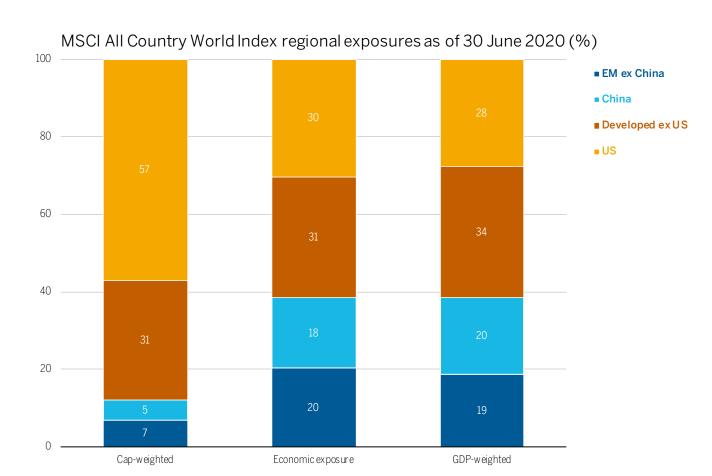
Regulation

Debt and demographics

As of September 2021 | Views are as of the date indicated, are based on available information, and are subject to change without notice. Individual portfolio management teams may hold different views and may make different investment decisions for different clients. This material is not intended to constitute investment advice or an offer to sell, or the solicitation of an offer to purchase shares or other securities | Source: Wellington Management

#### China increasingly driving the global economy

Underrepresented yet growing share in global equity markets



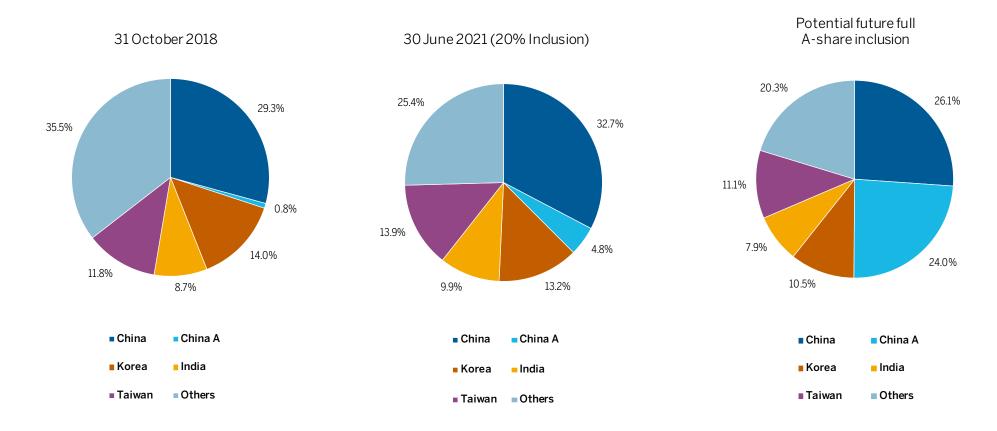
Source: MSCI | Sums may not total due to rounding | PAST RESULTS ARE NOT NECESSARILY INDICATIVE OF FUTURE RESULTS.



#### **Investing in China**

Regional exposure of MSCI EM Index

#### **MSCI Emerging Markets Index**



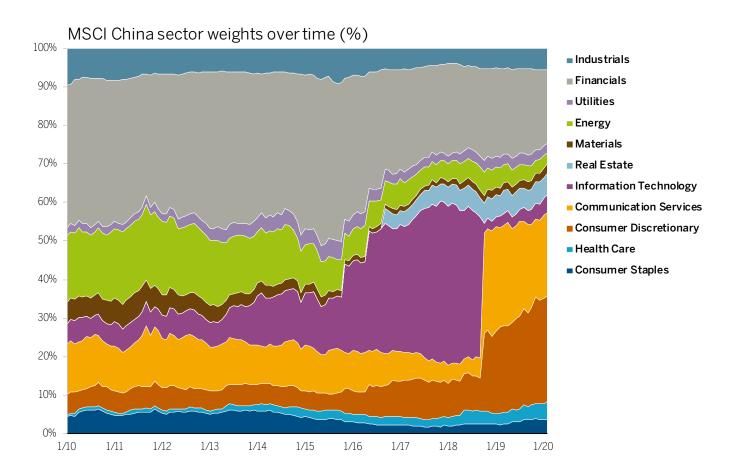
MSCI Emerging Markets Index weights assuming large and mid-cap-A-shares are fully included in the index, projected based on current index constituents as of 30 June 2021. Index weights are representative of the geographic location of the components (and estimated components) of the index. | Sources: MSCI, Wellington Management | Other refers to all other constituent countries in the Indexes referenced in the header.

## MANAGEMENT\*

# Sources: MSCI, FactSet | Real estate was spun out of the financials sector on 31 August 2016; the reclassification of technology, media, e-commerce, and telecommunication services companies was effected in 4Q18 under the Global Industry Classification Standard. The first tranche of A-share inclusion began on 31 May 2018. | Chart data: 31 January 2010 to 29 February 2020

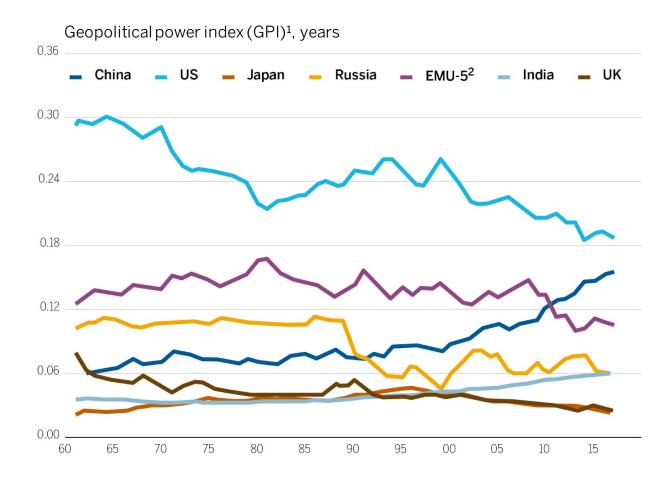
#### **Investing in China**

Sector exposure is broadening, reflecting shift in economic exposure



#### **Structural impacts**

Reduced power for the US globally



<sup>1</sup>Measured as a country's raw power based on its population, the size of its economy and imports, military expenditure, arms exports, and primary energy consumption | <sup>2</sup>Includes France, Germany, Italy, Spain, and the Netherlands | Source: BCA Research | Chart data: 1960 – 2017

#### **Structural impacts**

Greater geopolitical influence for China



Key point: China now outranks US in total embassies & consulate-general offices globally

Source: Lowry Institute Global Diplomacy Index | As of December 2019

#### **Geopolitical question of our time**

Can US and China escape Thucydides's Trap?

Thucydides: "It was the rise of Athens and the fear that this inspired in Sparta that made war inevitable"

The US-China relationship is in flux on a structural level

Key dynamic: tight economic integration vs strategic rivalry

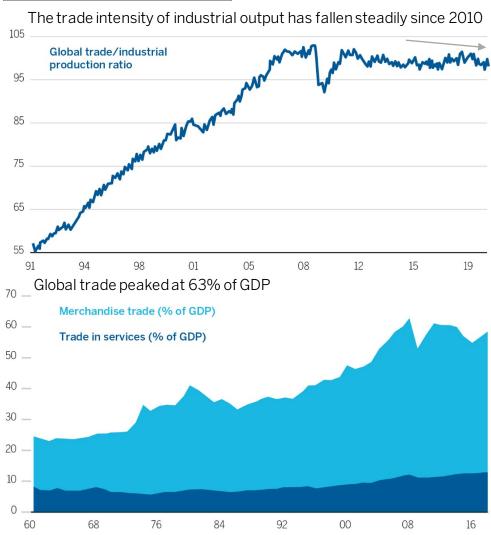
South China Sea, TPP, AIIB, integrated supply chains, technology transfers, cyber issues, political trade frictions



Key point: US and China face structural challenges that go beyond personalities

#### Impact of de-globalization on emerging markets





Crisis in 2008, and has not recovered

Trade Tensions are forcing companies to rethink global

Global trade growth peaked prior to the Global Financial

supply chains

Greater economic self-sufficiency enjoys broad based support

National champions and regional alliances are gaining tractions

Our view of EM national champions

- Semiconductors
- Biotech
- Ecommerce
- Digital infrastructure
- Electrical vehicles
- Battery tech

Regional alliances

- One belt one road
- TPP (Trans Pacific Partnership)
- RCEP (Regional Comprehensive Economic Partnership)

<sup>1</sup>Not representative of any Wellington Management account or strategy. Based on the returns of the stated MSCI Index returns over the period from 30 June 2011 to 30 June 2021, monthly index return correlations in USD terms. | Sources: MSCI, S&P Dow Jones Indices, Wellington Management | 2Chart data: May 2005 -June 2021 | Source: Factset | The performance presented is hypothetical and is not representative of an actual account. Hypothetical performance is developed with the benefit of hindsight (i.e., actual knowledge of market condition, result of similar strategies) and thus has many inherent limitations. Actual performance may differ substantially from the hypothetical performance presented. PAST AND HYPOTHETICAL RESULTS ARE NOT NECESSARILY INDICATIVE OF **FUTURE RESULTS AND AN** INVESTMENT CAN LOSE VALUE.

Correlation data is based on hypothetical index returns that do not reflect the impact of fees and expenses associated with actual investing, which may alter, perhaps significantly, the results presented. Diversification does not ensure a profit or guarantee against loss. For use in one-on-one presentations only.

#### **Investing in China**

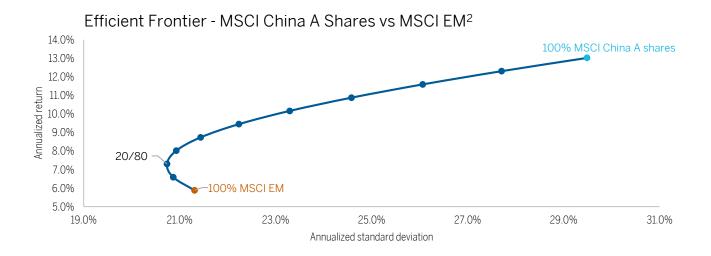
China exposure can offer potential return diversification benefits

#### 10 years ended 30 June 2021 – Monthly return correlations in USD terms<sup>1</sup>

	MSCI China All Shares Index	MSCI Emerging Markets Index	MSCI Frontier Markets Index		MSCI World Index
MSCI China All Shares Index	1.00				
MSCI Emerging Markets Index	0.79	1.00			
MSCI Frontiers Markets Index	0.45	0.64	1.00		
S&P 500 Index	0.56	0.75	0.62	1.00	
MSCI World Index	0.61	0.82	0.67	0.97	1.00

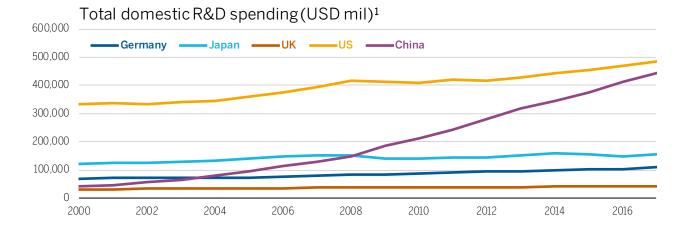
The low correlation of MSCI China All Shares Index with other regional equity indices indicates potential diversification benefits

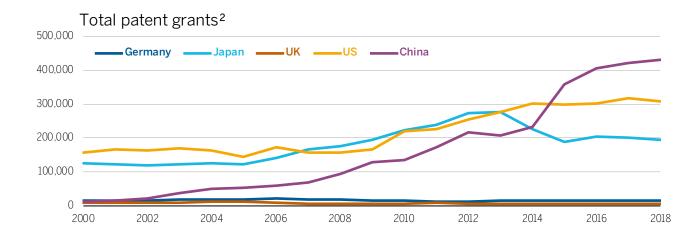
Select China Equity is not constrained by a benchmark, but the MSCI China All Shares Index serves as a reference index for Chinese equities



#### **Investing in China**

We believe China's economic transformation is not fully appreciated amongst investors

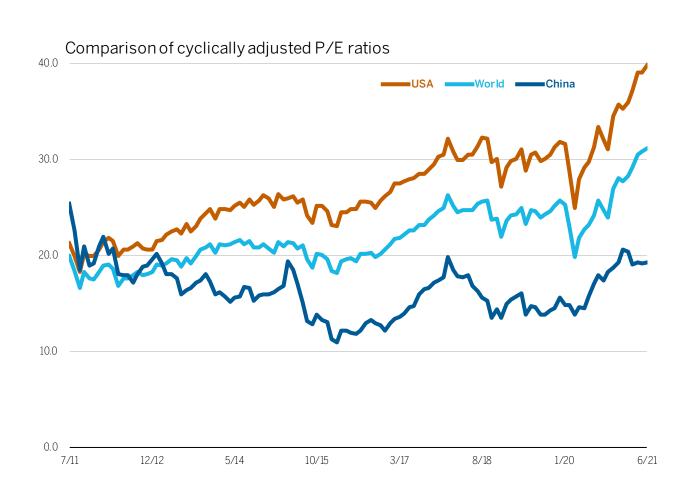




Sources: OECD, World Intellectual Property Organization, Wellington Management. Sources have not updated slide data since dates shown, however the information is not considered materially different at the date of this presentation. | For illustrative purposes only. | ¹Chart data: 2000 – 2017 | ²Chart data: 2000 – 2018

#### **Investing in China**

China is attractively valued relative to other markets

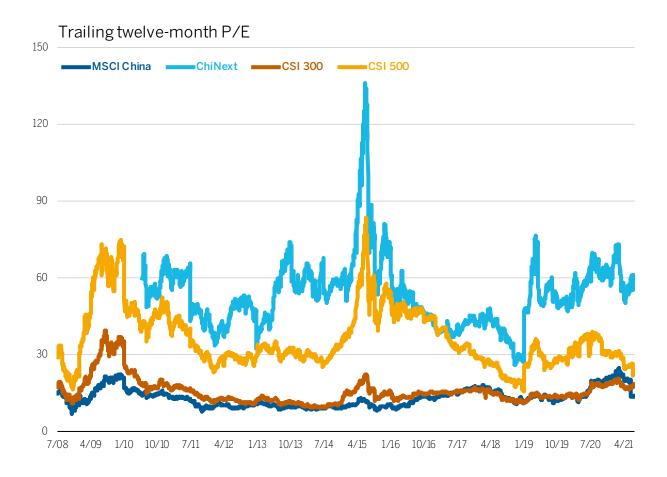


Sources: MSCI, FactSet, Jefferies | Trailing 10-year cyclically adjusted P/E ratios | Chart data: 31 July 2011 – 30 June 2021

Sources: WIND, Wellington Management | CSI 300 Index: The CSI 300 index replicates the performance of the 300 largest capitalisation stocks traded in the Shanghai or Shenzhen stock exchanges, CSI 500 Index: The CSI 500 index replicates the performance of 500 mid and small capitalization stocks traded in the Shanghai or Shenzhen stock exchanges. The index excludes stocks included in the CSI 300 Index or which rank in the top 300 stocks in Shanghai or Shenzhen stock markets. ChiNext Price Index: ChiNext is a NASDAQ-style board of the Shenzhen Stock Exchange. ChiNext aims to attract innovative and fast-growing enterprises, especially high-tech firms. | The MSCI China Index captures large- and mid-cap representation across China H-shares, B-shares, red chips and P chips. It contains internationally listed Chinese companies only and does not include domestic A-shares. | PAST RESULTS ARE NOT NECESSARILY INDICATIVE OF FUTURE RESULTS. | Chart data: 1 July 2008 - 30 June 2021

#### **Investing in China**

China A-shares: Important to pick your spots – Valuation vary materially by market cap



#### China Equity

#### Current themes and areas of focus

Long-term themes



Drives secular change



Leading to industry shifts



#### Change in demographics

- Continued urbanization
- Aging population
- Higher income growth
- Altering patterns of consumption
- Health care spending
- Development of service sectors



#### **Transition of industries**

- Slower growth environment
- Increasing affordability of technology
- Rising online businesses
- Focus on efficiency
- New, positive, network effects
- Creation of national markets



#### Reform and restructuring

- Reform of state-owned enterprises
- Innovation of financial system
- Market-driven pricing mechanisms
- Potential recognition of undervalued assets
- Improving capital allocation efficiency
- Greater earnings visibility

For illustrative purposes only. Not representative of an actual investment. The characteristics presented are sought during the portfolio management process. Actual experience may not reflect all of these characteristics, or may be outside of stated ranges.

#### **Our belief**

ESG is a component of broader fundamental research

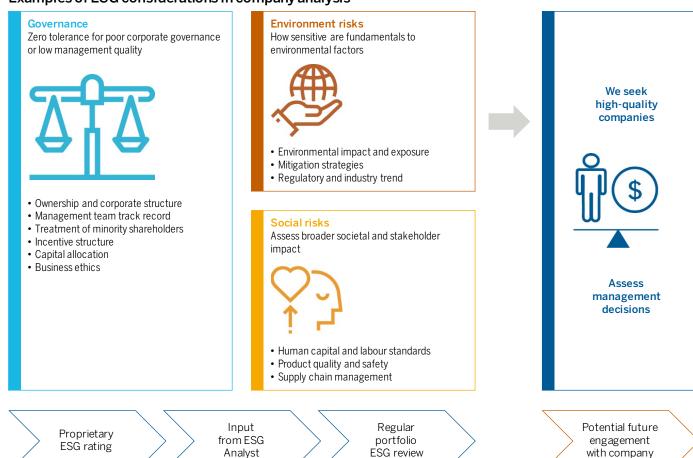
ESG factors create both investment opportunities and risk

Importance of ESG considerations within investment theses can vary widely

#### **Assessing ESG risk within China**

Our framework to assess materiality and impact on fundamentals

#### Examples of ESG considerations in company analysis



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#### **Investing in China**

Considering the risks

China is a more volatile market, especially A shares<sup>1</sup>

Debt levels have increased in recent years, in particular in the corporate sector, although the majority of the debt is domestically denominated

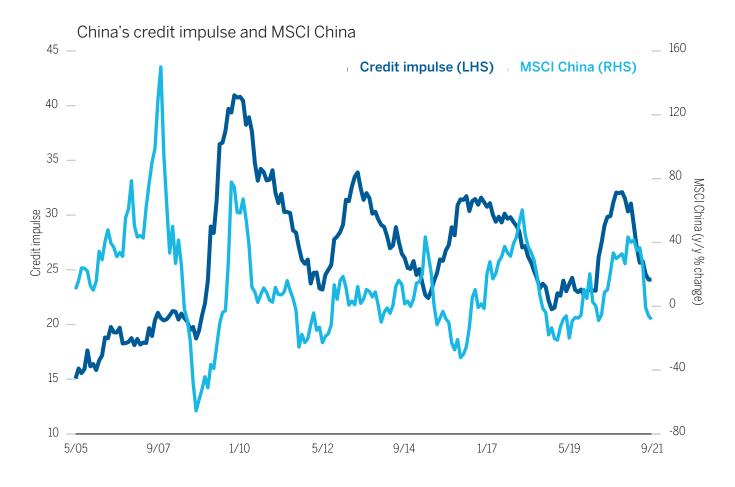
Growth is on a structurally slowing trend, as the economy matures

While we believe the regulatory environment is improving, there have been a number of regulatory interventions – and some missteps – in recent years

Internal and external political risks are worth considering. There are positives and negatives to single-party centralized control; geopolitics and specifically trade policy has potential impacts in some sectors, and has intensified shifts and reforms across a number of industries, exposing both potential beneficiaries as well as potential laggards

<sup>1</sup>Over the 10 years ended August 2020 the annualized volatility of the MSCI China A Index was 24.5%, compared to 17.9% for MSCI Emerging Markets and 13.8% for MSCI World.

#### **Credit clampdown is slowing China**



Credit impulse: the change in new credit issued (the flow of credit) as a percentage of GDP. | Source: Bloomberg | Chart data: May 2005 – September 2021

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# WHERE ARE OUR RETIREES?

Data Analysis as of 6/30/2021

Sydney Fowler-Pata, Department Analyst Jeff Wickman, Retirement Administrator

Board of Retirement Strategic Workshop 10/27/2021

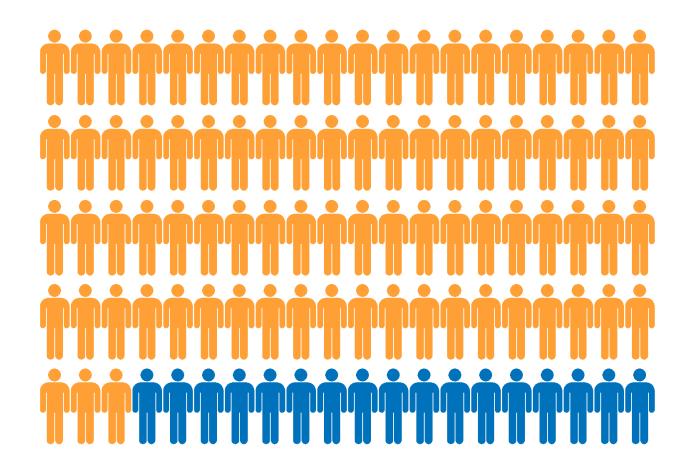


## RETIREE LOCATIONS AROUND THE WORLD

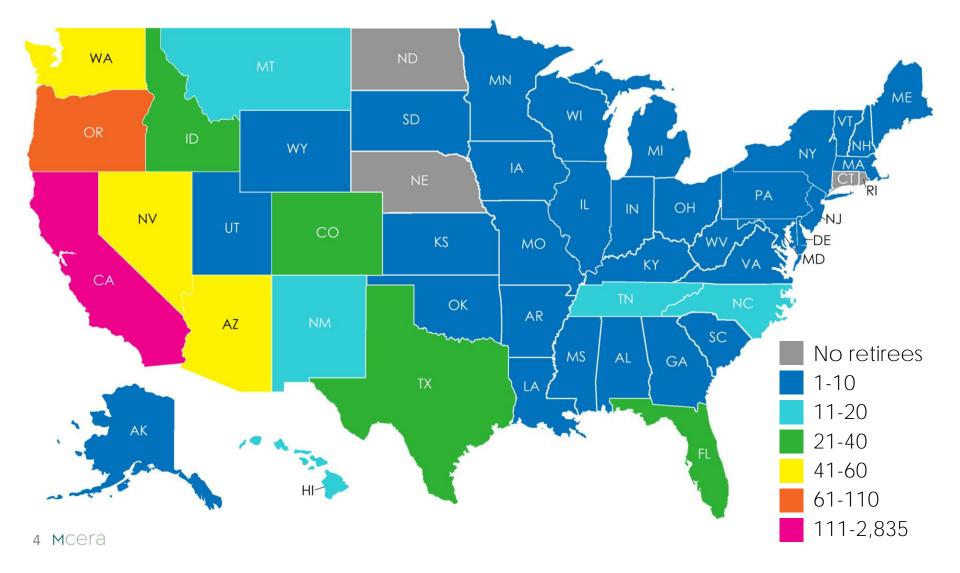


### TOTAL RETIREES: 3,422

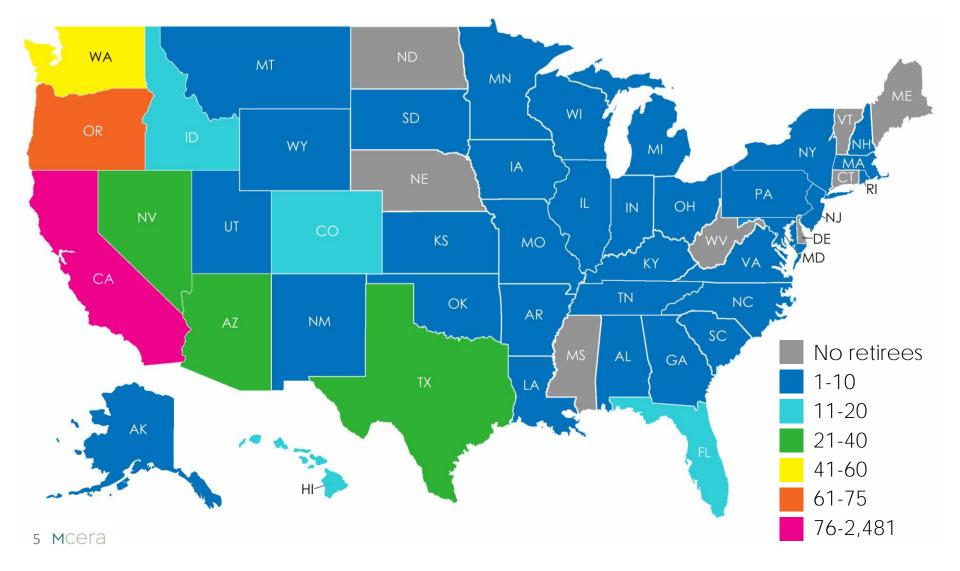
2,835 in California (83%)

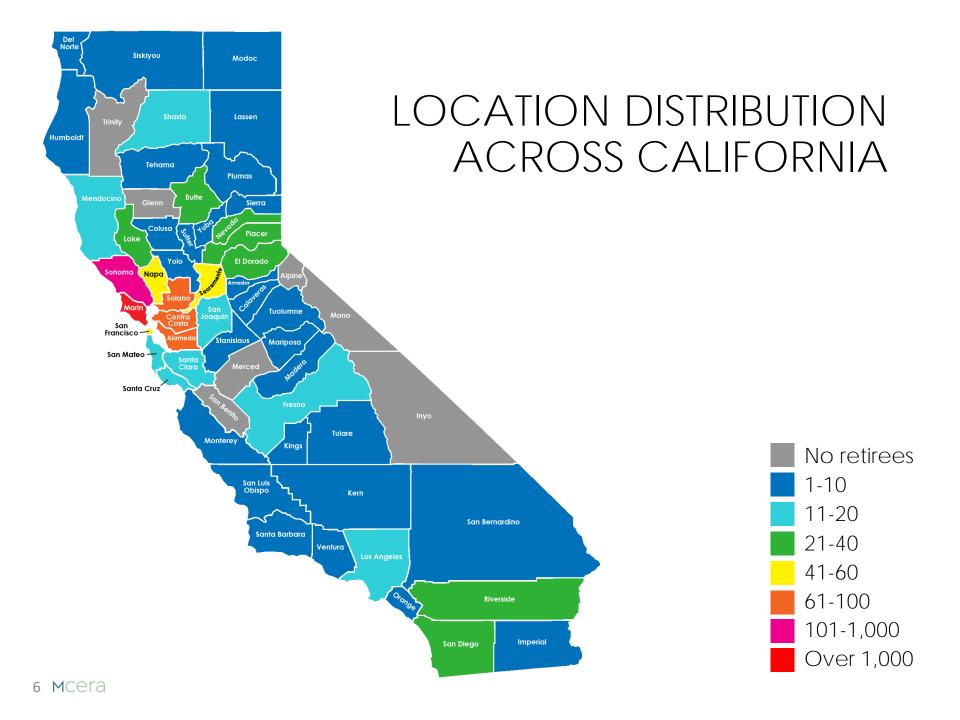


# LOCATION DISTRIBUTION ACROSS THE USA 2021

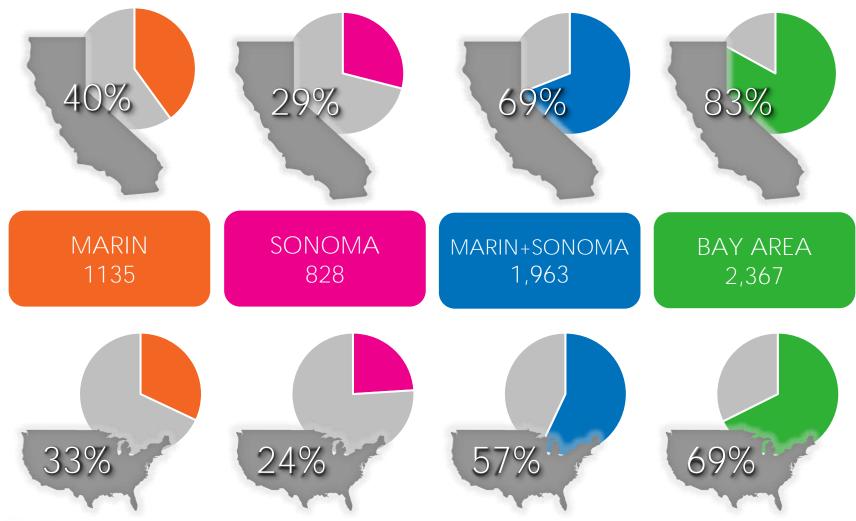


# LOCATION DISTRIBUTION ACROSS THE USA 2015





# RELATIVE PERCENTAGES OF BAY AREA RETIREES



## KEY STATISTICS

3,422	Total retirees
2,835	Retirees in CA (83% of total)
109	Retirees in Oregon (second most populous state)
1,135	Retirees in Marin (33% of total, 40% of CA)
1,963	Retirees in Marin & Sonoma (57% of total, 69% of CA)
2,367	Retirees in 9 Bay Area counties (69% of total, 83% of CA)
12	Total countries/territories
46	States in the USA with retirees (out of 50)
51	Counties in CA with retirees (out of 58)



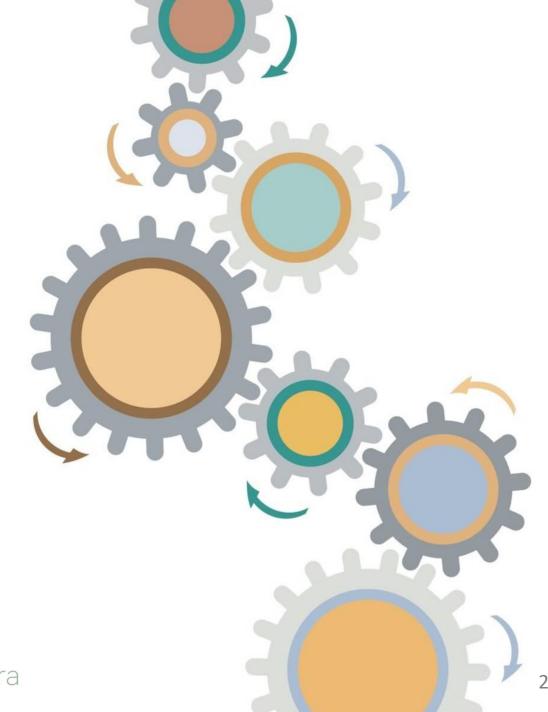
# MCERA Annual Business Processes

# Board of Retirement Strategic Workshop October 27, 2021

Michelle Hardesty, Assistant Retirement Administrator Sydney Fowler-Pata, Department Analyst

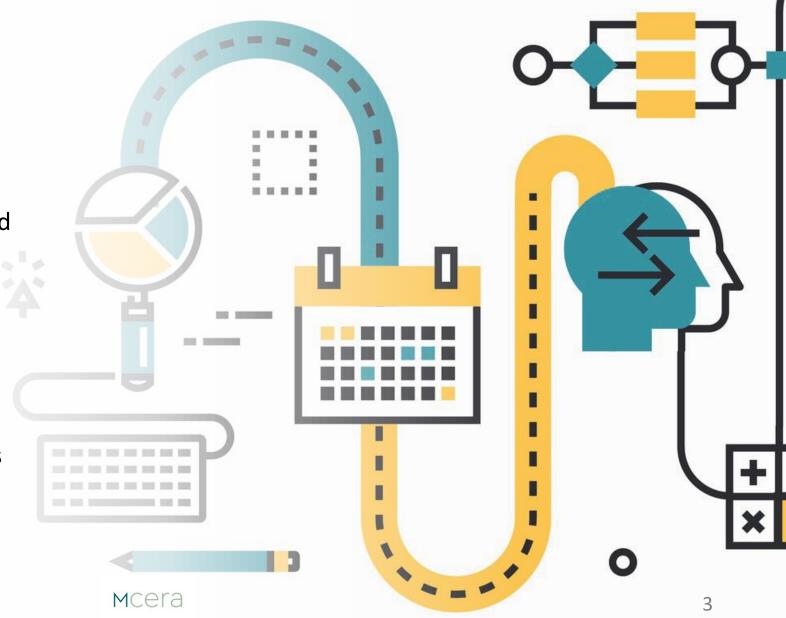
# Agenda

- » Background
- Annual Processes by Month
- Steps for Completion



### Background

- The ongoing/daily processes performed by each internal MCERA division (Accounting, Administration, Benefits) are essential to the Plan's function.
- In addition to these, a number of processes recur annually that must be conducted alongside the daily work.
- Annual processes have set time frames and, generally, change very little from year to year.



## Annual Processes by Month

	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	ОСТ	NOV	DEC
1099-R Mailing												
Interest Crediting												
Form 700												
Retiree COLA												
Contribution Rate Notices												
Department Budget												
Retiree Vision Open Enrollment												
Retirement Board Elections												
Age 70 disbursements												
Audited Financial Statements												
IT Risk Assessment												
Actuarial Data												
Annual Benefit Statements												
Staff Performance Reviews												
Retiree Health Premium Changes												
Compensation Limit Changes												

Mcera

### Steps for Completion

#### Planning

Identify staff, identify needs, identify resources, set schedule.

#### Execution

Gather relevant information/data, review information/data for accuracy, test the process, implement.

#### Communication

External (employers and members), internal (staff), print media, website updates.

### Follow Up

Documentation, lessons learned, revisions for the following year.